



ONTARIO ENERGY BOARD

FILE NO.: EB-2017-0306
EB-2017-0307

**Enbridge Gas Distribution Inc.
Union Gas Limited**

VOLUME: Volume 3

DATE: May 14, 2018

Lynne Anderson

Presiding Member

Christine Long

Vice-Chair and Member

Cathy Spoel

Member

EB-2017-0306
EB-2017-0307

THE ONTARIO ENERGY BOARD

Enbridge Gas Distribution Inc. and Union Gas Limited.

Enbridge Gas Distribution Inc. and Union Gas Limited
Application for Amalgamation and Rate-Setting
Mechanism

Hearing held at 2300 Yonge Street,
25th Floor, Toronto, Ontario,
on Monday, May 14, 2018,
commencing at 9:32 a.m.

VOLUME 3

BEFORE:

LYNNE ANDERSON	Presiding Member
CHRISTINE LONG	Vice-Chair and Member
CATHY SPOEL	Member

A P P E A R A N C E S

IAN RICHLER MICHAEL MILLAR	Board Counsel
KHALIL VIRANEY	Board Staff
FRED CASS MALINI GIRIDHAR VANESSA INNIS	Enbridge Gas Distribution Inc./Union Gas Limited
JOHN VELLONE	Association of Power Producers of Ontario (APPrO)
TOM BRETT	Building Owners and Managers Association, Toronto (BOMA)
SCOTT POLLOCK	Canadian Manufacturers & Exporters (CME)
ROBERT WARREN	Municipality of Chatham-Kent
JULIE GIRVAN	Consumers' Council of Canada (CCC)
BRADY YAUCH TOM LADANYI	Energy Probe Research Foundation
DWAYNE QUINN	Federation of Rental-housing Providers of Ontario (FRPO)
IAN MONDROW	Industrial Gas Users' Association (IGUA)
JAYA CHATTERJEE	City of Kitchener
RICHARD KING	Kitchener Utilities

A P P E A R A N C E S

MICHAEL BUONAGURO	Ontario Greenhouse Vegetable Growers (OGVG)
JESSICA ANNE BUCHTA ALAN ROSS	Rover Pipeline
JAY SHEPHERD	School Energy Coalition (SEC)
BARRY WADSWORTH	Unifor
MARK GARNER	Vulnerable Energy Consumers' Coalition (VECC)

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1 Monday, May 14, 2018

2 --- On commencing at 9:32 a.m.

3 MS. ANDERSON: Please be seated.

4 **PROCEDURAL MATTERS:**

5 Good morning, everyone. We are here for Day 3 of the
6 oral hearing on applications filed by Enbridge Gas and
7 Union Gas for leave to amalgamate and also for a rate-
8 setting framework commencing 2019.

9 So when we left, I guess, a week ago on Friday, we had
10 panel 2 up, which we again have panel 2, which have already
11 been affirmed, and so we will begin the cross-examination
12 there, but before we begin we want to have a little
13 discussion about the additional hearing time that we have
14 scheduled for Friday.

15 The PO that we sent out said that it was to allow time
16 for cross-examination on the undertakings which we received
17 last week, Friday and Wednesday, I believe, so you all
18 should have copies of those. We also are aware of an e-
19 mail from Mr. Shepherd who asked about additional hearing
20 time for, I guess the no-harm test or areas of the no-harm
21 test, and we wanted to explore that because, of course, the
22 no-harm test is comprehensive really of the entire hearing
23 that we are having, so we wanted to explore whether there
24 are other areas.

25 We are not going to make a ruling right now. We're
26 going to -- we'd like to hear from parties as to what areas
27 they do wanted additional cross-examination on and then
28 we'll take that under advisement.

1 The plan is for Friday to have a few hours of oral
2 hearing and then to move into argument in-chief by the
3 applicants.

4 So I will open it up. If there are -- on the
5 undertakings our hope was that the cross-examination on the
6 undertakings would focus on 2.4, which was the one, I
7 think, that was more extensive, but also wanted to hear if
8 there were other areas as well.

9 So Mr. Cass, do you have anything to add before we
10 open up?

11 MR. CASS: Just a couple of things, Madam Chair, first
12 with respect to the more substantive issue about additional
13 cross-examination. Of course, as you've pointed out, to
14 the extent that there is follow-up on undertaking
15 responses, that's appropriate, and we do indeed understand
16 that there may well be follow-up on the response to
17 Undertaking J2.4.

18 The applicants do have a concern about a re-opening of
19 cross-examination on a larger basis than that. Of course,
20 we did have quite an extensive technical conference. Panel
21 1 was on the witness stand for, I think, a day and a half.

22 There does not seem to have been a lack of time or
23 opportunity for questions. I just put that out there, and
24 we'll wait to hear what others may be thinking of in terms
25 of additional cross-examination.

26 The second point is more of a timing one. Two of the
27 witnesses on panel 1 are out of the country on Friday. In
28 fact, there are witness issues not just with panel 1 but

1 also, I think, panel 3 for the applicants on Friday.

2 To the extent that panel 1 comes back up to respond to
3 questions on -- answers on undertakings or for anything
4 more than that, it would certainly be desirable from the
5 applicant's point of view that that be achieved tomorrow
6 rather than on Friday and, again, because of generally
7 witness availability issues on Friday of this week for the
8 applicants, the applicant's desire would be to proceed with
9 panels 2 and 3 and 4 as well, and to the extent that panel
10 1 comes back up, to try get that done within the next two
11 days if that can be achieved, because Friday is going to be
12 a problem for witness availability.

13 MS. ANDERSON: So three of the panel members are
14 available on Friday; is that...

15 MR. CASS: Yes, one in particular, Mr. Reinisch, is
16 out of the country, and he's pretty important to things
17 like the response to Undertaking J2.4.

18 MS. ANDERSON: Okay, yes, and it wasn't the -- the
19 intent wasn't to open it up to re-examine areas that had
20 already been examined; it's to focus on other areas that
21 didn't get examined, and so that's what we would like the
22 focus to be.

23 Obviously on the undertakings, hopefully the focus was
24 on 2.4 unless there were specific ones, other ones, as
25 well.

26 So Mr. Shepherd, do you want to get in there?

27 MR. SHEPHERD: Madam Chair, I'm curious why Mr. Cass
28 wouldn't have told us on Friday that next Friday was not

1 okay so that we could have spent the weekend doing the
2 cross that he now thinks we should do tomorrow, which is a
3 very numbers-driven cross and will take several hours to
4 prepare, and by not telling us on Friday he basically makes
5 it impossible for us to do a proper cross tomorrow, so I
6 object to having panel 1 going ahead tomorrow.

7 With respect to the scope of cross-examination, I
8 disagree with my friend that there has been enough time.
9 As the Board is well aware, I had to take -- cut out
10 several important areas of my cross-examination of panel 1
11 because there simply wasn't enough time for it.

12 I've had to, on the weekend, cut out all of my panel 2
13 cross and most of my panel 3 cross because there isn't
14 enough time for it.

15 So to say that there's lots of time is not correct.
16 For -- at the current time, the only thing that I'm
17 planning to cross-examine on is the supposed ratepayer
18 benefit, the \$411 million, and whether it's real, what my
19 notes call the "straw man", and I think that is already
20 going to take a couple of hours because, as I say, it is
21 very numbers-driven, so that's all within 2.4.

22 2.4 is about that, so -- and obviously it will refer
23 to many other things, but 2.4 is really the centrepiece of
24 that. So that's all I want to say.

25 MS. ANDERSON: Okay. So focus on Undertaking 2.4.

26 There has been cross-examination on the ratepayer
27 benefit, but you -- so you are going to focus it, not
28 repeating areas that have been done, but on Undertaking

1 2.4?

2 MR. SHEPHERD: I'm not going to repeat areas that have
3 been done, no.

4 MS. ANDERSON: Thank you. Anyone else have comments
5 on the cross for undertakings?

6 MR. MONDROW: Thank you, Madam Chair, just to support
7 Mr. Shepherd, certainly I and probably a number of us are
8 relying on and looking forward to his work on what I heard
9 were two topics, 2.4 -- sorry, I should flip it around.
10 The \$411 million ratepayer benefit seems to me, some of
11 which is captured under 2.4; I'm not sure the entire topic
12 is.

13 I had thought that following Mr. Shepherd's
14 correspondence, the panel, being sensitive to his concerns,
15 scheduled Friday to deal with inter alia the ratepayer
16 benefit topic. To the extent that that spills beyond to
17 2.4 certainly from our perspective we'd be supportive of
18 Mr. Shepherd taking the lead on that, as he has indicated
19 he would. It is a critical topic to this proceeding, so
20 I'd be hesitant to see that constrained. Obviously that's
21 in the Panel's hands.

22 And in terms of scheduling, again, I'm sympathetic to
23 Mr. Shepherd's view. I understand Mr. Cass can't control
24 the availability of his witnesses, who might have had
25 travel plans prior to the Panel's direction, but going
26 tomorrow on that is, in my view, not an adequate solution
27 if there is insufficient preparation time. Thank you.

28 MS. ANDERSON: Okay, any else? Mr. -- oh, yes, Mr.

1 Brett.

2 MR. BRETT: Thanks, Madam Chair, Panel.

3 I would also support Mr. Shepherd. The understanding
4 we had last week is that last time we were here, I believe,
5 was that these undertakings would be filed Friday, which
6 they were, and the cross-examination on them would be a
7 week Friday.

8 I have not even read the undertakings at this point.
9 Why should I? I've spent the weekend looking at panels --
10 earlier panels. But I think -- I agree that the matter's
11 extremely important that they raise, and also, I would say,
12 just as a general point -- and I'm not trying to be
13 pejorative at all here, but I would disagree with Mr. Cass
14 when he said that we've had lots of time to do all this
15 stuff.

16 I personally have felt somewhat constrained by the
17 pressures of the schedule, and I actually had -- I dropped
18 certain questions on my cross-examination of panel 1 which
19 in retrospect I should not have done, but I had the
20 distinct feeling that I was being urged to move on and we
21 were going to try and shorten this.

22 This is an extremely important hearing. I'd say it's
23 an order of magnitude more important than the cap-and-trade
24 hearing which we had last week. The cap-and-trade hearing
25 had four days. This is an order of magnitude more
26 important than the cap-and-trade hearing, in terms of its
27 impact on customers, and so on.

28 So I don't think we've had a lot of time. I think

1 we've tried to -- people tried to shorten and cut things
2 down and when you get to a certain point, that's a very bad
3 thing. You know, the prime objective of these hearings
4 should not be to meet a schedule. The prime objective is
5 to allow people to have their -- to challenge properly and
6 thoroughly the utilities' proposals. And when we get to
7 the point where we're sort of all creatures of -- has to be
8 three days, has to be two days, has to be four days, that's
9 problematic in my view, and it's going to lead to harm to
10 ratepayers. Thank you.

11 MS. ANDERSON: Mr. Garner?

12 MR. GARNER: Thank you, Madam Chair. We also would
13 support Mr. Shepherd and reiterate his concerns.

14 If it's of any benefit, we would tell you we're
15 shortening our other stuff as we look at it, and we've put
16 in some stuff for the latter panels as a placeholder. I
17 don't think we may be needing it, if that's of any comfort
18 to you.

19 I would agree with Mr. Brett that, in my view, this is
20 -- this will create the largest gas utility -- largest
21 utility in this country. And it seems to me that the Board
22 should take the time it needs to review that evidence and
23 be very comfortable with what it's doing. So I would urge
24 you to do what you can to accommodate people.

25 That's all I would say. Thank you.

26 MS. ANDERSON: Thank you. Ms. Girvan?

27 MS. GIRVAN: I'd like to say that I support the
28 comments made by Mr. Shepherd. I think what we should do

1 is just proceed and as Mr. Garner says, people may well
2 have a lot less than they originally intended, so we may
3 find ourselves with more time and to see how that goes.

4 MS. ANDERSON: Thank you. I did have a question for
5 Mr. Yauch, which is if for scheduling purposes your panel
6 was moved to Friday, can that be accommodated with your
7 schedules?

8 MR. YAUCH: Yes. We would prefer to go tomorrow, but
9 if it makes the Panel's life easier, we can go on Friday.

10 MS. ANDERSON: Thank you. As I said, we're going to
11 take that under advisement and we'll provide some direction
12 later today.

13 With that, we want -- plan to move to continue with
14 panel 2. Mr. Quinn, I believe you are still in the middle
15 of cross-examination.

16 **ENBRIDGE GAS DISTRIBUTION/UNION GAS - PANEL 2:**

17 **STORAGE AND TRANSMISSION, RESUMED**

18 **Mark Kitchen,**

19 **Dave Charleson,**

20 **Amy Mikhaila,**

21 **Jim Redford; Previously Affirmed.**

22 **CONTINUED CROSS-EXAMINATION BY MR. QUINN:**

23 MR. QUINN: Yes. Good morning and thank you, Madam
24 Chair.

25 I did submit an additional compendium last evening and
26 I provided copies to Board Staff and utility and those in
27 the room. If we may mark that as an exhibit.

28 MR. RICHLER: Madam Chair, the FRPO supplemental

1 compendium will be Exhibit K3.1.

2 **EXHIBIT NO. K3.1: FRPO SUPPLEMENTAL COMPENDIUM**

3 MR. QUINN: Thank you. I think the best place to
4 start is the utilities produced an undertaking J2.5 on
5 Friday, and I think that would probably be the best place
6 to start, if we could have that up. Thank you, Ms. Adams.

7 So starting -- yes, if you could turn to the
8 attachment 1 of that undertaking, please. So we
9 established on May 4th that the Parkway delivery obligation
10 agreement was put in place to mitigate a historical
11 inequity for customers who were obligated to deliver at
12 Parkway and given the opportunity to move to Dawn. Is that
13 correct?

14 MR. KITCHEN: That's correct.

15 MR. QUINN: Thank you. So if we can walk through this
16 exhibit to some extent, I just want to make sure we have a
17 clarity of understanding of the evolution of the delivery
18 obligation and its impact on the rates during the IRM
19 period.

20 So if we could start then on line 5 on column B, which
21 is the winter of 2014-15, the total forecast at Dawn-
22 Parkway capacity is 6,801 tJs per day. Do you see that?

23 MS. MIKHAILA: Yes, I do.

24 MR. QUINN: Okay. So the amount that was needed to be
25 satisfied for a peak day for that winter is listed on
26 line 6 as 6,643 tJs, which leaves a surplus of 158.

27 To be clear, though, even though 158 was excess, the
28 cost of that capacity was included in rates, correct?

1 MS. MIKHAILA: Yes, it was.

2 MR. QUINN: Thank you. Now if you move down to line
3 8, it shows 146 tJs of temporarily available capacity.
4 That 147 tJs was part of the 158 of excess capacity in line
5 6, is that correct?

6 MS. MIKHAILA: I'm not sure what you mean by part of,
7 but the 146 temporarily available capacity would have
8 reduced the excess from line 7 to 12 tJs a day.

9 MR. QUINN: So it did form -- the 158 that is excess,
10 146 of that was contributed to the initial Parkway delivery
11 obligation shift. Is that said better?

12 MS. MIKHAILA: Yes.

13 MR. QUINN: Okay. So moving further down, there is
14 M12 customers with permanent capacity. Can you explain
15 that adjustment for the benefit of the Board?

16 MS. MIKHAILA: There are customers with M12 capacity
17 and as part of the agreement, they agreed to turn back
18 their M12 Dawn to Parkway capacity and shift their delivery
19 obligation point from Parkway to Dawn.

20 MR. QUINN: Thank you. So that's an additional 66
21 tJs, as shown in line 13?

22 MS. MIKHAILA: Yes.

23 MR. QUINN: Okay. Again, those 66 tJs had been
24 included in the capacity that -- the total capacity that
25 would have been in line 5, is that correct?

26 MS. MIKHAILA: Yes, the 66 tJs would have been in
27 line 5 and line 6.

28 MR. QUINN: Okay, thank you. But as a result of the

1 agreement, that capacity now was going to be used for the
2 purposes of moving gas from Dawn to Parkway?

3 MS. MIKHAILA: Yes.

4 MR. QUINN: Thank you. So what we've established is
5 there was 212 of total shift from Dawn to -- sorry, from
6 Parkway back to Dawn that was facilitated by the capacity,
7 and all of that was included in rates at that time?

8 MS. MIKHAILA: Yes, it was included in rates at that
9 time. But as you can see, in the previous winter, when we
10 had our cost of service rebasing application, there was
11 excess capacity at that time as well. Included in rates
12 was excess capacity of 210 tJs.

13 MR. KITCHEN: You'll notice that in note 3, that was
14 discussed in the cost of service proceeding for 2013, and
15 it was determined that the treatment of Dawn-Parkway
16 capacity and Dawn-Parkway demands was to be maintained,
17 which means that the demands were used to set rates not to
18 capacity.

19 MR. QUINN: So said differently, the rate base
20 associated with the assets in line 5 were spread over the
21 forecasted demands in line 6. Is that what you're telling
22 us?

23 MR. KITCHEN: That's correct.

24 MR. QUINN: So you are getting full recovery of the
25 6803 that was in your base rates as of the winter of '13-
26 14?

27 MR. KITCHEN: We were getting full recovery of the
28 revenue, and we had available capacity.

1 To the extent we sell that capacity, that is basically
2 shareholder -- or the company that -- the company's risk.
3 And to the extent we are able to sell it, it goes to the
4 earnings-sharing calculation.

5 MR. QUINN: Is there not a 90/10 split on that?

6 MR. KITCHEN: No.

7 MR. QUINN: So it is going straight to the bottom line
8 and available for earnings-sharing?

9 MR. QUINN: Okay. So --

10 MR. KITCHEN: We're in 2014 when we had earnings
11 sharing. Customers would have got any benefit from the
12 sale of that capacity.

13 MR. QUINN: I'm sorry, you trailed off at the end, Mr.
14 Kitchen.

15 MR. KITCHEN: Oh, sorry. The customers would have got
16 the benefit through earnings sharing.

17 MR. QUINN: If there was earnings available under the
18 formula.

19 MR. KITCHEN: Yes.

20 MR. QUINN: If it was in a deadband there would be no
21 sharing.

22 MR. KITCHEN: That's correct.

23 MR. QUINN: Okay. So under the PDO shift cost in
24 rates, which is covered below, Union has calculated the
25 demand for -- demand cost, so that's the cost for the 212
26 tJs for 365 days a year of utilization, correct?

27 MS. MIKHAILA: Yes, it is actually not the 212. I
28 should clarify, 48 of that related to TCE Halton Hills, was

1 not flowed through as a demand cost. Their billing units
2 were adjusted to account for their shift, PDO shift. It is
3 just the 146 plus the 19.

4 MR. QUINN: So approximately 165 then is what you are
5 telling us is the demand cost in line 15?

6 MS. MIKHAILA: That's correct.

7 MR. QUINN: Okay. That was one of my questions.

8 Thank you. It didn't seem to work out.

9 So in addition there's incremental compressor fuel
10 costs that is shown in line 16, and that is for the fuel
11 that would take gas from Dawn to Parkway 365 days a year
12 for the 165 tJs of capacity; is that correct?

13 MS. MIKHAILA: Yeah, it's related to the incremental
14 fuel required to serve the demands. I don't know the exact
15 underlying relation, but...

16 MR. QUINN: How was it calculated?

17 MS. MIKHAILA: It was -- the fuel required to serve
18 the demands was compared against the amount that was in
19 rates, and the difference was added as part of this PDO
20 shift cost.

21 MR. QUINN: So then the issue is that is it 365 days a
22 year or is it some smaller number? If you are not certain,
23 and I'm respectful of time, as we've discussed this
24 morning, would you be able to undertake to provide the
25 detail on the calculation of 1900?

26 MS. MIKHAILA: Yes, I can do that.

27 MR. RICHLER: Madam Chair, that will be Undertaking
28 J3.1, to provide details on that calculation.

1 **UNDERTAKING NO. J3.1: TO PROVIDE DETAILS ON THE**
2 **CALCULATION OF THE 1900 FIGURE IN EXHIBIT J2.5**
3 **ATTACHMENT 1.**

4 MR. QUINN: So walking down a little bit further, we
5 have line 18, "foregone demand revenue". Can you tell me
6 what, one, would that, how is that -- let's say first off,
7 what is that that has been calculated?

8 MS. MIKHAILA: That's the lost revenue that Union --
9 that's the revenue Union has lost as a result of the
10 permanent shift or the turn -- the permanent turnback that
11 was used for the PDO shift.

12 So in 2000 -- or the winter of '14/'15 and 2015 rates,
13 it is only related to the 19 tJs of all customers excluding
14 TC Halton Hills on line 11. That was a permanent turnback
15 that was used to facilitate the PDO shift.

16 MR. QUINN: So was that added to rates?

17 MS. MIKHAILA: No, that's not added to rates. That's
18 the lost revenue Union has seen as a result of the PDO.

19 MR. QUINN: How was that -- I see with the calculation
20 it is 19 times the demand rate, so the underlying premise
21 is that is 19 tJs, 365 days of the year, you have lost the
22 opportunity to sell that?

23 MS. MIKHAILA: Yes, because we had customers that had
24 M12 capacity, turned it back so that they could deliver at
25 Dawn, and we included that -- the offset of that is
26 included in line 15, the recovery of Dawn to Parkway demand
27 cost.

28 MR. QUINN: Okay, so then in line 19 you have created

1 something called "demand revenue difference", which is the
2 net of that line 18 from line 15. What is that
3 \$4,563 million used for?

4 MS. MIKHAILA: Essentially that is the revenue Union
5 has earned from utilizing 146 tJs of temporarily available
6 capacity to facilitate the PDO shift in that winter. That
7 revenue would have also been subject to earnings sharing
8 had we been in earnings sharing that year.

9 MR. QUINN: So said differently, was what was in rates
10 was the 5,143. The 4,463 in line 19 is only an estimate of
11 what Union believes that has foregone as a result of the
12 PDO shift?

13 MS. MIKHAILA: No, I would say the 4,500,000 on line
14 19 is the additional revenue Union received as a result of
15 the PDO agreement. That is because it has sold 146 tJs a
16 day to in-franchise customers to turn their deliveries from
17 Parkway back to Dawn. It was extra -- it was additional
18 revenue Union has earned, but it was as a result of
19 utilizing the 210 tJs a day we had in our cost of service.

20 MR. QUINN: What was that additional revenue supposed
21 to be used for?

22 MS. MIKHAILA: It wasn't necessarily to be used for
23 anything. It was incremental revenue to Union as a result
24 of the PDO agreement.

25 MR. QUINN: Thank you, Mr. Kitchen.

26 MR. KITCHEN: The Parkway delivery obligation and the
27 shift to Dawn was something that customers wanted for quite
28 a long time, and it was something that we worked very hard

1 as a group to facilitate.

2 But the move was not free. When you move the
3 deliveries from Parkway to Dawn you need facilities
4 equivalent to get that gas back to Parkway because that's
5 where it's needed, and so the costs that were built into
6 rates in '15 and throughout the last term of the IRM were
7 costs associated with facilitating that shift.

8 So in essence, customers were getting an additional
9 service, and they paid for that service.

10 MR. QUINN: And Union was to use that revenue if it
11 needed those incremental resources to be able to meet any
12 shortfall at Parkway during the term of the IRM; is that
13 not correct?

14 MR. KITCHEN: Sorry, you'll have to say that one again
15 for me.

16 MR. QUINN: Union was to use -- Union was given the
17 opportunity to add additional cost into rates and, to the
18 extent there was a shortfall at Parkway, Union would be at
19 risk to use -- to -- Union would be at risk to make sure
20 that the gas got to Parkway and that incremental revenue
21 would be used to facilitate that delivery, so if Union's
22 costs were greater than 4,000, well, technically -- well,
23 4,563, if your costs were greater Union would lose, but if
24 there were -- if the costs were less Union would benefit;
25 is that correct?

26 MS. MIKHAILA: No, I don't agree with that.

27 Sorry, Mr. Quinn, no, I don't agree with that. The
28 revenue that Union has included in its rates was for the --

1 essentially the sale of the 146 tJs a day to in-franchise
2 customers.

3 Because we utilized that capacity to facilitate that
4 shift, we were unable to sell that capacity otherwise into
5 the market.

6 MR. KITCHEN: If you recall, Mr. Quinn, also, the
7 purpose of the -- or one of the premises of the settlement
8 agreement was that Union would be held whole as a result of
9 the shift and the customers would then get the benefit of
10 moving from Parkway to Dawn, and the benefit of that is
11 lower gas costs.

12 In fact, customers, as I said, had wanted this for a
13 number of years. And what we did is we facilitated that,
14 and now, to talk about, you know, a settlement that
15 happened back in '14 around something that customers
16 wanted, that kept Union whole, that provides a service, I
17 find it difficult to understand.

18 MR. QUINN: Well, we're going to walk through that and
19 we may not agree on what the ultimate conclusion would be.
20 But these revenues were in addition to the cost of all
21 those assets already being in rates, correct?

22 MS. MIKHAILA: Yes, they were. And as I've mentioned,
23 in the 2013 cost of service we had 210 tJs available to
24 sell into the market.

25 MR. QUINN: And earnings got recovery of those in
26 rates?

27 MS. MIKHAILA: And that's acknowledged by the Board in
28 its decision in 2013.

1 MR. QUINN: So then you essentially sold it back to
2 customers again for the purposes of providing this shift?

3 MS. MIKHAILA: If we hadn't sold it to customers, we
4 would have been able to use that capacity to sell to other
5 customers if we hadn't used it for the PDO shift.

6 MR. QUINN: So you didn't agree with me that there
7 were -- these revenues were to pay for incremental
8 resources to meet the Parkway demands, is that correct?

9 MS. MIKHAILA: I agree it was the inclusion of the
10 cost in -- the demand cost in rates was to recognize that
11 the capacity being utilized couldn't otherwise be sold to
12 customers.

13 MR. QUINN: So, you're saying it's all about a
14 foregone IT opportunity?

15 MS. MIKHAILA: In long term.

16 MR. KITCHEN: It is not IT. Maybe to be firm, maybe
17 -- I see Mr. Redford keeps reaching for his mic, so...

18 MR. REDFORD: That's how it works. Yes, those are
19 volumes that we would have looked to sell on a long-term
20 basis, not just on a short-term basis. So to the extent
21 there is available capacity -- I mean, obviously our
22 preference would be to sell it long-term. That would be
23 our first choice. Beyond that, we'd look to sell it done a
24 short-term basis.

25 MR. QUINN: Let's walk through that then, Mr. Redford.
26 Over the next three years, Union had open seasons, correct?

27 MR. REDFORD: In the past, '14, '15, yes, we did.

28 MR. QUINN: So you had open season. So at that point,

1 you were able to determine what the market wanted in terms
2 of the Dawn to Parkway capacity, correct?

3 MR. REDFORD: That's correct.

4 MR. QUINN: And you built assets to meet that demand?

5 MR. REDFORD: We did build assets to meet that Demand,
6 which in most instances resulted in a shortfall -- excess
7 capacity on the system, pardon me.

8 MR. QUINN: So you created excess capacity by these
9 builds?

10 MR. REDFORD: Well, I think in -- I think in each
11 case, there was some excess capacity, that's correct.

12 MR. QUINN: Well, if we just look at the attachment 1,
13 we can see that there was a short-term shortfall in the
14 winter of '15-16 after the initial build was put in place.
15 But in the next two consecutive years, incremental capacity
16 was created such that there was a surplus now created in
17 Dawn-Parkway capacity, which is showing up in line 7 under
18 columns D and E, correct?

19 MR. REDFORD: I'll address two items. First is that
20 these are forecast numbers. If you look at line 7, it says
21 "Forecast Dawn-Parkway excess and shortfall" and I can't
22 confirm that we were not in a -- we were not in a shortfall
23 position in '15-16.

24 Part of that was a change in demands. Part of it was
25 also, once facilities are in place, that they performed
26 differently than were designed. So we indeed had a
27 shortfall or -- pardon me, we did have excess capacity in
28 actuality, in '15-16.

1 MR. QUINN: Sorry, Mr. Redford, your chart says you
2 are in a shortfall position; you are telling us it was
3 surplus.

4 Can you briefly describe what happened to create that
5 additional capacity, or that additional excess capacity?

6 MR. REDFORD: So this -- again, I'll start with these
7 are forecast numbers. So as we put facilities in service,
8 as we look at our demands as we go into the winter, things
9 will change slightly.

10 I would have to look specifically at what the delta
11 was, but one was a slight change in demand, a slight
12 lowering of demand. The other one was a slight change in
13 the capacity that the facilities provided to us.

14 MR. QUINN: Okay. Can we suffice to say then you were
15 in a surplus position for each of the final three years?

16 MR. REDFORD: You mean in actuality?

17 MR. QUINN: Yes.

18 MR. REDFORD: In actuality, that's correct.

19 MR. QUINN: So in each of those years, the build was
20 put into rates through the capital pass-through mechanism,
21 correct?

22 MS. MIKHAILA: Yes, it was.

23 MR. QUINN: So starting from the winter of '14-15,
24 Union was able to build additional capacity to meet
25 incremental demands and to cover any shortfall, correct?

26 MS. MIKHAILA: Through the capital pass-through
27 mechanism, the costs were included in rates. But so were
28 the incremental demands associated with those projects.

1 MR. QUINN: So the question I asked was: Union was
2 able to build sufficient capacity to meet those demands and
3 any shortfall?

4 MS. MIKHAILA: I can't speak to the specific...

5 MR. QUINN: Can I ask Mr. Redford then, because Mr.
6 Redford said they were in surplus position?

7 MR. REDFORD: I guess I'm not sure we built for any
8 shortfall.

9 I mean, the second point I wanted to make earlier was
10 the fact is when you're looking at compression in
11 pipelines, they are lumpy builds. So if you had a set of
12 facilities and you had 500 tJs a day of demand, the chances
13 of your facilities coming out exactly at 500 tJs are quite
14 rare.

15 Ultimately, you would want to build pipelines between
16 valve sides, and I don't want to build any more valve sites
17 on the system. So naturally, we may find ourselves in a
18 surplus or in a short position after a facilities build.

19 That's not -- that's -- that is -- I'd say that's
20 common, and not just to Union, but any pipeline company.

21 MR. QUINN: So it is common, but the answer to my
22 question -- I asked: Union was able to build sufficient
23 capacity to meet the demands that were requested by the
24 market, and to cover any shortfall as a result of that
25 build.

26 MR. KITCHEN: I think what we're struggling with is
27 the shortfall. Our builds are there to support incremental
28 demand.

1 MR. QUINN: And the lumpy nature that Mr. Redford just
2 said put Union in a position such that there was no
3 shortfall in winter of '15-16, '16-17, or '17-18, correct?
4 That's what you've just told us.

5 MR. KITCHEN: That's correct.

6 MR. QUINN: Thank you.

7 MR. KITCHEN: Mr. Quinn, I just -- I think it's
8 important, because the Parkway delivery obligation is
9 fairly complicated and has a very long, drawn-out history
10 for everyone to understand something, and that is at line 8
11 where we have the temporarily available capacity of 146.

12 That was capacity that was available on a temporary
13 basis because it was sold. So part of the agreement was
14 that we would use that capacity for a year to facilitate
15 the shift early even though it was sold, and that we would
16 management shift going forward.

17 But the shift was always to be facilitated by Kirkwall
18 turnback. It was never to be satisfied with Dawn to
19 Parkway capacity.

20 MR. QUINN: Let's parse that a little bit. I am
21 conscious of time.

22 But the 146 was sold. It was committed to customer
23 starting in the winter of '15-16, correct?

24 MR. REDFORD: Or customers.

25 MR. QUINN: Customers. So it was committed pipe, but
26 it wasn't sold for the year in which it was used for the
27 Parkway delivery obligation?

28 MR. KITCHEN: That's correct. That's why we used it,

1 because it was temporarily available and then we would
2 manage the rest of the Parkway delivery obligation shift
3 through turn-back Kirkwall capacity.

4 MR. QUINN: That's fine. But for the year it was
5 used, it wasn't sold. It was committed to a customer or
6 customers for the following year?

7 MR. KITCHEN: Yes.

8 MR. QUINN: All right. So it is now being facilitated
9 in line 9 over time by Dawn to Kirkwall turn back?

10 MR. KITCHEN: That's correct.

11 MR. QUINN: As a result of those turnbacks and the
12 builds that Union has put in place, the Parkway delivery
13 obligation increased each year -- sorry, let me say it
14 better. Has there been an increase in shift between '15-16
15 and the winter of '17-18?

16 MR. KITCHEN: There has been Dawn turnback -- Dawn to
17 Kirkwall turnback that has facilitated the move from 123 up
18 to 200, yes.

19 MR. QUINN: But that is a facilitating mechanism. Has
20 there been additional customer -- direct purchase customers
21 shifted from Parkway to Dawn since winter of '15/'16?

22 MS. MIKHAILA: Yes.

23 MR. QUINN: Okay. Thank you. So, and that's the 280
24 that we see in line 14 under column E?

25 MS. MIKHAILA: Yes.

26 MR. QUINN: Okay. So over time, Union has then
27 increased the rate associated with the Parkway -- the PDO
28 shift in line 14, so each year it has increased the rates

1 associated with that -- the cost of that shift?

2 MR. KITCHEN: Right, the rates have increased to
3 reflect the increased use of the facilities to allow us to
4 shift those volumes from Parkway to Dawn.

5 MS. MIKHAILA: I just want to comment, in 2015 to
6 2017, the increase in the demand costs on line 15 is just a
7 result of the M12 rate changing, not related to changes in
8 volume. In the 2018 rates you do see the addition of
9 additional PDO shift, which increased the demand cost.

10 MR. QUINN: Okay, so if we go back to line 7 there is
11 excess capacity of 106, correct?

12 MS. MIKHAILA: Yes.

13 MR. KITCHEN: On a forecasted basis.

14 MR. QUINN: On a forecasted basis. So my question is:
15 Is there any physical reason why that 106 cannot be used to
16 facilitate the Dawn-Parkway turnback?

17 MR. KITCHEN: We -- again, we can go back to the
18 settlement agreement. The settlement agreement said that
19 we would use -- we would facilitate the shift from Dawn to
20 Parkway -- or, sorry, from Parkway to Dawn, using a
21 capacity that was turned back from Dawn to Kirkwall.

22 And so that's exactly what we've done. That -- to the
23 extent that there is available capacity, it will be sold in
24 the market on a long-term basis.

25 MR. QUINN: But I asked, is there any physical reason
26 that capacity cannot be used for Parkway delivery
27 obligation?

28 [Witness panel confers]

1 MR. KITCHEN: Well, there are two answers to that.
2 One is, my understanding is that we're basically to the
3 point where customers are no longer looking for us to shift
4 their volumes from Parkway to Dawn. Second, we don't have
5 106 of the Parkway deliveries to shift. I guess a third
6 one is that, if it was available, it would only be
7 available on a year-to-year basis, which I'm not sure
8 customers would want.

9 MS. SPOEL: Mr. Quinn, I'm not -- I might be missing
10 something, but I'm not -- and it's probably me, but is this
11 -- all this line of inquiry relevant to the amalgamation or
12 is it relevant to the rate-setting framework or how Union
13 has handled this -- all this in the past -- I'm just
14 sitting here thinking, where are we going? What should I
15 be taking from this cross-examination? Because I'm not
16 quite sure what the relevance of this inquiry is. I don't
17 want to wait until argument to figure out where it is you
18 are going, because right now I'm sitting here going, what
19 should I be listening to?

20 MR. QUINN: Thank you, Member Spoel --

21 MS. SPOEL: Could you just give, like, one, like, a
22 sentence explaining what this is all relevant to?

23 MR. QUINN: Over the term of the IRM period Union has
24 adjusted rates associated with capacity. If they do not
25 rebase those costs would be maintained in rates for the
26 period of ten years.

27 MS. SPOEL: So this is to do with the rate-setting
28 mechanism.

1 MR. QUINN: It's in the rate-setting mechanism and the
2 deferred rebasing period. Our premise here is there is
3 excess capacity that the customers have.

4 MS. SPOEL: Well, that's fine. I don't need to hear
5 your argument now --

6 MR. QUINN: Okay.

7 MS. SPOEL: -- I just want to understand why it was --
8 where this all fits into the picture. Now I understand, so
9 thank you.

10 MR. KITCHEN: I just wanted to pick up on one thing
11 that Mr. Quinn said, that if we defer rebasing, these will
12 stay in rates for the term of the rebasing period. If we
13 were to rebase, they would be built into rates through cost
14 allocation.

15 MR. QUINN: Well, we would like to see what that would
16 look like, so since you've led that, Mr. Kitchen, what
17 would the impact be? Can you take an undertaking to
18 demonstrate what you believe the impact would be and how
19 you would allocate those costs, including the 106 of excess
20 capacity that's demonstrated in 2017 and '18?

21 MR. CASS: Well, my concern, Madam Chair, is Mr. Quinn
22 is now asking for really a cost study that would be done if
23 there was a rebasing. Of course the applicant's proposal
24 is that there be a deferral of rebasing.

25 MR. QUINN: And Mr. Cass, to be clear, I'm just asking
26 for what the impact would be on the Dawn-Parkway system if
27 Union were to rebase, based upon the assets that are in
28 place in -- at the end of 2018.

1 [Witness panel confers]

2 MR. KITCHEN: Mr. Quinn, I am not even sure that's
3 doable without doing a full cost study, because it requires
4 us to -- you can't just look at this one piece of the Dawn-
5 Parkway system. You have to rebalance everything, and I'm
6 just, I'm not sure how we could do it without doing a full
7 cost study.

8 Second, what should happen, right, is that the costs
9 that show up in column E at line 17 would simply be
10 allocated to in-franchise rate classes because the in-
11 franchise demands, distance-weighted demands, on the Dawn-
12 Trafalgar system would increase for in-franchise rate
13 classes, and they would decrease for others. So I'm just
14 not sure how we could do this.

15 MS. ANDERSON: So Mr. Kitchen, is there something that
16 you can provide on this matter that doesn't require a full
17 cost study?

18 MR. KITCHEN: I'll offer this: What we'll do is at
19 lunch we can sit and talk and see what we can provide.

20 MS. ANDERSON: Okay, thank you.

21 MR. QUINN: If I may, Madam Chair, I'm going to ask
22 Mr. Kitchen, we're interested in the impact at the margin.
23 Not a full cost study, just what the impact would be at the
24 margin; is that doable?

25 MR. KITCHEN: That's what we're going to talk about at
26 lunch.

27 MR. QUINN: Can we have an undertaking to ensure that
28 we can at least have a response?

1 MS. ANDERSON: Yes.

2 MR. KITCHEN: Madam Chair, we can call that J3.2, and
3 as I understand it, the undertaking would be to consider
4 this at lunch and report back after lunch on what type of
5 response can be provided.

6 **UNDERTAKING NO. J3.2: TO CONSIDER AT LUNCH AND REPORT**
7 **BACK ON WHAT ADDITIONAL INFORMATION COULD BE PROVIDED**
8 **IN RESPECT OF THE PARKWAY DELIVERY OBLIGATION ISSUE.**

9 MR. QUINN: That's helpful, Madam Chair, and I didn't
10 want to spend time on the record, but I won't be here after
11 lunch. I had made a shift in my schedule when this day
12 came so I could be here this morning, but I can't be here
13 this afternoon. I have a prior commitment. Thank you.

14 MS. ANDERSON: Well, Mr. Quinn, your time is pretty
15 much up, so just, are you wrapping up soon?

16 MR. QUINN: Actually, no, I had 20 minutes the other
17 day and I had half an hour now, approximately.

18 MS. ANDERSON: Right.

19 MR. QUINN: I still have considerably more. I will
20 try to move through it quickly.

21 Okay. If you can turn to the supplemental compendium.
22 Starting on page 2, FRPO 11, we asked about the
23 availability of IT on Union's system. You confirmed in (g)
24 that interruptible transport was available for every day
25 during the IRM period; is that correct, Mr. Redford?

26 MR. REDFORD: That's correct.

27 MR. QUINN: So there was no constraints that would --
28 system constraints that would make interruptible transport

1 unavailable?

2 MR. REDFORD: That's correct.

3 MR. QUINN: Okay. So what capacity did you sell on
4 IT? So if we just use this last winter, what capacity was
5 used to sell interruptible transport? Was it the excess
6 capacity that is shown in line 7 of J2.5, or was it the
7 Dawn-Parkway turnback, which is shown in line 9 and 10 of
8 the PDO shift?

9 [Witness panel confers]

10 MR. REDFORD: Well, I'm not sure we parse out
11 specifically what capacity we used. We would have used
12 excess capacity on the day on the system, which would
13 include firm contracts that were not nominated on the
14 timely window as well. So, you know, on any given day, we
15 have operationally available transportation that is
16 published on our website, and we would have used whatever
17 is available on the data cell IT capacity.

18 MR. QUINN: So there is a term that Union uses
19 periodically. You don't colour-code molecules in the same
20 way you don't colour-code capacity?

21 MR. REDFORD: Yes, on an operational basis, we would
22 not colour-code the molecules.

23 MR. QUINN: Or the capacity, in this case?

24 MR. REDFORD: Yes, I guess we wouldn't colour-code the
25 capacity either.

26 MR. QUINN: Okay. So, and I'm -- I don't think you
27 need to turn it up, but it is in my previous compendium.
28 On page 11, you confirm that there was no interruptions

1 during the four-year period?

2 MR. REDFORD: That's correct, that would have been --
3 it would have been an IR back from EB-2017-0087.

4 MR. QUINN: It's in my compendium on page 11, yes.

5 So Union was able to have no interruptions and
6 sell millions of dollars worth of Dawn-Parkway capacity
7 during the years of the IRM period, correct?

8 MR. REDFORD: Well, again, you know, we would sell
9 capacity available on the day in our system, which would
10 not just include any excess capacity, but would include
11 capacity that was not nominated by firm customers at the
12 timely window.

13 So to the extent that people aren't using their
14 capacity, then we would look to sell it out into the
15 market.

16 MR. QUINN: Okay. So I don't know that we need to go
17 through the specific numbers, so I'm going to jump to -- so
18 you've added approximately 20 percent capacity since the
19 initiation of the PDO shift, and that has gone into rates
20 through the capital pass-through, correct?

21 MR. KITCHEN: That's correct.

22 MR. QUINN: And the original costs that are in base
23 rates have not been depreciated over the period, correct?

24 MR. KITCHEN: We are under a price cap, so we apply
25 the price cap to the base.

26 MR. QUINN: Okay. So as you're considering the
27 undertaking, we would like to understand again what that
28 impact would be of rebasing, including the depreciation

1 that would be seen at that time. So I am just trying to
2 give you that context for the benefit of your
3 consideration.

4 MR. KITCHEN: I think you'll have to explain this a
5 little bit better for me.

6 MR. QUINN: The original assets, the 6,800 tJs that
7 were in base rates, have not been depreciated over the
8 five-year period?

9 MR. KITCHEN: That's correct.

10 MR. QUINN: They would be depreciated if you were to
11 do a rebasing. That would have a material impact on your
12 results, so I'm just trying to make sure that's not
13 forgotten in your consideration would be what the impact
14 would be on rebasing.

15 MR. KITCHEN: I think that's one of my challenges in
16 trying to do this cost allocation study that you want us to
17 do for this particular case. It's not a simple matter.

18 But as I've said, we will undertake to provide --
19 we'll discuss it and see what we can do.

20 MS. ANDERSON: Mr. Quinn, I do need to check in on
21 timing, just to make sure everyone is clear. The hearing
22 plan I have in front of me had you at 30 minutes today,
23 because you had the 20 minutes the last time.

24 MR. QUINN: Madam Chair, I had 90 minutes in my
25 original request; it was cut down to 60 minutes. I've
26 actually worked a fair amount trying to tighten this up
27 over the weekend. Unfortunately, with the addition of
28 J2.5, it gave me a vehicle. But there is information

1 that's on the record now that needs to be clarified, and
2 that is what I was attempting to do.

3 MS. ANDERSON: How much time are you looking at,
4 because as I said, my hearing plan shows half an hour,
5 which would have been about quarter after.

6 So I just wanted to get a sense -- with the hearing
7 plan, we are tight to complete the work that we intended
8 today.

9 MR. QUINN: I understand, and I will try to -- I'll
10 have to cut out things again, so I'll try to be finished in
11 15 minutes.

12 MS. ANDERSON: Fifteen? Okay. I think that's a bit
13 of a problem on our schedule for today, unless others are
14 not planning their time with this panel and I'm not hearing
15 anyone saying that.

16 MR. GARNER: Sorry, Madam Chair. We may be a little
17 bit shorter. I would also point out that I think APPrO was
18 considerably shorter on this panel than their allotted
19 time, so I would just point that out.

20 MR. QUINN: And that, Madam Chair, was something that
21 I tried to coordinate with Mr. Vellone.

22 MS. ANDERSON: Okay. Let's try and stick to ten
23 minutes.

24 MR. QUINN: I will do that. If you can turn to my
25 compendium from last week -- sorry, from May 4th, and turn
26 up page 16.

27 Now, you don't need to turn this up because I want to
28 save some time. In SEC.2, \$1.8 million was listed for

1 dehydration services allocated to non-utility.

2 We discussed this at the technical conference. Do you
3 remember that, Mr. Kitchen?

4 MR. QUINN: Yes, I do.

5 MR. QUINN: So your response to undertaking JT3.8 said
6 that yes, the dehydration facilities were in service in
7 2007 at the start of NGEIR?

8 MR. KITCHEN: Yes.

9 MR. QUINN: Can you point me to any Board approval of
10 the transfer of those revenues from the utility to the non-
11 utility? And by way of undertaking, if you could take an
12 undertaking, I would appreciate it. We are on a tight
13 timeframe.

14 MR. KITCHEN: I can actually give you the answer. The
15 reason those assets were treated as non-utility or moved to
16 the non-utility business is that they are storage assets
17 and they were used to facilitate dehydration, and that's a
18 storage-related cost.

19 This was dealt with in the 2008 rates application,
20 which is rates application that initiated -- that came out
21 after NGEIR. And at Exhibit D, tab 1, page 5, we were
22 talking about -- or the prior page. But I believe we were
23 talking about the adjustments that we were making as a
24 result of NGEIR and we said:

25 "In addition to implementing the changes associated with
26 sharing forecasts and T margin, we will remove from the M12
27 rate schedule and applicable notes for storage dehydration
28 services. These services are applicable to ex-franchise

1 storage customers, consistent with the NGEIR decision.
2 These services are now unregulated."

3 MR. QUINN: I've got the reference, and I'll look it
4 up later.

5 Can we move to page 18 of the compendium of last May
6 4th? If you don't mind turning that clockwise, I think it
7 will help.

8 So these are the continuity charts that were provided
9 in JT3.7, attachment 2. Can you help me understand the
10 transfers in line C?

11 There's almost \$49 -- sorry, \$45 million of transfers.
12 You can help me with what would be included in those
13 transfers in the year of 2015?

14 MS. MIKHAILA: Yes, I can. In 2015, January 30th,
15 2015, Union purchased the remaining 25 percent of its
16 subsidiary, Huron Tipperary. And on June 1st, 2015, Huron
17 Tipperary Limited Partnership was dissolved and the assets
18 were transferred to Union.

19 MR. QUINN: When that transfer occurred, was there a
20 commensurate adjustment of allocation of indirect costs
21 associated with the expansion of your storage facility?

22 If you've increased the capacity of the storage
23 available to the non-utility, should that not bring with it
24 an allocation of cost if you are in a rebasing mode?

25 MR. KITCHEN: That's just it. We were under a price
26 cap, so we weren't doing cost allocation studies.

27 MR. QUINN: But your Black & Veatch study provided the
28 initial allocations, and you are saying those were set --

1 they're going to be set for the entire IRM period, even if
2 you undertake an expansion such as this?

3 MR. KITCHEN: It wasn't an expansion; it was a
4 transfer of assets.

5 MR. QUINN: A transfer of assets. Did it increase
6 non-utility storage capacity?

7 MR. KITCHEN: As I said, under IRM, we don't do cost
8 of service studies. So to the extent that the allocation
9 from -- from utility to non-utility would change, we've not
10 updated for that.

11 MR. QUINN: If we were -- if the Board were to order a
12 rebasing, those adjustments would be made and there would
13 be an increased allocation to the non-utility; is that
14 correct?

15 MR. KITCHEN: There would be a number of changes made
16 as a result of a rebasing application.

17 MR. QUINN: Have you added assets to your utility
18 storage?

19 MR. KITCHEN: There would be a change in the transfer,
20 yes. Was it material? I don't think so.

21 MR. QUINN: So to be clear, the utility would not have
22 a material addition?

23 MR. KITCHEN: What I'm suggesting is that 44,000, a
24 change of \$44,000 --

25 MR. QUINN: 45 million?

26 MR. KITCHEN: -- \$44 million on \$336 million would not
27 have a material impact on any transfer.

28 MR. QUINN: That is greater than 10 percent increase,

1 correct?

2 MR. KITCHEN: That's right. But there are also a lot
3 of other things that would go around, and so you look at
4 one thing in isolation, yes, it may drive an increase, but
5 there are a number of other things that could have a
6 decrease to offset it. Until you do it you don't know.

7 MR. QUINN: The last area I will close with is if you
8 could turn to page 23 of that compendium.

9 Now, clearly, there has been changes at -- actually,
10 sorry, if we can just move to page 24. I will just cut to
11 the chase.

12 Would you agree with me, Mr. Redford, there's been an
13 increase in transactions at Dawn over the IRM period?

14 MR. REDFORD: What kind of transactions?

15 MR. QUINN: Market transactions.

16 MR. REDFORD: Just in general.

17 MR. QUINN: Yes. You've done presentations across
18 Canada and I assume in the States that show that there's
19 been an increase in transactions at Dawn over the years?

20 MR. REDFORD: Yeah, I'd say that Dawn has -- a number
21 of transactions have increased in Dawn over time.

22 MR. QUINN: Okay. On page 24 I've got a chart that is
23 average winter day and peak winter day, and it
24 differentiates Union system gas from Union direct purchase
25 and Union direct purchase non-obligated, which is the third
26 column, Dawn storage, and EDS -- sorry, Enbridge system
27 gas, Enbridge direct purchase, Enbridge storage, and Dawn
28 output.

1 By way of undertaking could you populate this table
2 for us to help us see what the evolution is at Dawn and
3 what the impact is of bringing Enbridge together with Union
4 in terms of relying -- in terms of the flows through Dawn
5 on an average winter day and a peak winter day?

6 MR. REDFORD: You mean just for the utilities?

7 MR. QUINN: Just for the -- but also the direct
8 purchase, because you are relying on direct purchase on an
9 obligated basis and on the previous page it says on a non-
10 obligated basis also.

11 [Witness panel confers]

12 MR. REDFORD: I think most of it -- I mean, Union's
13 system will know -- I think the direct purchase -- you are
14 talking about the obligated --

15 MR. QUINN: Obligated and non-obligated. On the
16 previous page it says you rely on both?

17 MR. REDFORD: Got you.

18 MR. QUINN: The remaining 36 percent of the direct
19 purchase delivers at Dawn a non-obligated delivered on --
20 by the non-obligated customer to match customer's
21 consumption, on a design day Union assumes non-obligated
22 customers consume, and the corresponding deliveries are
23 made at Dawn.

24 MR. REDFORD: And this is just strictly for folks that
25 are -- whether it is on an obligated basis or non-obligated
26 basis -- are required to provide us gas at Dawn.

27 MR. QUINN: Yes, so I am looking for the Dawn output,
28 so you'd be able to populate that table by way of

1 undertaking?

2 MR. REDFORD: And when you say -- just let me make
3 sure I get everything correct -- peak winter day, are you
4 talking -- is that design day? Is that --

5 MR. QUINN: Design day, peak winter day, yes.

6 MR. REDFORD: Yep, that's fair, yep.

7 MR. QUINN: So you can?

8 MR. REDFORD: Let me check with Mr. Charleson to make
9 sure we can do that on the Enbridge side.

10 MR. REDFORD: I think we can put the table together.

11 MR. QUINN: Thank you, Mr. Redford.

12 MR. RICHLER: That will be Undertaking J3.3, to
13 populate the table.

14 **UNDERTAKING NO. J3.3: TO POPULATE THE TABLE ON PAGE**
15 **24 OF FRPO'S COMPENDIUM DATED MAY 3 2018.**

16 MR. QUINN: Thank you for the indulgence, Madam Chair.
17 I did leave some things out, but I'll respect that
18 everybody has questions. Thank you.

19 MS. ANDERSON: Thank you. Okay, we are actually going
20 to take our morning break now. So we'll take 20 minutes.
21 Be back -- well, let's say -- let's be back. Well, we'll
22 say 20 minutes. You can do the math.

23 --- Recess taken at 10:38 a.m.

24 --- On resuming at 11:10 a.m.

25 MS. ANDERSON: Thank you. We are back on the air.

26 **PROCEDURAL MATTERS:**

27 The Panel has had the opportunity to discuss the
28 hearing plan to some extent and, as usual, we are trying to

1 balance the efficiency of the hearing with the need to get
2 all the information that we need to make our decision.

3 In attempting to do that, we are, though, mindful of
4 the concerns that have been raised about the time that we
5 have.

6 First of all, we've been looking over the hearing plan
7 and want to make sure that we have an accurate allocation,
8 or an accurate plan that allocates the time. And so
9 certainly over the lunch break, we would ask that parties
10 work with Staff to make sure we have an accurate
11 reflection.

12 To the extent that any intervenor is trading time with
13 another one, we would like that reflected in the plan as
14 well, so that if someone isn't going to take 30 minutes, we
15 know it's not going to take 30 minutes.

16 We intend to have the expert panels of PEG in here
17 tomorrow; I think that's when they're scheduled. But with
18 the time, it is our expectation that probably Energy Probe
19 would move to Friday. But that depends on where we are
20 with timing.

21 But witnesses are not available on Friday when we were
22 intending to do the undertakings, and we are not going to
23 inquire the intervenors to do the cross on those tomorrow.

24 What we are looking at doing in moving Energy Probe to
25 Friday is to -- Mr. Cass would not have your argument in-
26 chief that we would look to schedule another day, and
27 for -- specifically for the undertakings, for cross on the
28 responses to the undertakings, is what we're looking at.

1 But again, all of this is about making sure that we
2 have the information that we need in order to make our
3 decision.

4 So I think it would be helpful again over the lunch
5 break if we get an accurate hearing plan so everyone has
6 it, and everyone knows the time that has been allocated
7 because even with the plan, certainly getting all of the
8 cross-examination of the experts tomorrow, we want to make
9 sure that it's an accurate reflection of the of what's been
10 allocated.

11 MR. SHEPHERD: Madam Chair, may I ask a question? I'm
12 not sure I understood. Is it the Board's intention to
13 proceed with the follow-up cross-examination on the
14 undertakings on Friday, or on a different day?

15 MS. ANDERSON: On a different day.

16 MR. SHEPHERD: So we would do Energy Probe on Friday
17 and then, on a different day, we would do that follow-up
18 cross plus argument in-chief?

19 MS. ANDERSON: So we're asking Staff to try to find a
20 day that is available to do cross on all of the responses
21 to undertakings that is we have.

22 MR. SHEPHERD: Thank you so much.

23 MS. ANDERSON: Any other questions on that before we
24 proceed?

25 MR. YAUCH: I just have one question. I'm assuming
26 Friday morning. It is just that I have -- I have other
27 people that I need to corral, so just so I...

28 MS. ANDERSON: That was our intention, 9:30 Friday

1 morning.

2 MR. YAUCH: That's fine.

3 MS. ANDERSON: Okay. Mr. Cass, any questions?

4 MR. CASS: Madam Chair, I'm just hoping for some
5 clarity around the additional day you were talking about.
6 I assume that would be panel 1 that would be expected on
7 that day?

8 MS. ANDERSON: I think we'll have to look at that
9 Tuesday. We can let you know. I think it would be
10 broader. I think it would be on any undertakings that we
11 have, given that we want to make sure that we have all the
12 answers we need. So we would be looking for a day when you
13 have all of your panel members available, other than --
14 we'll see whether or not we need that for NERA or PEG.

15 That's perhaps not likely, but -- okay. And now, I
16 think we're moving on to -- with no further questions just
17 before we leave this, we are manufacturing on to Energy
18 Probe.

19 **CROSS-EXAMINATION BY DR. HIGGIN:**

20 DR. HIGGIN: Good morning, Madam Chair and Panel.
21 Rodger Higgin for Energy Probe.

22 I have a compendium. There was a bit of confusion
23 about the compendium, but the copy that we should be using
24 today is dated May 4th. The reason is I was expecting to
25 go on May the 4th, so that's the copy that is correct.

26 I will have to update for the applicant the actual
27 copy. There is very little difference between the two, but
28 the one we should be using is a clean copy dated May the

1 4th.

2 And could I have an exhibit for that, please?

3 MR. MILLAR: Madam Chair, it is Michael Millar. I am
4 just speaking with our friends from the utilities. They
5 don't have an electronic version of the May 4th compendium,
6 so I'm not sure if there are hard copies that could be
7 looked at or if there is an older version that is close
8 enough that we could fumble along on the screens.

9 But we do not -- pardon me, they do not have a copy of
10 the...

11 DR. HIGGIN: As far as I know, Mr. Millar, there isn't
12 any content changes; the references are the same. There
13 might be one page that slipped over between the two
14 versions, but that's it.

15 MR. MILLAR: Why don't we stumble along with what we
16 have?

17 DR. HIGGIN: I think if you are using the references
18 that would be appropriate. There isn't any issue.

19 MR. MILLAR: We'll do our best.

20 MR. RICHLER: Madam Chair, we can mark the Energy
21 Probe compendium K4.2. And for clarity, that's the May 4th
22 version.

23 **EXHIBIT NO. K3.2: ENERGY PROBE CROSS-EXAMINATION**
24 **COMPENDIUM DATED MAY 4, 2018**

25 DR. HIGGIN: Thank you, Mr. Millar. So as I said,
26 page 2 of the compendium does have the references I'll be
27 using, or most of them. I may skip some for time.

28 So what I would like to do then is turn to page 2 of

1 the compendium and start there.

2 Good morning, panel. I'm Rodger Higgin for Energy
3 Probe.

4 So on page 2 we see a response to Energy Probe
5 interrogatory EP3, and my main topic here is dealing with
6 the rationalization of the transmission and distribution,
7 but also storage. This particular response only addresses
8 transmission and distribution. Was that an omission? Why
9 did you not include the storage in the response?

10 MR. KITCHEN: I think, Mr. Higgin, it was probably
11 just a bit of an oversight on our part. I wonder if --
12 Bonnie, if you could just go a bit higher. There we go.

13 In terms of the no-harm test, we don't see any reason
14 to think that amalgamation will in any way affect the
15 rational development of storage.

16 To the extent that there are opportunities to invest
17 in storage, those opportunities would be there whether it
18 was EGD and Union as separate entities or as Amalco, and
19 we'll continue to do that.

20 DR. HIGGIN: Thank you. You are just going to answer
21 my cross right there, thank you.

22 So if we go to the no-harm test, look at page 3,
23 please, of the compendium.

24 So this is an undertaking, technical conference JT1.8,
25 and attachment 3 on page 3. And basically we'd like to
26 just understand again why the utility investments don't
27 include storage.

28 I think you just answered that. So storage is, in our

1 view, part of the Board's mandate and the objects. Would
2 you agree that the objects that are in the act, storage?

3 MR. KITCHEN: I would tend to agree with that.

4 DR. HIGGIN: Thank you. So we just need to perhaps
5 move on quickly now and explore some of those things about
6 storage, and I'm just going to go now to page 4 of the
7 compendium.

8 This is an interrogatory response to Board Staff, and
9 I've highlighted the particular area I would just like to
10 ask about. So just to paraphrase the response, "From a
11 practical perspective, EGD transportation contract should
12 not cease...", and so on. And that's what you are saying,
13 that basically things should stay the same as they are
14 right now, if I would paraphrase; is that correct?

15 MR. REDFORD: That's correct. I think the point is,
16 is that Amalco can't contract with itself, so while the
17 contract sees the commitments that are in those contracts
18 will continue on.

19 DR. HIGGIN: Thank you.

20 So, the other thing then that is an issue for us, but
21 you may not agree, if we turn to page 5 and look at the
22 highlighted portion of that. So just to say what the
23 response says, you're saying:

24 "Converting a portion of non-regulated rate-
25 regulated storage to rate-regulated to meet the
26 needs -- very important -- of EGD zone customers
27 is not being proposed."

28 Is that correct?

1 MR. KITCHEN: That's correct.

2 DR. HIGGIN: Thank you.

3 So can we go to page 6 of the compendium. So I'd like
4 to proceed now on two fronts here, on storage, just on
5 storage. One is, there are two aspects, a rationalization
6 of regulated storage that is the result of NGEIR, and then
7 I would like to talk a bit about market storage. So going
8 to proceed on two fronts.

9 So first let's deal with regulated storage. We now
10 have in this highlighted area, we have the question that I
11 think is arising from the amalgamation. That is, does
12 Enbridge have access to any storage beyond its allocation
13 under NGEIR.

14 So let's say this: Confirm first that in winter two-
15 17/'18 Union did not use and sold to market, including to
16 EGD, 6.7 pJs of its storage. Am I correct?

17 [Witness panel confers]

18 MR. REDFORD: Sorry, I can confirm -- I think it was
19 6.8, actually, was --

20 DR. HIGGIN: Oh, well, we won't argue --

21 MR. RIETDYK: Won't quibble, yeah --

22 DR. HIGGIN: Thank you.

23 MR. RIETDYK: -- 6.8 pJs of excess utility storage.
24 So in other words, we did not use the full 100 pJs that was
25 set aside in NGEIR for Union's in-franchise customers, but
26 we did not sell any of the 6.8 pJs to Enbridge. That would
27 be sold on a short-term basis.

28 DR. HIGGIN: Okay.

1 MR. REDFORD: We would have sold -- any storage we
2 sell to Enbridge would be in our non-utility capacity.

3 DR. HIGGIN: Right, so I'm going to go there. That's
4 the second piece of my discussion. We are talking about
5 regulated storage for the moment. So are there any
6 obstacles for why the EGD rate zone post-amalgamation
7 couldn't use that 6.7. pJs of regulated storage,
8 particularly for the winter that's coming up for two-18 and
9 2019?

10 [Witness panel confers]

11 MR. KITCHEN: I'll start, and then my panel members
12 can add from their own experience on the market side.

13 But first, from my perspective, I'll start by
14 answering the question which is: There's no impediment of
15 any kind, except for what Mr. Charleson may talk about in a
16 second.

17 But from our perspective it would be inconsistent with
18 the NGEIR decision. The NGEIR decision set aside 100 pJs
19 of storage for Union South and Union North customers.
20 Currently they are using around 93 pJs, but over the term
21 of the deferred rebasing period, I would expect that that
22 requirement would grow and in-franchise customers in Union
23 South and Union North would require some of that space, if
24 not all of it.

25 And to the extent that it was used to -- was used for
26 EGD, then that capacity wouldn't be available, and the
27 Union South and north customers would go -- have to go to
28 market and, in my view, that would create harm for them.

1 DR. HIGGIN: So just to clarify, post-amalgamation EGD
2 becomes an in-franchise storage customer, correct?

3 MR. KITCHEN: That's correct.

4 DR. HIGGIN: Thank you.

5 So confirm in round numbers, I think it would -- Mr.
6 Redford, the approximate price for regulated and
7 unregulated storage, just approximately in dollars per pJ
8 or per gJ, what's the difference between the price? I
9 think it's something like .63 and .34, if I do my research;
10 am I correct? So .34 for regulated and .6-something for
11 market-based? Am I correct? I only need the order of
12 magnitude, but I'd like to just have it on the record,
13 approximately. I think there is an IR somewhere that has
14 it. Board Staff, I think, asked the question.

15 MR. REDFORD: Yeah, I think there's an undertaking
16 from the technical conference that covered that, which was
17 -- I believe it was JT2.11 and JT2.12.

18 DR. HIGGIN: Yeah, if you look at page 6 of my
19 compendium, I think that's where I have a replication of
20 JT2.12.

21 MR. REDFORD: That's correct.

22 DR. HIGGIN: Perhaps you could just point out to us
23 what the difference would be, perhaps using these data.

24 MR. REDFORD: So the difference on a unit basis over
25 that period, there was another -- there was another
26 undertaking or IR that actually provided that. I'd have to
27 calculate it.

28 DR. HIGGIN: Would you like to just check and just

1 confirm that. We could have an undertaking just to put the
2 numbers on the record if that would be helpful. I have
3 time constraints while we wait.

4 MR. REDFORD: Yeah, it might be, sir -- Mr. Kitchen
5 said it might be included in Staff 10.

6 MR. KITCHEN: Staff 10.

7 MR. CHARLESON: Perhaps while we're looking for that,
8 I did want to follow up on that --

9 DR. HIGGIN: Yes, I understand you --

10 MR. CHARLESON: -- Mr. Kitchen said earlier --

11 DR. HIGGIN: -- more -- to this --

12 MR. CHARLESON: -- around the --

13 [--- Reporter appeals.]

14 DR. HIGGIN: Could we just have a -- do you have a
15 marker?

16 MR. KITCHEN: Staff 10 --

17 DR. HIGGIN: Yes.

18 MR. KITCHEN: -- part (c).

19 DR. HIGGIN: And what does it say, please?

20 MR. KITCHEN: It says -- this is for EGD's -- it is
21 basically their average cost is 68 cents.

22 DR. HIGGIN: 68? Yeah.

23 MR. KITCHEN: And the cost is 34.

24 DR. HIGGIN: Thank you. So those were about half, the
25 difference for -- between the two. So regulated storage is
26 half. Okay.

27 MR. REDFORD: For 2018.

28 DR. HIGGIN: For 2018 --

1 MR. REDFORD: For 2018 -- that market-based price will
2 change as market conditions change, but for 2018 that was
3 the number.

4 DR. HIGGIN: So would you like to add your points
5 before we move on --

6 MR. CHARLESON: -- to the question around the --
7 [--- Reporter appeals.]

8 MR. CHARLESON: This is going back to the point around
9 the ability for EGD to use the Union excess storage
10 capacity in 2018, 2019. There would be the other
11 limitation, in that EGD has already contracted for storage
12 capacity for the year, to the extent that there was no
13 incremental or limited incremental storage requirements.
14 We already have contracts in place, so we would want to --
15 we need to honour those contracts.

16 DR. HIGGIN: Thank you for that clarification. We'll
17 talk about that in a minute, please.

18 So could you turn to page 8 of our compendium. And
19 this is a response to JT3.6, and I'd just like to highlight
20 the response. It says here, as you have said, at the time
21 of NGEIR and it gives the quantities, how much storage to
22 total you had. And then it said lower down "EGD has
23 increased non-utility storage since that time."

24 So, do I understand this? EGD has an allocation under
25 NGEIR of 98.4 pJs of storage, is that correct?

26 MR. CHARLESON: That's correct, subject to the
27 conversion of BCF versus pJs, but we won't worry about
28 that.

1 DR. HIGGIN: So the point is they've already developed
2 storage and that's being sold to market, correct?

3 MR. CHARLESON: That's correct, Enbridge Gas
4 Distribution has invested in developing non-utility storage
5 on the expectation they would be able to sell it at market
6 rates.

7 DR. HIGGIN: Right. Now, if you read -- so let's just
8 move on down to the bottom here, and the last two lines in
9 part (d). Look at part (d), please.

10 So part (d), this seems to indicate what Enbridge's --
11 well, Union's requirements are and what Enbridge's
12 requirements are for the winter of 2018-19, correct.

13 And it says Union needs 93.2 for its in-franchise
14 currently, and Enbridge needs 25.8 pJs for its in-
15 franchise, correct?

16 MR. CHARLESON: 125.8.

17 DR. HIGGIN: 125.8. So post amalgamation now, let's
18 look forward. That's the winter coming up, 2018-19. So
19 where is Enbridge going to get the rest?

20 So they're going to contract with themselves for that
21 extra bit, or are they going to buy it from Union or its
22 affiliates? They need 19.7 pJs to make the balance, right?
23 Am I correct?

24 Even if they got access -- no, if they got access to
25 your unregulated, regulated storage, they would still need
26 about that much, right?

27 MR. CHARLESON: That's correct. Because the total
28 contracted capacity for Enbridge is about 26.4, so when you

1 remove the 6.8, it brings it down into that range.

2 DR. HIGGIN: Okay. So just to put the whole thing
3 into consideration here, let's look at page 10 of our
4 compendium.

5 I would just want to, first of all, highlight briefly
6 parts (e) and (f). I will come back to them in a minute.
7 But then I want to move directly to table 1, please, and
8 table 1 is now on page 11.

9 So coming back to your point about contracts, this
10 lists the contracts for EGD, correct? Table 1 lists those
11 contracts?

12 MR. CHARLESON: That's correct.

13 DR. HIGGIN: How many of these are with Union or its
14 affiliates? If you don't know, please take an undertaking
15 to tell us.

16 MR. CHARLESON: I believe there is already an IR or an
17 undertaking response that has that. I'm just going to
18 quickly look for that.

19 DR. HIGGIN: While you are looking for that, my
20 question is about the expiry. You talked about existing
21 contracts and their expiry. So when you when you are
22 looking for that, I'm not only interested in how many are
23 with you, but when do they expire. When does EGD's
24 contracts expire?

25 That's the fundamental question and it shows the
26 expiry date, so I want to match the two up.

27 So this is with Union. This is the expiry date. This
28 is with -- et cetera. So perhaps we should have an

1 undertaking to provide that information. Could we do that,
2 please? Yes, okay?

3 MR. CHARLESON: Yes.

4 DR. HIGGIN: Undertaking.

5 MR. RICHLER: Madam Chair, that is undertaking JT2.4.

6 **UNDERTAKING NO. J3.4: TO IDENTIFY THE CONTRACTS WITH**
7 **UNION AND AFFILIATES AND WHEN THEY EXPIRE**

8 MR. CHARLESON: Getting back to your earlier question,
9 it is in response to Energy Probe 6, part (d), that we
10 indicate there is 19.5 pJs of capacity that's currently
11 contracted with Union.

12 DR. HIGGIN: Yes, and that's included in this table,
13 correct? And I was just asking which contracts and when do
14 they expire, so I'd like to get that clarified on the
15 record.

16 What I would ask is if you could add another column,
17 or something that says this is with Union. In other words,
18 the contract ceased or something. I don't know what (c),
19 (e), (g) and those things are, because perhaps there's
20 confidential issues here.

21 But perhaps you could clarify that for us, especially
22 those for -- those between you and EGD. That's the whole
23 thing here.

24 MR. CHARLESON: Sorry, perhaps you can just clarify.
25 You are asking for us to just add another column onto this
26 table?

27 DR. HIGGIN: Yes, just this (d) -- well, let's look at
28 one that expires. (c), that's that much -- that (c) means

1 it's with Union or it's whatever, just to --

2 MR. CHARLESON: Whether it is Union or another party?

3 DR. HIGGIN: Yes, thank you. So you will be glad to
4 see I'm finished with storage for now.

5 MS. LONG: Yes, Dr. Higgin, are you asking the witness
6 to identify another party, other than Union? I'm assuming
7 it's just Union --

8 DR. HIGGIN: Only Union.

9 MS. LONG: -- or another party, and that's sufficient.
10 You are clear on that?

11 DR. HIGGIN: You could say it's Union or other, yes,
12 correct.

13 MS. GIRVAN: Could I ask a clarification question?
14 Sorry. I thought that the undertaking earlier said -- or
15 the interrogatory response said that all contracts will
16 cease upon amalgamation.

17 So that's all the contracts between Union and
18 Enbridge?

19 MR. REDFORD: So as I said previously, the contracts,
20 and we're taking that word literally, will cease because it
21 would be a contract between Amalco and Amalco.

22 However, the commitments under those contracts will
23 continue on. They just would be done through a term sheet
24 or some identification of what those terms are. But it
25 wouldn't be necessarily a formal contract.

26 So we would expect Enbridge will still retain the
27 capacity that they had on the transportation -- the
28 transportation system, as well as our storage.

1 MS. GIRVAN: Okay, thanks.

2 DR. HIGGIN: Thank you. So that brings us to page 12,
3 please, and now I'm moving on to transmission.

4 So you see the highlighted part and just as an
5 introduction here, I have two areas again to explore. The
6 first is the allocation of the existing transportation
7 capacity, post amalgamation.

8 Two, in-franchise and ex-franchise customers and the
9 associated rate considerations of the switching there. And
10 the other one is allocation of new incremental
11 transportation capacity. And I will tend to focus on Dawn
12 to Parkway as being a good example that we can talk about.

13 So confirm that as the response indicates in parts (a)
14 and (b), the highlighted area, EGD can shift from an ex-
15 franchise customer of M12 services to an in franchise, and
16 the EGD rate zone will be treated in a similar way to the
17 treatment when Centra and Union join together, similar to
18 Union North.

19 That's what the response indicates, so what I'd like
20 to have you clarify at a very high-level, what does this
21 mean for the allocation of existing transmission costs and
22 transmission rates. Could you summarize what the impacts
23 of that would be, just in general high-level terms?

24 MS. MIKHAILA: Sure. Union allocates the Dawn-Parkway
25 demand cost in proportion to the distance weighted design
26 day demands, and because EGD is at the end of the system,
27 there would be no difference in allocation of costs as an
28 in-franchise customer, versus the M12 rate that we're

1 proposing that they continue to pay.

2 DR. HIGGIN: So that would only be for Dawn. What
3 about other -- you have other transmission as well?

4 MS. MIKHAILA: Yes, we do.

5 DR. HIGGIN: And that would be -- how would that be
6 treated?

7 MS. MIKHAILA: Dawn to Kirkwall contracts?

8 DR. HIGGIN: Yes, for example.

9 MS. MIKHAILA: It would be similar, so the Dawn to
10 Kirkwall, as well, is on a distance-weighted.

11 DR. HIGGIN: But your assets, you are talking
12 correctly, because I perhaps said that, Dawn -- the system
13 Dawn to Parkway, but you have other transmission lines that
14 pass through or close to EGD service territory, correct?

15 MR. KITCHEN: But those aren't used to serve EGD.

16 DR. HIGGIN: No, none of them currently?

17 MR. KITCHEN: That's correct.

18 DR. HIGGIN: Okay. All right.

19 MR. KITCHEN: It's actually -- that's when -- the
20 comment when it says "very similar to the north and", et
21 cetera -- sorry, Union North and Union South, it is a very
22 similar treatment there. The southern distribution and
23 other transmission assets are used to serve the south and
24 they are not used to serve the north. So they're not
25 allocated those costs.

26 DR. HIGGIN: Can we turn now to page -- the next page
27 -- well, so let's just stop at the bottom here. In our
28 response to your -- the question (c) you referred us to

1 TCPL 3, and so the next thing is to go and have a look at
2 TCPL 3. That starts on page 13 of the compendium. And
3 really the area to -- I'd like to question on is the
4 highlighted area there. This is about incremental
5 additions to transmission capacity.

6 So we are going to deal with two things, the existing
7 storage -- sorry, transportation and what happens when
8 contracts expire or there's turnback and how will that be
9 dealt with, what are the rules, how does that -- under
10 Amalco, how does that work? What are the rules for how
11 that capacity is to be allocated, okay? So let's say
12 another shipper turns back capacity. How will it be done?

13 MR. REDFORD: Sorry, Mr. Higgin, are you talking about
14 existing capacity, if somebody turns existing capacity
15 back --

16 DR. HIGGIN: Yes, exactly, just starting with the
17 existing, then we'll talk a bit about incremental as a...

18 MR. REDFORD: Sure. And we do talk about that in the
19 TCPL IR responses.

20 Existing capacity is really served on a first come,
21 first base -- first come, first served basis, so it is
22 really the first party to speak for that capacity that
23 secures that capacity, so -- and so that's the way it works
24 today.

25 So going forward, same thing. If somebody turns back
26 capacity, you would see that. October 31st is usually the
27 turnback date on transportation. In the index of customers
28 on November 1st if their end date of their contract says

1 two years from that November 1st, then you know that person
2 has turned back capacity, that becomes part of our
3 available capacity to sell, and we would do that on a first
4 come, first served basis.

5 DR. HIGGIN: How does it work for Amalco? If Amalco
6 wants additional capacity that's turned back, how does that
7 work in this, quote, is there an option? How does it work?
8 Isn't Amalco in sort of an inside seat when it comes to
9 this reallocation?

10 MR. REDFORD: No, not really. I mean, it's -- the
11 index is posted. It's transparent. People can tell what
12 we have contracted on our system. To the extent that
13 Amalco determines that it needs capacity and to the extent
14 that there is capacity there, then we would expect Amalco,
15 and it would be the gas supply group to speak --

16 DR. HIGGIN: So it's not a bid, not an auction; it is
17 first come first served, just to repeat what you said.

18 MR. REDFORD: That's correct. If you look under STAR,
19 existing capacity does not necessarily need --

20 DR. HIGGIN: Right.

21 MR. REDFORD: -- to be offered through an open season.

22 DR. HIGGIN: The question I'm going to raise to you:
23 Should there be some consideration of the rules under STAR
24 because of the position that Amalco will now be in?

25 MR. REDFORD: I don't think it's any different than
26 the position we're in today. I mean, Union can speak up
27 for capacity today on its own system.

28 DR. HIGGIN: Yes.

1 MR. REDFORD: Even before Amalco, so -- and again, it
2 is on a first come, first served basis, so when our sales
3 group receives a request from a third party or a request
4 from our gas supply group to fill capacity, they'll look at
5 whether that capacity is available, and to the extent that
6 a third party speaks up before Amalco, my view is it's the
7 third party's capacity. If they are the first one to come
8 and request the capacity, then it is theirs to contract.

9 DR. HIGGIN: You manage the capacity. Amalco manages
10 the capacity. And therefore, as I use my phrase, you are
11 in the driver's seat, you understand when it's coming free,
12 you know all of those things. You are in the driver's
13 seat.

14 MR. REDFORD: We generally get our turnback on October
15 31st, and the next day it's posted, so it's basically
16 available to the market at the same time, and that would
17 assume that we have a need for capacity on October 31st,
18 which would be quite coincidental. It would really come as
19 we do our gas supply planning.

20 DR. HIGGIN: Yes.

21 MR. REDFORD: And that's really when we would know
22 whether we think we need further capacity, so I don't think
23 we have any greater insight into what capacity is coming
24 available. I don't know that -- and frankly, it really
25 depends on whether our gas supply group requires that
26 capacity. It's managed separately within our shop, and
27 that's really a sales function, not a gas supply function.

28 DR. HIGGIN: Thank you. So let's just move now to the

1 highlighted area, and this deals with, TCPL was asking
2 about the incremental capacity and how things would work
3 with regard to adding capacity to -- let's just talk about,
4 you know, Dawn to Parkway.

5 So could you just clarify what you say here,
6 particularly it says here, this phrase:

7 "Amalco's needs would not be subject to pro-
8 rating, as outlined in Union's M12 tariff."

9 Could you just clarify what that means, please?

10 MR. REDFORD: I can, and it really is fundamental to
11 the mechanics of Dawn-Parkway capacity, so parties will bid
12 for capacity. They will bid on the basis of term, almost
13 entirely term, because on the same path, on Dawn-Parkway,
14 it is the same rate, it is a regulated rate. So "term"
15 tends to be the differentiator.

16 For us, our view is that our commitment is a long-term
17 commitment to capacity, which would automatically, on a net
18 present value basis, which is how we -- how we analyze the
19 bids, the longer the term, the higher the net present value
20 it would be placed in the order, so we say we would pro-
21 rate our needs first on that basis, that when we speak for
22 capacity we assume we are speaking for it on a long-term
23 basis, not 15 years, but longer.

24 DR. HIGGIN: So you would pro-rate yours on that
25 basis?

26 MR. REDFORD: Yeah, we --

27 DR. HIGGIN: Okay. Thank you.

28 MR. REDFORD: -- would. We've never had to do that.

1 That's a -- I mean, I guess it's a -- at this point it's
2 really a theoretical exercise. We've always built, even
3 when we were building back in the 2006 to 2018 period, as
4 well as 2015 to 2017, we built enough capacity to serve all
5 the needs of the market.

6 DR. HIGGIN: So looking at the existing capacity in
7 part (e) -- and it's at the bottom of page 14, so just to
8 clarify that this shows that of the existing capacity on
9 Dawn to Parkway Amalco would hold 65 points. So two-thirds
10 of the capacity there would be held by Amalco, is that
11 correct?

12 MR. REDFORD: That's correct, about two-thirds --
13 About two-thirds of the capacity would be held for the
14 utility.

15 DR. HIGGIN: So is this -- do you think this is a
16 concern for other shippers like TCPL, Gaz Métro, and so on,
17 that you will hold that capacity and so on?

18 MR. REDFORD: Well, we hold it today. That is not a
19 change to the capacity that's held today between Union and
20 EGD. That's -- that's what our capacity needs are today.

21 I don't think M12 shippers are harmed out of the
22 amalgamation. They have the same contract rates they do
23 today. We've built our system based on the contractual
24 needs of the M12 shippers, the firm needs of the M12
25 shippers.

26 So the capacity is there today for M12 shippers that
27 have firm contracts to access their capacity.

28 And they're on a -- if you look at the priority of

1 service, in-franchise needs and M12 firm needs are at the
2 same priority level. There is no -- operationally, there
3 is no difference between the two of them.

4 DR. HIGGIN: That's the existing capacity and the
5 operation of that; that's no question.

6 I can tell you what our concern is. Let's just put it
7 out, and you can comment or not. It is probably a matter
8 for argument.

9 We're concerned about concentration of storage and
10 transportation capacity post amalgamation. We are
11 concerned about it. And so do you have a comment?

12 [Witness panel confers]

13 MR. REDFORD: I would agree. I think we've talked
14 about transportation. The capacity that EGD and Union hold
15 today will continue past amalgamation.

16 I don't -- again, M12 shippers have the same rates
17 today as they do post-amalgamation, and the capacity has
18 been built for M12 shippers, firm M12 shippers to utilize.

19 I would say on the transportation side, again we've
20 never -- I don't think we've ever -- not to my knowledge,
21 have prorated capacity when we've needed to build. When
22 people ask for capacity, we've been able to build it.

23 So I don't see that concentration as a significant
24 issue. I mean, we use our capacity to serve our customers
25 and that's what we do. We don't -- you know, I don't know
26 that M12 shippers are harmed in any way in that regard.

27 With respect to storage, when you look at the
28 concentration of EGD and Union, I think you've got to

1 separate the regulated storage from the unregulated
2 storage. And really what it boils down to is somewhere
3 around 19 pJs of capacity that EGD holds would now be
4 combined with Union's assets and offered to the market
5 through one entity.

6 I think ICF's report is pretty clear that in the
7 market that we compete in, that we do not have -- we do not
8 have a high market concentration, specifically in the
9 merchant storage market. Bringing those two together, I
10 think is -- does not cause a concentration, or a
11 significant concentration in the unregulated storage
12 market.

13 DR. HIGGIN: A final question then. What about the
14 fact that Enbridge is still paying, after amalgamation,
15 market-based rates for a significant portion of its 125
16 point, whatever, pJs of storage? Shouldn't there be a
17 rationalization as per the storage?

18 You talk about the Enbridge zone post-amalgamation, to
19 clarify.

20 MR. REDFORD: I think what you are suggesting is, you
21 know, should there be a clawback of capacity, of
22 unregulated capacity to suit the regulated business. And I
23 would suggest no, there should not be, and that's why we
24 haven't proposed to do that.

25 It is inconsistent with the NGEIR decision and in
26 fact, in the NGEIR decision, I think I read this in a
27 technical conference, the Board had said in the NGEIR
28 decision to retain in a perpetual column all of Union's

1 current capacity for future in-franchise needs is not
2 consistent with forbearance, and I would agree with that.

3 We have spent and Enbridge has spent considerable
4 money to invest in new storage development. We have done
5 that on the basis of the risks associated with market-based
6 rates and storage, and the rewards that come with that
7 through market-based rates.

8 To claw that back at this point would be -- again it
9 is inconsistent with NGEIR and, in my view, it is unfair to
10 us as main investments.

11 DR. HIGGIN: I think, as I've said, this is a matter
12 for argument, Madam Chair, and those are my questions.
13 Thank you very much for your attention.

14 MS. ANDERSON: Thank you. I believe, Mr. Brett, you
15 are next. My current draft of the hearing plan shows 20
16 minutes.

17 MR. BRETT: Thirty minutes I have.

18 MS. ANDERSON: The draft shows 20 minutes.

19 MR. BRETT: I was given a draft by Board Staff at the
20 beginning of the hearing, which I have here in front of me.
21 And this was the second time this has happened, but my --
22 the draft I was given by Board Staff shows 30 minutes for
23 BOMA.

24 I probably won't be 30 minutes, but I'd like...

25 MS. ANDERSON: And this is the kind of thing that
26 we're hoping to resolve over the lunch break, a hearing
27 plan that everybody has a copy of. But I will allow the 30
28 minutes.

1 MR. BRETT: Maybe we could get the latest copy because
2 this has happened twice now and, you know, it's a difficult
3 way to start your cross-examination.

4 **CROSS-EXAMINATION BY MR. BRETT:**

5 Okay. I will just summarize initially what I've heard
6 in terms of the numbers, and I would just like you to say
7 at the end of it whether I'm roughly right. I don't want
8 to get into a detailed discussion because you've had a very
9 good clear discussion with Dr. Higgin.

10 The way I understand it, you were -- Union was
11 assigned 100 pJs of regulated storage at NGEIR. It has
12 roughly 80.9 pJs of unregulated storage, and it has
13 currently about 7 pJs of currently excess capacity of
14 regulated storage.

15 Now that's Union; I'll move on to EGD. EGD was
16 assigned roughly 99.4 pJs of regulated storage for its own
17 customers at NGEIR. NGEIR, by the way, as we all know, was
18 in 2005, 12 years ago. That amount -- so EGD has to
19 purchase or does purchase about 19.5 pJs from Union and
20 6.9 pJs from other suppliers, for a total of 26.4 pJs
21 approximately at market-based prices. Is that fair?

22 MR. CHARLESON: Yes.

23 MR. BRETT: Now, just a follow-up question on the
24 costs. You had stated that you had answered Rodger -- Dr.
25 Higgin to the effect that on the cost -- the cost of
26 regulated storage and the cost of market-based storage and
27 I think the numbers -- you said for 2018, the numbers were
28 roughly -- I emphasize roughly, and all I need are rough

1 orders of magnitude -- roughly 63 cents for market, 34
2 cents for regulated.

3 My only question here is if we step back maybe a year
4 or two, say two-17, two-16, two-15, would that 63 cents
5 still be a reasonable number? Let me put it another -- let
6 me add to that: In any of those years, would it be any
7 less than 63 cents? I don't need a -- you know, if there
8 is a problem and you need to do some checking, we could
9 take an undertaking. But my sense of it is that it's
10 hardly ever less than 63 cents, that that's a historically
11 fairly low number.

12 [Witness panel confers]

13 MR. BRETT: I guess all I'm really trying to get at
14 here: Is that number likely to be less than 63 cents over
15 the last two or three years or not? I mean, maybe we can
16 take an undertaking, because we're tight here for time.

17 MR. CHARLESON: Yeah, if we look at the average cost
18 of what was contracted for storage, I would agree that it
19 hasn't been below that level.

20 MR. BRETT: All right. Thank you.

21 Now, the -- what we have then if we look at the post-
22 merger, assuming you merge and Amalco comes into existence,
23 we now have one -- one company, one single business,
24 correct? We don't have two companies, we have -- two
25 businesses, we have one company and one business.

26 MR. KITCHEN: That's correct.

27 MR. BRETT: And so we don't have any more Union
28 ratepayers and Enbridge ratepayers, we have rate zones, but

1 we just have ratepayers. Amalco has ratepayers.

2 MR. KITCHEN: I would agree with that.

3 MR. BRETT: And so we have a situation that was just
4 described, I think -- I think we -- I think it was -- would
5 you agree with me that basically what we've got now -- or
6 if merger goes through, we have got a situation where one
7 group of customers, one group of Amalco customers, or
8 ratepayers, is paying a different price for storage in its
9 rates than another group of Amalco customers? I think that
10 you touched on this, Mr. Redford, back in the technical
11 conference, and you -- I believe you essentially agreed
12 that that would be the case, there would be -- there would
13 be -- there would be -- that the two sets of -- the two
14 groups of customers would be paying -- would not be paying
15 the same price for storage, as part of your bundled rates;
16 is that fair?

17 MR. KITCHEN: That's correct.

18 MR. BRETT: Okay, and the question I'm going to ask --
19 the question I really have is, does that -- given that
20 they're both customers of Amalco, does that make any real
21 sense any more? I mean, why should that be? It's one
22 company, one business, two groups of ratepayers. Why
23 should they be paying different prices?

24 MR. KITCHEN: Well, Mr. Brett, as you know, as part of
25 this application, we're not proposing any harmonization of
26 rates. We are going to look at harmonization of rates over
27 the deferred rebasing period, and to the extent that we can
28 harmonize rates we'll bring forward a proposal, but at this

1 point we're not proposing any harmonization of rates.

2 In terms of, you know, how -- when your question is
3 how can that be right, the customers will continue to pay
4 rates that are consistent with the rates they pay today,
5 except they'll be adjusted through a price cap mechanism,
6 and from my perspective that means, you know, if the Board
7 is accepting our pricing mechanism and accepting our
8 proposals around rate harmonization, they are not any worse
9 off than they otherwise would have been. So they continue
10 to get the service, and, yes, is there a different rate,
11 that's very much the case, but there is also today without
12 the amalgamation different rates between Union South and
13 Union North.

14 MR. BRETT: That was a long time ago, though, and I
15 think in that case did Union not -- Union, I believe, did
16 undertake to rationalize those rates at the time of that
17 decision, as I understand it, but didn't do so.

18 MR. KITCHEN: We have -- we have harmonized rate
19 structures to a certain extent, but the pricing in each
20 zone reflects the cost to serve that zone.

21 MR. BRETT: Well, the question -- all right. Let's
22 move on to -- you also had talked about, I think, the NGEIR
23 decision, that this would be -- doing this would be --
24 well, let me step back.

25 If -- there are sort of two proposals on the table, it
26 seems, that people have suggested as to how you might
27 change the storage. One is that -- one is that you would
28 make available Union's 7 pJs of regulated storage to

1 Enbridge so that Enbridge would then have to purchase less
2 of its storage on the market.

3 So this is one group of -- you are back in -- you are
4 in one company and one solution has been proposed is that
5 if you are one company and one business then you should be
6 pooling -- effectively pooling your regulated storage
7 capacity to benefit all of the customers. And I believe
8 your answer to that is that, well, one of the problems
9 would be it is inconsistent with NGEIR; right?

10 MR. KITCHEN: It is inconsistent with NGEIR, and the
11 100 pJs was set aside for Union South and Union North.
12 There's also -- one thing that I didn't point to Mr. Higgin
13 is that Union's current rates include around \$2.5 million
14 associated with the sale of that storage, and to the
15 extent --

16 MR. BRETT: Sorry, the sale of --

17 MR. KITCHEN: The sale of that short-term storage, and
18 to the extent that we sell in excess of \$2.5 million, that
19 is shared 90/10 with ratepayers, so it is not just -- it is
20 not just the NGEIR decision. There is this financial
21 impact directly on Union South and Union North customers as
22 well.

23 MR. BRETT: The -- you would agree with me that NGEIR
24 took place in 2005 and that NGEIR -- the time NGEIR
25 happened, this merger was not contemplated by anybody. Do
26 you agree with that?

27 MR. KITCHEN: I agree with the timing and the fact
28 that the merger was not contemplated, but I don't think

1 that, in any way, changes the Board's decision around the
2 decision to forbear or the competitive nature of the
3 market.

4 MR. BRETT: Well, there has been a -- there will be a
5 merger if you are successful, and you then have a different
6 -- you'd agree with me that the impact of the merger has a
7 significant -- is a significant change. In other words, if
8 you go back and look at the NGEIR decision there was a lot
9 of discussion in that decision about making sure that there
10 was no differentiation or discrimination in prices between
11 the price that, for example, Union would charge Enbridge
12 versus -- versus Kingston, versus Kitchener, and there was
13 a lot of discussion about allocation of storage of the two
14 businesses.

15 Those are factors that have now changed. Now you have
16 -- you agree with me you now have one business, and that
17 because of that, part of what was -- part of the rationale
18 for the decision in NGEIR may not be there, as it was 12
19 years ago. In other words, maybe it's time that NGEIR
20 needs to be reviewed.

21 MR. KITCHEN: I don't agree with that. And I don't
22 agree because --

23 MR. BRETT: You did agree or you don't --

24 MR. KITCHEN: I don't agree.

25 MR. BRETT: Okay. Sorry, I didn't quite get that.

26 MR. KITCHEN: That would be an odd day, wouldn't it?

27 No, so I don't agree with that. I think that the
28 amalgamation will bring together Union and Enbridge, but it

1 has no impact on the degree of competition in storage or
2 doesn't necessitate any reopening of NGEIR.

3 MR. BRETT: If you turn up the -- J2.12. I think that
4 was discussed a little bit earlier, but this is an IR --
5 sorry, this is an undertaking that you gave to Board Staff.
6 And you -- JT2.12 on page 1.

7 Okay, on page 1 you say there in the second paragraph
8 -- I think you said this in your evidence a couple times --
9 this, by the way, was, as I understand it, was a request
10 for Mr. Gluck to effectively compare -- to take the
11 scenario of a transfer of the 7 pJs of regulated storage
12 from Union over to Enbridge so that Enbridge would have to
13 pay 7 -- purchase 7 pJs less of the higher-priced market
14 storage.

15 And what the question was seeking to get answered was:
16 What is the overall benefit or cost of doing this to both
17 groups of ratepayers? And so there's two things I want to
18 the ask about this: The first is in your second paragraph
19 you say, well, if we did this, rate -- EGD rate zone
20 customers are better off, and Union rate zone customers are
21 worse off. So we can't do this because if we did that, we
22 wouldn't pass the no-harm test.

23 And that's -- I mean that, to me, is a -- that's
24 essentially what's driving this whole construct, right?
25 You are trying to shoe-horn yourself into the no-harm test.
26 You realize that if you move this storage over, all of a
27 sudden someone will pop up and say, well, Union customers
28 are harmed, therefore we can't do it. That's right, isn't

1 it?

2 MR. KITCHEN: I don't accept the characterization that
3 we are trying to shoe-horn anything in anywhere.

4 What we are trying to point out through the
5 undertaking is that if you simply take that 6 pJs or 7 pJs
6 of excess utility space and turn it over, there's an
7 impact. And it is an impact that would have to be dealt
8 with somehow in order to ensure no harm.

9 MR. BRETT: Well, there is an impact, and -- but let
10 me go ahead to the next page, page 2, please.

11 What this -- look at this table. I just would like
12 you to look at the number in line 5. Line 5 shows the
13 potential net benefit to Enbridge customers -- and I would
14 like to say the Amalco customers, former Enbridge customers
15 that are now customers of Amalco; same corporation. And it
16 shows that they benefit, or would have benefited by those
17 amounts in the years 2013 through 2037, and you can see the
18 amounts vary from 3.7 million to 1.5 million.

19 Then if you go down to line 9, the Union customer
20 benefit -- and this is again the Union customer -- sorry,
21 foregone net benefit. So this is the Union loss in your
22 terms, and it shows numbers of 1.37 to 8.14.

23 Now, you say in your response here that the -- that
24 there is a loss to Union in every year effectively, and a
25 benefit to EGD in every year.

26 But if you look at those numbers and you can see that
27 in certain years, there's a -- in certain years, let's take
28 the year 2013, there is a benefit to Enbridge of

1 3.7 million and a loss to Union of 1377.

2 In at least three of these cases, in certain of these
3 years, you take a look at 2015, there is a -- there's a
4 larger loss to Union than there is gain to benefit. But if
5 you take all five years, the benefit to Union -- sorry, the
6 loss to Union is less than the gain to Enbridge by
7 transferring these, and it's less by approximately
8 \$500,000.

9 Will you take that, subject to check? It is just the
10 arithmetic.

11 MR. KITCHEN: Just to understand what you've done,
12 you've added up all the numbers in line 5 and compared that
13 to the addition of all of the numbers in line 9?

14 MR. BRETT: Yes, 470,000 actually, more than 500,000.

15 MR. KITCHEN: Actually, that's not correct. Ms.
16 Mikhaila actually has the numbers.

17 MS. MIKHAILA: I've calculated it as approximately
18 2.3 million.

19 MR. BRETT: You calculated the net benefit?

20 MS. MIKHAILA: Yes.

21 MR. BRETT: There is something -- that's over the
22 five-year period?

23 MS. MIKHAILA: Over the five-year period.

24 MR. BRETT: I was giving you the one year, the average
25 annual benefit. So that's about in the -- that's the same.

26 So on a net basis, I guess if you looked at it maybe
27 in economic terms, there's a net gain to the combined
28 company in the sense of a lower -- an overall lower storage

1 cost than you had before. Is that not the case?

2 MR. KITCHEN: No, that's not correct. The customers
3 -- what this shows is that customers in EGD would pay, as
4 you said, in some years -- let's say it another way. It's
5 a comparison of the benefit between EGD customers and the
6 foregone benefit that's there for Union customers. It's
7 not -- it is not about the company having a lower storage
8 cost. What it is is that there's a difference in price
9 that would be paid between the -- between what EGD is
10 paying now for that storage and what they would pay if they
11 were to use the excess utility space.

12 MR. BRETT: All right.

13 MR. KITCHEN: But that's not without a cost, and that
14 cost is to the Union ratepayer.

15 MR. BRETT: I take your point.

16 MR. KITCHEN: I'm not disagreeing with your math in
17 terms of the net benefit overall. But as you note, it
18 changes from year to year as well.

19 MR. BRETT: It does. But on average, it's -- there is
20 a benefit, right?

21 MR. KITCHEN: Yes.

22 MR. REDFORD: There is. I would just point out that
23 for Union North and Union South customers, one thing that
24 is missing from the look backwards on this is that to the
25 extent there's additional storage capacity required by the
26 Union North and Union South customers, that now would have
27 to -- if the 6.8 pJs is given to Enbridge, EGD zone, Union
28 North and Union South customers would have to go out and

1 secure that capacity on the market, at market rates.

2 That's not -- that's not reflected here because it
3 wasn't part of the construct. But going forward, that's
4 something to keep in mind, that Union North and Union South
5 would have to buy their storage at market rates, if it was
6 -- if that excess capacity was provided to EGD's zone.

7 MR. BRETT: I think it is something to keep in mind.
8 But I think your evidence has been, certainly in the NGEIR
9 case, the evidence was, was it not, that your storage --
10 that Union's need for regulated storage was growing at a
11 very, very slow rate. I think it was something in the
12 order of .45 percent and NGEIR commented that it would be a
13 long, long time before Union got to the 100 pJ limit.

14 So do you have a number or evidence on the rate at
15 which Union's storage requirement has been increasing over
16 -- is increasing, say from '17 to '18, or '18 to '19?

17 MR. REDFORD: It's increased at a slow rate, but keep
18 in mind that's, I'd say, largely under consistent gas
19 supply planning.

20 If there becomes a need in the future for to us rely
21 on our storage more for Union North and Union South going
22 forward, then that would have to be done at market-based
23 rates in the scenario we just talked about.

24 MR. BRETT: You are going to move to -- you are moving
25 to a single gas plan over the years, are you? Are you
26 going to -- how soon -- you are doing have an integrated
27 gas plan, I assume, within the next year or two as part of
28 being one business?

1 MR. REDFORD: I think it will be longer than on a year
2 or two. I mean, we have some fundamental differences, and
3 I'll say this.

4 At a high level, there is some alignment in the
5 planning principles. I think, though, when you get to the
6 details around design day and things like that, that there
7 are differences between Enbridge and Union that will take
8 some time to work through, to get to the point where you
9 have -- I mean, integrated is probably not the word;
10 harmonized is maybe a better word for it.

11 An integrated plan can be taking the plan for Union
12 North and Union South today and the Union and EGD plan and
13 putting them together. But the fundamentals behind it, I
14 think you are talking about bringing those together, that's
15 a different story. There is much more...

16 MR. BRETT: Presumably, you are bringing those
17 together. I mean, you have one business now. You are not
18 going to carry on with two different gas plans indefinitely
19 as you are proposing to carry on with two different rate
20 plans indefinitely.

21 I mean, these are conceits, aren't they? You've got a
22 single business.

23 MR. REDFORD: I think it would have to be a measured
24 approach, though. Some of the differences between EGD and
25 Union, if you chose one versus the other, is going to
26 result in either more cost to one of the parties or
27 potentially more risk. And I think as we move the gas
28 supply plans forward, we need to do that on a measured

1 approach to make sure that there's balance.

2 MR. BRETT: Yes, I understand your need to sort of,
3 you know -- what's the right word? Sort of move yourself
4 through this no-harm test. But you are going to have a --
5 let me ask you this. This is maybe my last -- I think it's
6 my last question and it's -- you have a -- you make a --let
7 me put it this way: You've now got a -- you've got a
8 single business here, one company, all -- you are all
9 customers of Amalco now; you are not Union customers or
10 Enbridge customers. You've preserved -- you've used this
11 harmonization -- this maintenance of separate rate zones as
12 a sort of a -- as a way of -- as a way of, as you see it,
13 passing a no-harm test, but the fact remains that we've got
14 two types of storage out there. The new company Amalco has
15 got a certain amount of market-based storage, let's say a
16 hundred and -- what is it, 105 or something like that, and
17 it's got a certain amount of regulated storage, the same
18 company. It's got regulated storage and unregulated
19 storage, all in the same company.

20 Now, what's to stop you, in some manner, shape, or
21 form, of arriving at some kind of a blended price for
22 storage that everybody gets as an alternative, and
23 therefore, you know, it would have the effect of increasing
24 slightly the market -- the market-based -- the cost-based
25 price of the regulated storage, and I guess it would -- it
26 would have the impact of -- it would have -- it would have
27 some impact, but it would leave everybody in more or less
28 the same position? I haven't worked all this through,

1 because I'm not a storage executive, but why -- it's -- it
2 just seems to me odd that you're going to have this long-
3 range -- perpetuation of this rather, you know, arcane
4 structure that was set up 12 years ago. I mean, maybe it
5 had sense 12 years ago, but you had two companies 12 years
6 ago, so I'm not really critical -- I'm not saying -- I'm
7 not saying the Board necessarily made errors 12 years ago,
8 but you've had a merger now; you only have one company. If
9 you were writing NGEIR today it would be very different.

10 So why can't you have some sort of a blended price for
11 -- for the regulated storage that incorporates,
12 effectively, some small amount of the -- of the price --
13 sorry, of the cost, of what it costs you to put in place
14 market-based unregulated storage? Because you've been
15 saying -- you've been saying, as I understand it,
16 throughout this case, and in the evidence, that, well, it
17 cost us a lot of money; we were told back in NGEIR that we
18 could do this, and we did it, and it cost us a lot more
19 money to do it than this old depreciated storage of 35
20 cents, and, you know, I have some sympathy with that, but
21 why can't you blend that together in a manner that would
22 allow regulated storage to perhaps increase a little, but
23 would do away with this, what I consider to be really
24 nonsense of Enbridge, at one of the same time, saying,
25 well, you know, we have to go out and buy 26 pJs of market-
26 based storage, at the same time we -- same time Amalco is
27 selling 105 pJs of market-based storage into the market, so
28 you're buying and selling all in the same business.

1 As you say, you're contracting with yourself
2 notionally. So have you considered this, and if not, why
3 wouldn't this have been an option?

4 MR. REDFORD: So there's a lot in there, and I'm going
5 to try and -- I'll try and address it as I go.

6 So what you're talking about is some sort of blended
7 rate amongst market-based rates and cost-of-service rates,
8 and I'd suggest that that's what happens today, so EGD or
9 Amalco in the future requires additional storage, they go
10 to the market, they bid that out to the market, and, based
11 on the price and the terms, attributes of the storage they
12 get back, they choose -- they choose suppliers, which may
13 or may not be Amalco.

14 So for me, I think that's a very efficient way for
15 Amalco to get the storage that it requires, is to go to the
16 market and bid it. And if Amalco is not successful at
17 bidding on its own storage, then that would mean that there
18 was a better price or a better set of terms that came with
19 the price that's paid, and that to me makes sense for
20 ratepayers.

21 MR. BRETT: Why shouldn't bundled customers who
22 cannot, by your own words, cannot contract for their own
23 storage, residential and small-business customers, why
24 should they not be entitled to have their total storage
25 requirement in the form of regulated storage, because they
26 are -- storage is part of the bundled service that the
27 customer gets. You know, he gets cost-based distribution.
28 He gets cost-based transmission. But he has to get market-

1 based for part of the storage. How does that make sense?
2 How is that consistent with the concept of a bundled rate?

3 MR. KITCHEN: Mr. Brett, essentially you are rearguing
4 NGEIR.

5 MR. BRETT: Sorry?

6 MR. KITCHEN: You are rearguing NGEIR, I think. It is
7 because we have NGEIR. It is because the storage was set
8 aside for Union's in-franchise customers of 100 pJs. It
9 was set aside, a different amount for EGD, and we are
10 following NGEIR, and under NGEIR, which we think still
11 applies today, just as it did before -- in fact, Mr.
12 Redford has already spoken about the fact that storage is
13 actually more competitive now than it was back in the --
14 when the Board decided on NGEIR. So --

15 MR. BRETT: It's more competitive, but it's more
16 expensive. Sorry, it is more competitive, but it is
17 pricier than cost-based storage.

18 MR. KITCHEN: More than cost, yes. I'm not
19 disagreeing with that. All I'm saying is that we have a
20 situation where we have NGEIR, and customers in each rate
21 zone will continue to pay a rate that's commensurate with
22 the service they get.

23 MR. BRETT: Those are my questions.

24 MR. REDFORD: Actually, just, I'd like to answer.

25 MR. BRETT: Sorry, go -- apologize --

26 MR. REDFORD: If you turn up the ICF report, and --

27 MR. BRETT: I don't think I have it in front of me. I
28 thought it was confidential.

1 MR. REDFORD: No, I don't believe the ICF report is.

2 If you look at the ICF report, right in the executive
3 summary at page (vii). There's a graph that looks at the
4 average value -- price of storage, merchant storage
5 contracts in Ontario. It starts at January of 2009 and --
6 no. It starts at -- I'll keep going -- it starts in 2009
7 and extends until today, and to suggest that because the
8 market price of storage is higher than cost-based service
9 is a bad thing or reason to change NGEIR, look at what the
10 rates were at the time of NGEIR. At the time of NGEIR, the
11 rates for market storage were much higher than they are
12 now, and I'd say almost double.

13 The price of market storage in the past number of
14 years has dropped, particularly as you have the shale
15 revolution happening and an abundance of gas in North
16 America. Storage prices have actually dropped; they have
17 not increased for market-based.

18 So I don't know that the, you know, the fact that
19 they're double today really has an impact on NGEIR. I
20 think that the fundamentals of NGEIR are the same as they
21 are today.

22 Whether we're amalgamated or not, I don't think, in my
23 view, the amalgamation doesn't really have a lot of impact.
24 We're taking 17 -- or, sorry, 19 pJs of merchant storage
25 that EGD had, and it will be combined with what Union had.

26 And if you look at ICF's report, it is a small drop in
27 the bucket compared to the market in which we compete. So
28 I don't buy your premise, and I think it's an important

1 point that the fundamentals today are -- I mean, in dollar
2 values, the price of storage was a lot higher at the time
3 of NGEIR than it is today.

4 MR. BRETT: I don't dispute that it was higher, and I
5 think that was the point I was trying to make earlier. I
6 just --

7 MS. ANDERSON: Mr. Brett, we seem to be evolving into
8 a bit of argument here, and --

9 MR. BRETT: Yeah, no, all right, I'm going to finish
10 up. I just -- my only question was going to be that you
11 agree that they could move higher? There is nothing to say
12 that the price of storage will stay at 66 cents over the
13 next five years?

14 MR. REDFORD: I would say that prices could move lower
15 or higher.

16 MR. BRETT: All right.

17 MR. REDFORD: They could stay the same, for that
18 matter, too, so, I mean, it really depends -- the price of
19 storage is largely follows the spread, the summer-winter
20 gas spread. And to the extent that that spread changes
21 over time, storage rates will trend in that same direction.

22 MR. BRETT: Well, we agree on that. Thanks. Those
23 are my questions.

24 MS. ANDERSON: Thank you. We will take our lunch
25 break. I am just going to look over at Staff.

26 Do you need more than an hour, given what we've asked
27 you to do?

28 MR. RICHLER: No, Madam Chair.

1 MS. ANDERSON: Okay, we will take an hour then. Thank
2 you.

3 --- Luncheon recess at 12:32 p.m.

4 --- On resuming at 1:40 p.m.

5 MS. ANDERSON: We're back on the air. While I haven't
6 seen -- I believe there is a revised hearing plan that is
7 being printed, but I'm assuming that next up is Ms. Girvan
8 anyway, so we might as well proceed. Thank you.

9 MR. MONDROW: Sorry, Madam Chair, to interrupt. I
10 would ask Ms. Girvan if I might jump in, and if the
11 companies are ready, IGUA has been historically interested
12 in this Parkway delivery obligation issue, and I believe
13 the witnesses were going to consult over lunch and advise
14 in respect of an undertaking that Mr. Quinn asked for as a
15 placeholder.

16 I ask that because I am not on the order for this
17 panel, which may be fine, but given the examination that
18 occurred before lunch I would be very interested in the
19 company's response so that I could consider that before
20 this panel is released. So I --

21 MS. ANDERSON: That's fine.

22 MR. MONDROW: -- don't know if they have comments, but
23 they may.

24 MS. ANDERSON: Are you ready to provide a response?

25 MS. MIKHAILA: Yes, I think Mr. Quinn was interested
26 in the Parkway delivery obligation shift cost we have in
27 rates currently and what would have happened upon rebasing,
28 and we don't have the information to do anything for 2019,

1 but what I was thinking we could do instead is look at the
2 distance-weighted design day demands on Dawn-Parkway in
3 2013 as if that shift had occurred at that time and show
4 the shift in costs and how it would have been paid for at
5 that time.

6 MS. ANDERSON: Could you just help me reiterate what
7 you mean by "that time"? I'm just looking back at the --

8 MS. MIKHAILA: Sorry, in 2013 at our last cost of
9 service and the last time we completed a cost study, if I
10 looked at the distance-weighted design day demands of the
11 Dawn-Parkway system as if the PDO shift had happened prior
12 to that time and show the incremental costs that would have
13 been borne by Union South in-franchise customers as part of
14 that cost study and the decrease in cost to the M12.

15 MS. ANDERSON: And have there been material shifts in
16 allocations since then?

17 MS. MIKHAILA: There have been as a result of the PDO
18 shift we were discussing this morning, and the PDO
19 settlement was meant to capture the shift in costs for
20 that.

21 MR. KITCHEN: I think, just it might be helpful, I
22 think the way the undertaking came up was because I talked
23 about the fact that had we rebased these costs would no
24 longer be -- and in addition they would be part of cost
25 allocation. So I think what Ms. Mikhaila is trying to do
26 is to show how that would manifest itself in cost
27 allocation when the only Board-approved cost that we have
28 is 2013, so it would give an order of magnitude, but not an

1 exact number.

2 MS. ANDERSON: Okay. Any comments from anyone else?
3 We'll give that an undertaking.

4 MR. RICHLER: Madam Chair, we can give that
5 Undertaking No. J3.5.

6 **UNDERTAKING NO. J3.5: TO PROVIDE COMMENTS ON THE**
7 **PARKWAY DELIVERY OBLIGATION ISSUE**

8 MS. ANDERSON: Okay, thank you.
9 Ms. Girvan.

10 **CROSS-EXAMINATION BY MS. GIRVAN:**

11 MS. GIRVAN: So panel, I just -- I'm not referring to
12 any of the evidence other than what you've said earlier. I
13 just need some clarification, really.

14 So you said -- and I need my glasses, sorry. You said
15 that the underlying contracts for Union and -- between
16 Union and Enbridge will cease to exist once you amalgamate;
17 correct?

18 MR. REDFORD: That's correct; the contracts will cease
19 to exist. The commitments in those contracts, though, we
20 will -- it will -- they will continue on, and --

21 MS. GIRVAN: And so you haven't really completely
22 figured out how you are going to do that. You talked about
23 maybe a term sheet. What -- have you thought of any other
24 ways that you are going to keep those commitments?

25 MR. REDFORD: Yeah, I think the form of it would be
26 something that summarizes the terms of the contracts, so
27 capacity, whether it's firm, the ability use. I'm thinking
28 in terms of transportation, it would be firm capacity, it

1 would be -- I'm not sure there would be a term associated
2 with it at that point. I think the term would disappear,
3 but we would expect that it would be held long-term, as I
4 said, around our allocation and new capacity, we expect to
5 hold our capacity for a long-term, which is why we would
6 allocate to ourselves first.

7 On the storage side, storage side, I think there's
8 more parameters to it, so there's a withdrawal
9 capabilities, there may be ratchets in those contracts. We
10 would assume all of that continues forward, and pricing.

11 MS. GIRVAN: But it would be an arrangement with --
12 effectively with yourself.

13 MR. KITCHEN: I'm not sure I would call it an
14 arrangement. I think we've talked about term sheet. It is
15 really documenting the contracts so that we continue to
16 provide the same level of service that we're providing now.

17 MS. GIRVAN: Okay. So that's one case. It's when you
18 amalgamate. There is another case where the existing
19 contracts effectively expire. And that's that -- that's
20 going to happen as well, right?

21 MR. REDFORD: So storage contracts are generally
22 finite. They are for a specific term. There is usually no
23 rollover provision associated. Transportation contracts
24 are -- after the initial term, they are renewable on an
25 ongoing basis with two years' advance notice.

26 So there is a provision for the transportation
27 contracts to continue on.

28 MS. GIRVAN: Okay. So how will -- I'm just struggling

1 with this, and maybe it is a legal question, but how will
2 the Enbridge side of the business then go out and get new
3 storage or transportation to replace those contracts?

4 [Witness panel confers]

5 MR. CHARLESON: So in relation to transportation, it
6 would really be looking at our transportation portfolio as
7 part of our gas supply planning, in terms of what's needed
8 to move the molecules, whether it be from, you know, from
9 Dawn to the CDA or how we get the gas that we need in the,
10 say, in the EGD-zone delivery areas.

11 You know, to the extent they continue to rely on the
12 Dawn to Parkway system then you're going to -- like Mr.
13 Redford indicated, you would do the same as rolling those
14 contracts over where it would be similar to exercising the
15 renewal provisions.

16 On the storage side of things, that's where we would
17 rely on the blind RFP process that we've described in some
18 of our IR responses and talked quite a bit about at the
19 technical conference as well.

20 MS. GIRVAN: So Enbridge may enter into new
21 arrangements under new terms and conditions with the Union
22 side of the business?

23 MR. REDFORD: Yes.

24 MS. GIRVAN: Okay. And from a -- I guess in that
25 context you are not technically --

26 MR. REDFORD: Could you ask that again --

27 MS. GIRVAN: Sorry. So --

28 MR. REDFORD: -- I want to make sure.

1 MS. GIRVAN: -- Union, that the Enbridge side of the
2 business would effectively enter into new arrangements with
3 the Union side of the business?

4 MR. REDFORD: Well, I guess -- I guess to Mr. Brett's
5 point earlier, it would all be Amalco, so effectively you
6 would have a gas supply group that would enter into an
7 arrangement with our sales group, so very similar to how
8 Union does it today. Union would identify its capacity
9 needs on an annual basis, and that forms part of our
10 planning for the year.

11 So Union goes through this process now where we are --
12 we effectively are reserving capacity on our own system to
13 serve our in-franchise customers, and not just in Union
14 South, but Union North.

15 MS. GIRVAN: So given the fact that you're not -- you
16 won't technically be affiliates, you will be a consolidated
17 company, how do the -- can the ratepayers be assured that
18 those arrangements are fair to ratepayers? What would be
19 guiding those arrangements with -- because it will no
20 longer be an affiliate code?

21 MR. REDFORD: So I'll start with respect to capacity,
22 and then maybe Mr. Kitchen can talk about more regulatory
23 matters. With respect to capacity, in TCPL 3 we did say
24 that we would show the in-franchise requirements on an
25 annual basis in our index of customers, basically that this
26 is -- here's the capacity that the utility has reserved for
27 its own use.

28 Today we show that for Union. Obviously Enbridge is

1 included in the customer list. We would make sure that we
2 would continue to be transparent about how much capacity
3 the utility holds.

4 And even on the day of, so on operationally available
5 transportation, we declare that on a daily basis. One of
6 the changes we're going to make is to make sure that it's
7 crystal clear that the scheduled quantities include the in-
8 franchise needs. They do today; it's just not -- it's just
9 not explicit on our page, so we will include those.

10 So that -- I mean, that's how -- that's how folks can
11 understand how much capacity is being held on the transport
12 side.

13 To finish on the capacity side with respect to
14 storage, even though they aren't contracts per se, the
15 commitments that are made between Amalco unregulated and
16 Amalco regulated, we would still post those on our index of
17 customers. So to the extent that the regulated portion of
18 the business was looking for more storage and the
19 unregulated portion was successful in bidding for some or
20 all of that storage, the unregulated business would
21 actually post that on its index of customers, and the price
22 paid or the costs incurred every six months would be
23 included in the semi-annual trans-- or the semi-annual
24 storage report as well.

25 So the same transparencies that exist today between
26 Enbridge and Union, we would expect to continue.

27 MS. GIRVAN: So this is what I'm thinking about this.
28 How, from a ratepayer perspective, would we know that the

1 Enbridge customers are getting the most cost effective
2 arrangements? Because wouldn't there be an incentive on
3 the part of Enbridge to purchase services from Union versus
4 someone else?

5 [Witness panel confers]

6 MR. CHARLESON: So in relation to storage, the cost
7 through that would be done, as we've talked about, through
8 a blind RFP process. And the cost recovery, all of our gas
9 costs are reviewed through various processes, whether it be
10 through the regular QRAM reviews, there is the gas supply
11 planning framework that the Board now has out for comment
12 and through those vehicles, there is an opportunity for
13 intervenors to request information, to get the details
14 regarding the processes that may have been used, and any
15 information that may be relevant to help demonstrate the
16 prudence of the costs.

17 MS. GIRVAN: But would you agree with me that there
18 might be an incentive for the Enbridge side of the business
19 to purchase from Union?

20 MR. CHARLESON: No, I wouldn't, because again what we
21 have to be look at is we have to be able to demonstrate the
22 prudence of our cost. If we were to imprudently go and say
23 -- we feel incented to go and purchase from, say, the
24 unregulated part of Amalco, we run the risk of cost
25 disallowance. So we need to make sure that we are
26 exercising those processes in a prudent way where we've got
27 the -- where we know there is visibility and transparency
28 that can be put on to those transactions.

1 MS. GIRVAN: So through the QRAM process, through the
2 approval of your cost consequences and, I guess, of your
3 gas supply arrangements, you think those processes are
4 sufficient to test whether these arrangements are fair?

5 MR. CHARLESON: Yes, I believe they provide
6 appropriate mechanisms for the Board to have visibility to
7 that.

8 MR. KITCHEN: I think it is really important to
9 remember, too, that Union North and South go through this
10 now, right? We have to figure out how much -- not on the
11 storage side, because we are using cost-based storage
12 because it is within the 100 pJs.

13 But on the transport side, the north has to figure out
14 through the gas supply plan how much capacity on the Dawn
15 Trafalgar they need, and that is taken into account through
16 the gas supply plan.

17 In a way, it is just -- to me, it's not any different
18 between when you add EGD.

19 MS. GIRVAN: Thank you.

20 MR. REDFORD: I think when you also look -- and there
21 has been lots of discussion about the blind RFP process,
22 Enbridge instituted that when they were looking at bidding
23 for RFP storage and the unregulated portion of Enbridge's
24 business bidding on that -- bidding for that storage. And
25 if we've committed to continue with that process, so that
26 bids go in on a -- into a third-party, the material
27 information is stripped out in terms of identifiers of
28 parties, and then it's presented.

1 So it's another way of staying arm's length in that
2 regard.

3 MS. GIRVAN: So can you remind me, in the context of
4 this ten-year plan, what your proposals are with respect to
5 approval of your gas supply plans, the consequences of gas
6 supply cost consequences? Can you remind me what forms
7 those are going to be considered in?

8 MR. KITCHEN: We've -- right now, we are in this gas
9 distributor -- or I guess gas distributor, gas supply
10 framework process which the Board will complete and we'll
11 comply with. So there's that review of the gas supply
12 plan. We will continue to have the QRAM.

13 So I think that the mechanisms are there already.

14 MS. GIRVAN: So you --

15 MS. LONG: I'm sorry, can I ask just ask a question
16 her? Is that a comprehensive list of those two things, Mr.
17 Kitchen, that you are looking at, the QRAM ramp and the gas
18 supply planning process?

19 MR. KITCHEN: I'm trying to think -- there might, as
20 part of the annual rate-setting process, there may be some
21 review of certain items as well. But to be honest, we
22 haven't put that application together, but...

23 MS. LONG: I know that this is -- I know that the gas
24 supply planning is a work in progress.

25 MR. KITCHEN: Yes.

26 MS. LONG: But was it your understanding that the
27 Board would be looking at drilling down so deeply as to
28 look into alternative costing on contracts? Is that...

1 MR. KITCHEN: As parts of our annual deferral account
2 disposition proceeding, at least Union files its re-
3 contracting. So there is some examination of it there,
4 although it's not Board-approved. So there is an
5 opportunity to review it.

6 We provide a comparison to other paths so that parties
7 can see it, but it's not -- it's not approved by the Board
8 at all.

9 MS. LONG: Thank you.

10 MS. GIRVAN: Okay, thank you.

11 Now, just with respect to the NGEIR decision, you were
12 discussing this in part with a few of the earlier
13 questioners and how your in-franchise customers are
14 allocated a 100 pJs of cost-based storage at Union and 99.4
15 at Enbridge.

16 Is it your view that this decision and these numbers
17 remain in perpetuity?

18 MR. KITCHEN: Yes.

19 MS. GIRVAN: So at no point there would be a need to
20 revisit that decision?

21 MR. KITCHEN: We don't see any reason to revisit it
22 now, no.

23 MS. GIRVAN: Okay. Now, under your plan, because
24 you've said that you plan to operate storage and
25 transportation separately, is there anything preventing you
26 from rationalizing your storage and transportation services
27 and taking a different, sort of holistic approach? Would
28 you be able to do that in the context of this plan?

1 MR. KITCHEN: I guess I'm not sure what you mean by
2 that.

3 MS. GIRVAN: Let me give you an example. So if you
4 started to operate your storage services together, and
5 there could be very different cost implications for
6 customers under that type of rationalization, do you feel
7 you would be able to do that under this plan?

8 [Witness panel confers]

9 MR. KITCHEN: I think as part of the amalgamation, we
10 will be harmonizing storage operations. As we move through
11 the deferred rebasing period, there may be some
12 opportunities for optimizing storage differently as we go
13 through that process, which may lead to amounts in deferral
14 accounts for disposition to ratepayers.

15 But you know, again I don't think our in-franchise
16 storage needs, I don't think they're going to be impacted
17 by that harmonization.

18 MS. GIRVAN: Potentially harmonizing the Union and
19 Enbridge storage services in-franchise, wouldn't that
20 effectively change the cost base for some of the customers?

21 MR. KITCHEN: Maybe I'm not following.

22 MS. GIRVAN: So the Enbridge rates are based on what's
23 in place today. The Union rates are based on what's in
24 place today. If you consolidated and potentially
25 harmonized the way you operated storage, then it would be
26 different than today.

27 MR. KITCHEN: It could be different, but we are
28 actually applying to be under a price cap, which means

1 there is a disconnection between cost and rates. We'd be
2 inflating rates over the term of the IRM.

3 MS. GIRVAN: Okay, so -- so --

4 MR. KITCHEN: That disconnect is now for Union. To
5 the extent that we change operations to do anything that
6 allows for greater optimization, then that's the same today
7 for Union under the price cap.

8 MS. GIRVAN: Okay, and the customers may not benefit
9 from that until you rebase?

10 MR. KITCHEN: That's correct.

11 MS. GIRVAN: Okay. And do you feel that under your
12 proposed plan you could come and apply to the Board to
13 fundamentally change the way you provided storage and
14 transportation services? Would that be some kind of
15 Z factor or...

16 MR. KITCHEN: I don't think it would be a Z factor.
17 I'm not sure what we would -- I can't imagine what we'd be
18 changing that we would have to apply to the Board for
19 anything.

20 MS. GIRVAN: Okay, all right. Those are my questions.
21 Thank you.

22 MS. ANDERSON: Thank you.

23 Mr. Garner, I think you're next.

24 **CROSS-EXAMINATION BY MR. GARNER:**

25 MR. GARNER: Thank you, Madam Chair.

26 Good afternoon, panel. I will try and be -- meet my
27 commitment to the Chair and get through these as quickly as
28 possible.

1 I've given you a compendium and I wonder if Board
2 Staff could give it an exhibit number.

3 MR. RICHLER: VECC's compendium for Panel 2 will be
4 K3.3.

5 **EXHIBIT NO. K3.3: VECC CROSS-EXAMINATION COMPENDIUM**
6 **FOR PANEL 2.**

7 MR. GARNER: Thank you.

8 Now, I don't intend to go into this in -- some of
9 these in detail, but they go to the issue I'm trying to
10 address, and I think I'll follow up, and at tab 1 is a
11 number of interrogatories that go to the issues that you
12 both talked with Ms. Girvan just now and with Mr. Brett
13 earlier.

14 And without treading too much old ground, what I'm --
15 I want to understand clearly under these new arrangements,
16 is what you're saying that the Enbridge unit will operate
17 as if it were a third party inside of Amalco for the
18 purpose of transportation and storage arrangements?

19 MR. REDFORD: I think the way it would operate is
20 if -- operate -- Enbridge would -- EGD would operate as a
21 separate zone, but they would -- but on the transportation
22 side they would be an in-franchise customer, I guess to the
23 extent the regulated storage portion would operate as an
24 in-franchise customer as well.

25 MR. GARNER: The regulated storage part would --
26 although Amalco will actually have a combined sum storage
27 that is larger than each one of their current ones because
28 they are summing together two regulated numbers, right, of

1 storage, so it sounds to me, though, you are not dealing
2 with that as a single asset; you are dealing with that as a
3 separate asset between two parties within the company, one
4 being Enbridge and one being Union, the old Union and the
5 old Enbridge?

6 MR. REDFORD: So on the unregulated side they would be
7 -- so any Amalco needs on the -- through the unregulated
8 side of the business would be treated like a third party.
9 So they would be treated similar to any other storage
10 customer.

11 Again, with respect to transportation and regulated
12 storage, I guess, as we talked, they would be treated as a
13 -- it would be an in-franchise customer, and we would
14 operate, you know, operate under that premise.

15 MR. GARNER: Where I'm going with this, I look at the
16 northern region or the old Centra Gas thing, to use an
17 example, and is the treatment of storage that you are
18 proposing -- i.e., to keep, in a sense, the assets as
19 separate, Union's storage and then, as I understand it,
20 maintain the -- maintain selling the non-used, unregulated
21 storage among other things -- is that how you also treat
22 Centra -- or the northern region of Union Gas?

23 MR. KITCHEN: Well, the north is encompassed within
24 the 100 pJs, so it is in-franchise. It gets in-franchise
25 storage as it needs it. There are separate services that
26 we have to purchase from TransCanada or others to
27 facilitate the use of that storage. But in terms of the
28 allocation of transportation capacity, they're a Dawn-to-

1 Parkway user just like Enbridge. In fact, when we
2 amalgamated, they had a contract, and what we did is the
3 same thing we're looking at here, is you -- the contract
4 ceases to have force, but they maintain the use of that
5 capacity because they needed it.

6 MR. GARNER: Right.

7 MR. KITCHEN: And their costs are the same because, as
8 Ms. Mikhaila said earlier, they are travelling the full
9 distance of the Dawn-Parkway system.

10 MR. GARNER: Sure. I want to stick to storage just
11 for a minute, because your answer, it seemed to me, was
12 actually no to my answer, right now, what happened with
13 Centra Union when they complained, the storage pool became
14 a pool. They are all within the same pool.

15 So that would not be what's happening now. You are
16 not suggesting that type of treatment in this merger. You
17 are saying the pools will stay separate because that 8 pJ
18 that's being utilized right now in the Union franchise will
19 for the ten years be still available under the same
20 circumstances, so to speak.

21 [Witness panel confers]

22 MR. KITCHEN: I want to go back to the Centra example,
23 since I was there, and was in cost allocation at the time.

24 So a couple of things are a bit different. One, it
25 was pre-NGEIR, so everything was under cost-based storage.
26 Two, Centra came with its own storage assets that were then
27 merged into the greater -- eventually merged into the
28 larger Union storage, which then was the subject of the

1 NGEIR proceeding.

2 So in terms of the Amalco and Union EGD, I see it
3 happening in a similar way. You know, as we transition --
4 as we transition through the deferred rebasing period we
5 will be able to bring those pools and their operations
6 together.

7 On Day 1, just as we did in the Centra case, we kept
8 things separate so that we could ensure that we were
9 basically having the right assets to serve the north at the
10 time.

11 For Amalco we'll be doing something very similar. We
12 know what the contractual needs are now, and we'll maintain
13 those -- that same level of service, but we're not going to
14 be keeping the storage pool separate. They will eventually
15 come together into one Amalco asset.

16 MR. GARNER: Right. So I just want to separate two
17 concepts you are raising to me, it seems to me, in one
18 answer, which is the concept of how one operates the pools
19 and then the concepts of how the costs of those pools are
20 utilized, because they seem to be a little bit different.
21 There is an operational issue, clearly, as you go together
22 to operate a singular pool, but I'm really just talking
23 about right now, the rate area, and maybe to ask the point
24 right now, or to make that point, is -- and maybe ask Ms.
25 Mikhaila this -- the way your cost allocation works right
26 now is the margins that are anticipated from the storage
27 sale and other balancing sales in Union, those margins, in
28 part, go to the benefit of the current Union ratepayers,

1 right? Is that the way it works?

2 MS. MIKHAILA: Yes, to the extent there is any margin
3 on storage or transportation services they do go to the
4 benefit of Union in-franchise customers.

5 MR. GARNER: Right. And I think we heard Mr. Redford.
6 I think it seems pretty clear to me, but you tell me if I'm
7 wrong, is it seems to be pretty clear to me that regulated
8 storage has a value because it is underpriced compared to
9 the competitive market and it is continually underpriced
10 compared to the competitive market, so it generally has a
11 positive value; is that correct?

12 MR. REDFORD: I don't know if I would call it
13 underpriced. There are two different ways to derive a
14 price. One is based on cost and the other is based on the
15 market, so -- and they have two different -- two different
16 means of coming up with a price. I don't know if --

17 MR. GARNER: Sure, but --

18 MR. REDFORD: -- I'd say that cost-based is
19 underpriced.

20 MR. GARNER: I'm not trying to dance around the words.
21 I am actually just trying to point out that -- and I think
22 I'm asking you if you'd agree that regulated storage has a
23 value, vis-a-vis the competitive market, because it
24 generally is priced underneath the -- whatever the
25 competitive price is out there.

26 And that's in fact how -- if I can say it, that's how
27 the \$4.5 million in margin exists right now inside of
28 Union. I mean, that's why it's there. That's why it's put

1 in that process to capture those values. Am I wrong in
2 some sense there?

3 MR. KITCHEN: No, I think you are correct. That's the
4 reason that there is that \$4.5 million in rates is that we
5 have the ability to optimize storage and to sell some
6 short-term storage that we can then refund to customers.

7 MR. GARNER: So one question I have -- you know, you
8 have been talking about the no-harm test. But it seems to
9 me sometimes, Mr. Kitchen, you talk about the no-harm test
10 in relationship to the merger as if it were in relationship
11 to the rates. And the rate test that I am using in my head
12 is just and reasonable and I'm an Enbridge customer and you
13 may buy gas from Union.

14 So I guess the question is if those margins are built
15 in, when you become Amalco, why is it reasonable for me to
16 pay you a margin under the same company? Why is that a
17 reasonable thing for me to be doing when it's one company,
18 even if the Board approves it?

19 MR. REDFORD: I'm going to go back to the NGEIR
20 decision, and I think this is something that the Board
21 contemplated as part of NGEIR.

22 And they talked about the fact that any new storage
23 developed by utilities will be included as part of the
24 competitive market. Utilities will bear the risk of the
25 investments, not the ratepayers. The Board will not
26 regulate rates, nor approve the contracts arising from the
27 investments.

28 If the utilities provide storage to their regulated

1 business through these investments, the rate-making
2 implications in that approach should be considered in the
3 context of a rates proceeding.

4 I think at the time of NGEIR, the Board recognized
5 that it's possible that the regulated portion of the entity
6 could get storage service from the unregulated portion of
7 its entity.

8 I think the means upon which it gets that storage is
9 really open to the scrutiny of the Board.

10 MR. GARNER: I don't want to interrupt you, Mr.
11 Redford, but I don't think we are getting to the same place
12 and I have limited time here.

13 I'm not talking about the competitive end and NGEIR
14 and whatever. I'm talking about as part of NGEIR, a
15 certain amount of storage was set aside as regulated
16 storage. That has not changed.

17 As the companies combine themselves, my question is
18 is: Why is it reasonable for a combined company, now with
19 a larger amount of regulated storage, for me as one
20 ratepayer in that company to subsidize another set of
21 ratepayers in that company who are all using the same
22 asset.

23 I am indifferent to all of the new storage and all of
24 that. I'm talking about the stuff the Board set aside in
25 NGEIR. That doesn't change.

26 MR. KITCHEN: Right, and there is available excess
27 utility capacity of around 7 pJs. And that 7 pJs, if we
28 look at J2.12, has \$2.5 million of revenue associated with

1 it.

2 None of that is coming from Enbridge. It is all
3 short-term -- short-term storage deals, whereas the
4 Enbridge deals are long-term, unregulated storage.

5 So when I'm talking about the harm, the harm I'm
6 talking about is the fact that there's amounts in rates to
7 the south customers that would have to be adjusted or dealt
8 with if you were to use that capacity.

9 MS. ANDERSON: Mr. Kitchen, the transcript shows you
10 as saying J2.2 undertaking. Did you mean JT 2.12?

11 MR. KITCHEN: Yes, sorry.

12 MR. PARIS: Thank you, Madam Chair. Let me just
13 change the topic a little bit here.

14 When you have this -- not contracting, but term sheets
15 or other methods of dealing with the transportation and
16 storage, I am a little fuzzy on how that works in this
17 sense. Usually in a contract, if a party doesn't perform,
18 there is a penalty or there's a -- something happens.

19 How does, in this circumstance, that exist when it's
20 the same party? How is there any sanction? How does one
21 enforce, in a sense, a contract or an agreement with
22 themselves?

23 MR. KITCHEN: That's just it. There is no agreement
24 with ourselves. The agreements fall away, and what happens
25 is we manage the capacity that the EGD rate zone will
26 require, just as we do today with managing Union North's
27 requirement or Union South's requirement.

28 It becomes part of the gas supply plan, and there is

1 no need for penalties or what have you.

2 MR. GARNER: Could I ask you to take a look at tab 2?

3 There are two things in tab 2, a response to Schools
4 Interrogatory No.3, and then a letter from the Competition
5 Bureau.

6 I was a little -- I'm confused. So if you look at the
7 interrogatory response at page 11, it has, at the third
8 paragraph down in the response:

9 "The fact that the bureau issued a no action
10 letter..."

11 Is this the no action letter that I've attached here,
12 that you've provided as the undertaking JT 3.11? Is that
13 the letter you were referring to?

14 MR. REDFORD: That's correct.

15 MR. GARNER: Can we look at that letter? I'm not a
16 lawyer; maybe somebody in the room can help me, maybe I've
17 missed this.

18 But as I read that letter, the first paragraph says in
19 addressing, I think, your need, they are talking about the
20 issuance of an advance ruling certificate which, I take it,
21 is much like what you're looking at, or a no action letter,
22 they're saying. They say in the first paragraph that
23 you've asked for one or two of these things.

24 But as I read the second paragraph, it says, "Based on
25 this, it would not be appropriate for us to issue that," so
26 I'm confused.

27 You say you were given a no action letter. But this
28 actually, it seems to me, says we are not going to give you

1 a no action letter. In fact, the next paragraph says we
2 reserve the right to come back and look at this later, if
3 we want, basically. I mean, that's shorthand for what I'm
4 reading.

5 MR. REDFORD: No, that's not correct. So the advance
6 ruling certificate is issued by the Competition Bureau in
7 cases where you might have two businesses that come
8 together that don't have overlaps today, that might be a
9 smaller amalgamation of companies.

10 A merger the size of Enbridge and Spectra, which
11 would, you know, create the largest infrastructure in North
12 America, generally would not get an advance ruling
13 certificate. It's almost -- it really is a lighter review
14 of, I'll say, a...

15 MR. GARNER: No, I understand. If you're saying --and
16 I don't want to cut you off. But if you're saying this
17 letter says it wouldn't give you the arc, it definitely
18 says it wouldn't give you the arc.

19 But I read it to say we're giving you neither of
20 those, if you read those two paragraphs in conjunction with
21 each other.

22 That's the way I read the letter, and I think you're
23 saying is you read it differently. You read the letter as
24 saying we're not giving the arc, but we are giving you the
25 -- what you were looking for, the no action letter. And
26 you are saying this is the no action letter.

27 I was reading this as saying we'll give you neither
28 because when I read the first paragraph, "Please note that

1 section 97 provides a one-year period following the
2 completion of the transaction, during which the
3 Commissioner may bring something to the tribunal."

4 So I just want to know if we're reading this
5 differently. Is that what's happening?

6 MR. REDFORD: Yes, it's really in the second
7 paragraph, where it says:

8 "However, the Commission of Competition does not
9 at this time intend to make an application under
10 section 92 of the Act in respect of the
11 transaction."

12 And then:

13 "Please note that section 97 provides one year in
14 which the Commissioner may bring an application
15 to the competition tribunal."

16 That sentence starts with "However" and guess down to
17 "transaction" is the no action.

18 MR. GARNER: Like I said, I'm no lawyer; we'll let
19 lawyers argue about that.

20 I just wanted to be clear. I just wanted to
21 understand how you read the letter, thank you, so that's
22 very helpful.

23 The next -- and you don't have to bring it up. In
24 tab 3, I just actually put an interrogatory related to the
25 storage that was changes in that, and there's already been
26 a discussion about NGEIR and the revisiting of NGEIR.

27 As I understand what you were saying is you don't
28 believe that the transaction which combines the storage

1 operation of the two utilities in and of itself is
2 sufficiently different to trigger any review of the Board's
3 NGEIR decision. Is that right?

4 MR. REDFORD: That's correct. I think when you look
5 at in totality, since NGEIR, Union and Enbridge have added
6 about 35 pJs of storage capacity in a market that is much,
7 much larger, you know, closer to a TCF.

8 And, you know, ICF when they did the work to support
9 the submissions to the Competition Bureau came up with the
10 same conclusion, that we were a small part of the merchant
11 storage market.

12 MR. GARNER: Right. And if the Board were inclined to
13 disagree with you and say there were some differences about
14 that, but also that there may be other differences, are
15 there other differences? I mean, well, you described them.
16 There are quite a lot of changes in NGEIR, especially
17 coming out of the shale regions of the United States, and
18 when the pipelines are being built. There has been a lot
19 of change going on in the gas business in the northeast,
20 right? I mean, that's basically what were you saying?

21 MR. REDFORD: And it's been positive change. You
22 know, at the time of NGEIR the Marcellus and Utica were not
23 being developed, not -- certainly not to the extent they
24 are today. There might have been wells drilled in it, but
25 with the shale revolution and the advent of the technology,
26 the largest producing region in North America now sits just
27 on the other side of Lake Erie from Ontario, and Lake
28 Ontario, as well. So that did not exist at the time of

1 NGEIR.

2 We have the reversal of flow from New York into
3 Ontario at Kirkwall, which puts that storage, actually,
4 upstream of Ontario and between the producing region, and
5 the Marcellus/Utica producing region in Ontario. We've got
6 pipelines like Rover and Nexus that have been built.
7 TransCanada just recently applied to have a physical
8 reversal of the connection at Waddington, which is in
9 eastern Ontario. There are a number of positive changes to
10 the market happening since NGEIR. We have storage growth
11 in other regions, not just in Ontario, but in other regions
12 as well.

13 MR. GARNER: But I'd like to talk about -- you tell me
14 about one more just quickly, because it was in my tab; I am
15 not going to pull it up.

16 Can you describe to me what synthetic storage is as
17 part of that?

18 MR. REDFORD: Yeah, synthetic storage is -- I guess
19 it's a loose term. It is really storage that's offered by
20 parties that don't hold -- that are not physical storage
21 operators, is really how it's -- I guess the term has
22 morphed, so when NGEIR was reviewed -- and same in the ICF
23 report -- that was filed through the Competition Bureau,
24 synthetic storage is one of the alternatives to storage, to
25 physical storage, but it's not included in the numbers that
26 are assessed. And, you know, you've got marketers that buy
27 our storage, buy the storage of other people, hold pipeline
28 assets, that compete with us. Our own customers compete

1 with us to -- for the storage market, and, you know, that
2 would largely be considered synthetic storage.

3 MR. GARNER: Right.

4 MR. REDFORD: And in fact -- sorry, and in fact,
5 marketers don't even have to hold storage, any physical
6 capacity, to offer that service. I mean, storage
7 ultimately is a delivery, re-delivery product. Somebody
8 gives you -- you give somebody gas at some time, they give
9 gas back. They don't have to hold storage assets to do
10 that; they can buy gas in the market to do that, move it in
11 on pipeline assets that they have, and basically compete
12 against physical storage operators.

13 MR. GARNER: Right, and thank you, because you
14 answered the other part of it. It wasn't part of NGEIR.
15 NGEIR didn't anticipate that as a concept either, as you're
16 saying. No one was talking about synthetic in that sense.
17 So --

18 MR. REDFORD: No, NGEIR --

19 MR. GARNER: Okay.

20 MR. REDFORD: -- contemplated it, absolutely. It's
21 clearly shown as one of the alternatives. The difficulty
22 is when you look at market concentration, very difficult to
23 put a number around how much synthetic storage is being
24 offered in the market --

25 MR. GARNER: Right. So --

26 MR. REDFORD: -- so --

27 MR. GARNER: -- go ahead.

28 MR. REDFORD: -- I'd suggest, you know, I'd suggest

1 that the NGEIR analysis, as well as ICF's analysis, is
2 conservative because of that, so not all of the
3 alternatives are considered in those market concentration
4 numbers.

5 MR. GARNER: Right. so that's what begged the
6 question to me -- and maybe I was thinking about it
7 differently than you are about a review of NGEIR. I mean,
8 it sounds to me like one might argue, even yourselves, as
9 the utility, that, in fact, we need less regulated storage
10 right now, and we should release off some of that
11 unregulated storage back into the market because of the way
12 the market is working, because you are describing this, you
13 know, market that is growing, et cetera. Why wouldn't it
14 as part of this, therefore, just be important for the Board
15 as part of this to look at that, given all of these changes
16 we're talking about.

17 And, like, where I'm going -- I'm not trying to be
18 clever -- where I'm -- and I couldn't be, but where I'm
19 going is that it seems to me that as part of this, if the
20 Board has some concerns, it might -- we might argue to say,
21 maybe we should look at all of this and see how storage
22 looks after this amalgamation.

23 MR. REDFORD: Well, again, the Board set aside, we'll
24 say 200 pJs as a rough number in total, between Enbridge
25 and Union at the time of NGEIR, under -- and basically that
26 was to serve the in-franchise customers. That was to serve
27 the regulated customers. Beyond that, if there was a need
28 for additional storage it would come from the market. And,

1 you know, again, I discussed, you know, my views of
2 clawback with Mr. Higgin. And I think, you know, it is the
3 wrong thing to do.

4 When I look at our investments -- and this would be
5 both EGD and Union -- at the time of NGEIR, the investments
6 that happened post-NGEIR would not have happened in a cost-
7 of-service-based environment. We would have -- we needed
8 market-based rates to be able to make those investments.

9 MR. GARNER: Right, but I was actually suggesting you
10 might be making the opposite. I mean, people might say the
11 opposite, which is we should actually decrease regulated
12 assets and increase those into market assets, because the
13 market is working so well, and I know your speaking is to
14 protect the amount that's already in there you, but I was
15 actually wondering about looking at it the other way, but
16 that's not a question, that's comment, so I won't take any
17 more time on it.

18 If you could look at tab 4. And Mr. Brett went
19 through this same table with you just earlier. I'm -- I am
20 trying to put this table together, and I don't know if it
21 is Ms. Mikhaila or you, Mr. Redford, or someone. I'm
22 trying to put this table together with the \$4.5 million
23 that is built into the rate systems of Union in order to
24 anticipate the margins that may be made from storage.

25 So is this -- if this table is using that same concept
26 of your estimate -- or the actuals during that period that
27 you sold of that asset; is that right, Ms. Mikhaila?
28 That's how you got to the table?

1 MS. MIKHAILA: Yes, lines 6 to 9 reflect the actual
2 activity in each of those years, and to your question on
3 the 2.3 -- well, 2.3 million related to short-term peak
4 storage that we have built into rates, to the extent the
5 amount at line 9 is greater than 2.3 million, customers
6 received a refund through the deferral account, and to the
7 extent the amount at line 9 is less than the 2.3 million
8 built-in rates, we collected from customers through the
9 deferral account.

10 MR. GARNER: Okay, thank you.

11 And I'm trying to understand, using this table, if the
12 Board were inclined to agree with an argument that says
13 there is a singular pool of assets in storage for this
14 utility and therefore you will have to make an adjustment
15 so that all of your customers -- and when I say "all of
16 your customers" I think -- I concluded, Ms. Mikhaila, that
17 at JT3.13, that was where Mr. Aiken had asked you, could
18 you break down the -- how that margin is shared with the
19 classes of Union Gas, and you have, so how that -- if they
20 were to say, well, that has to change because you are going
21 to be a set of singular customers, how would one use this
22 table, if I could say, is how does one look at this table
23 and say, well, how is that done, and because you do the
24 cost allocation, how could one do that? Does one sort of
25 say, well, I would take the margins and now I would spread
26 them back over to Enbridge people? How would you do that
27 if the Board were to say you need to find a methodology in
28 order to share equally what is a -- clearly this table

1 seems to me to show an ongoing benefit of the regulated
2 storage. Is there a way you could help me do that, or we
3 were inclined to say that should be done?

4 MS. MIKHAILA: I think the structure of the
5 arrangement if this storage were to be offered to EGD zone
6 customers would be something to be determined. I think
7 there's questions in my mind of whether they get it at the
8 cost currently or should they -- if EGD's own customers
9 received the excess utility storage at cost, then we would
10 annually be collecting through a deferral account the
11 2.3 million that is built in rates from Union customers.

12 I think there is an alternative where EGD's own could
13 pay the cost plus the 2.3 million that already exists in
14 Union's zones and keep Union whole and allow that to them
15 or some other arrangement. I'm not sure of the exact
16 arrangement, but there's different ways it could be
17 structured.

18 MR. GARNER: Okay. Thank you, Ms. Mikhaila. Thank
19 you. Those are my questions.

20 MS. ANDERSON: Thank you, Mr. Garner. Mr. Richler, I
21 believe you are up next.

22 MR. MONDROW: Madam Chair, just before Mr. Richler
23 starts, if I could have 30 seconds?

24 I am not on the list for this panel and having asked
25 Ms. Mikhaila and Mr. Kitchen to describe what they are
26 going to do in response to that undertaking on PDO, that's
27 helpful. But I think there is some information not on the
28 record that may be helpful for the panel; certainly it

1 would be helpful for me in respect of that topic.

2 The issue is what happens with costs being recovered
3 on account of the Parkway delivery obligation now in moving
4 from 2018 to 2019 rates.

5 So as I say, I'm not on the list for this panel. If
6 it's any consolation, I've given up some time for the
7 subsequent two panels. But I would request an opportunity
8 to have five minutes just to run through a few questions
9 with the panel.

10 I am happy to go after Board Staff, but I wanted to
11 alert you to it and Mr. Richler to it now. And obviously
12 that's with the indulgence of the Panel and your
13 permission.

14 MS. ANDERSON: To the extent that Staff don't cover
15 those issues, five minutes.

16 **CROSS-EXAMINATION BY MR. RICHLER:**

17 MR. RICHLER: Thank you, Madam Chair. And for the
18 benefit of Mr. Mondrow, I don't intend to cover those
19 issues, so prepare accordingly.

20 Many of Staff's questions for this panel have been
21 asked and answered already, so I'll just focus on one
22 theme, and this is the theme that was raised by Ms. Girvan
23 and Mr. Garner about how Amalco will deal with the
24 situation where, in essence, it will be buying storage
25 services from itself.

26 So I would like to ask you to turn to page 7 of
27 Staff's compendium, which was previously marked as Exhibit
28 K1.6.

1 This is the response to OGVG 4, and it is something
2 that Mr. Garner took you to just a few moments ago.

3 MR. REDFORD: Were you referring to the interrogatory
4 response to OGVG 4?

5 MR. RICHLER: Yes. If we look at the end of the first
6 paragraph, it says:

7 "To ensure an unbiased storage procurement
8 process, gas supply personnel will conduct a
9 blind request for proposal RFP through an
10 independent third party for storage capacity.
11 EGD has recently utilized this process to secure
12 storage services with Deloitte & Touche acting as
13 the independent third party."

14 Just a few questions on this RFP process.

15 First of all, you explained at the technical
16 conference that this blind RFP process has been used by
17 Enbridge once so far, right?

18 MR. CHARLESON: That's correct.

19 MR. RICHLER: And that Union was one of the successful
20 bidders?

21 MR. CHARLESON: That's correct.

22 MR. RICHLER: Now, do I understand correctly that
23 Deloitte's role as the independent third-party was really
24 an administrative one. It helps collate and anonymize the
25 bids for Enbridge, but ultimately it's Enbridge's gas
26 supply folks who decide which bids to accept?

27 MR. CHARLESON: Yes, that's correct.

28 MR. RICHLER: And of course, once the merger is

1 complete, there will be no such thing as Enbridge gas
2 supply folks; there will only be Amalco gas supply folks.

3 So aside from this blind RFP process, what else will
4 be done to wall off the Amalco team reviewing the bids from
5 the Amalco team who prepared the bids?

6 MR. CHARLESON: I think, as Mr. Redford has described
7 through other responses today, even today within Union
8 there is a sales team which is operated very separately
9 from the gas supply team.

10 So you would continue to have that structural
11 separation of the resources that work on gas by planning,
12 reviewing these types of RFP responses from individuals
13 that would be submitting bids.

14 Similarly, today within EGD, the -- or prior to, as
15 transferring the kind of the administration of our
16 unregulated storage to Union, we had very separate groups
17 that managed kind of the marketing and sale of our
18 unregulated storage from our gas supply planning group.

19 MR. RICHLER: I guess what I'm getting at is whether
20 the separation will be formalized, whether there be some
21 sort of formal protocol, or a standing set of instructions
22 to people to make sure they don't speak to each other in
23 the hallway, so to speak.

24 MR. CHARLESON: We would expect that to be the case.

25 MR. RICHLER: Okay.

26 MR. REDFORD: I also think that we are also subject,
27 as we are today, to the protocol to limit non-public
28 information as well.

1 I think it says non-public transportation information,
2 but we see it is transportation or storage.

3 MR. RICHLER: Now, in the technical conference, you
4 were asked to provide a sample of the matrix you would use
5 to evaluate bids under this blind RFP process, and you did.
6 So let's turn to that, which is at tab 8 of Staff's
7 compendium. It is your response to JT3.16.

8 If we start on the first page of the matrix, we see a
9 row called "Inject withdrawal location." Do you see that?

10 MR. CHARLESON: Yes.

11 MR. RICHLER: In that row, under "Company A, company
12 B", it says Union-Dawn, while some other bidders are shown
13 simply as Dawn.

14 So my question is: Does Union Dawn mean something
15 different than Dawn, and if so, would that allow Enbridge
16 or in future, Amalco, to infer who the bidder is?

17 MR. CHARLESON: We would view those as being the same.

18 MR. RICHLER: I'm sorry, I --

19 MR. CHARLESON: We would view them as being the same.

20 MR. RICHLER: In the same row, company G is the only
21 bidder with the location other than Dawn or Union Dawn.
22 Rather, there is a reference to the Vector Rover or Nexus
23 pipelines.

24 This is on page 6 of 6, on the far right side.

25 Would that cell allow Amalco to infer who the bidder
26 is?

27 MR. CHARLESON: No, it wouldn't.

28 MR. RICHLER: All right. On the first row of the

1 table, we can see that some companies put in more than one
2 bid. Would that knowledge allow Amalco to infer who the
3 bidders might be?

4 MR. CHARLESON: No.

5 MR. RICHLER: I'm not going to do this for every row,
6 but you can see where I'm going. And some of this has been
7 blacked out, so let me just put it to you more generally.

8 For someone experienced in gas supply procurement, are
9 there any -- is there anything in this matrix that would
10 give some hint as to who the bidder is, or is this truly a
11 blind process?

12 MR. CHARLESON: There is nothing in the information
13 that would definitively say who the bidder is.

14 You may be able to infer which assets you believe may
15 be underpinning the bid. But as Mr. Redford has indicated
16 in earlier responses today, in some cases Union is
17 competing against parties that hold Union Gas storage, that
18 then bid that into RFPs.

19 So while you may be able to infer the physical assets
20 that may be putting that, you wouldn't know who submitted
21 that bid.

22 MR. RICHLER: Now, just a few minutes ago, Ms. Girvan
23 asked you whether ratepayers needed some sort of additional
24 protection in this type of scenario. And as I understood
25 the answer, it was that the current mechanisms are
26 sufficient.

27 And so just to follow-up on that very briefly, just so
28 I understand what those mechanisms may include, am I

1 correct that today, if Enbridge selects a bid that was made
2 by Union, that contract would have to be publicly reported
3 by Union on its website in accordance with STAR?

4 MR. REDFORD: That's correct. We would propose going
5 forward and as well that if we -- if Amalco won its own
6 regulated businesses' storage, that that also would be
7 publicly posted as well.

8 MR. RICHLER: Right. And this additional information
9 wouldn't provide any -- or would it include something about
10 why the particular bid was selected over other bids?

11 MR. REDFORD: I would say definitely not, because it
12 would be the party providing the storage that posts versus
13 the party that takes the storage, that purchases the
14 storage. We would have no -- we couldn't, because --

15 MR. RICHLER: Right.

16 MR. REDFORD: -- we would have no view to what happens
17 behind the curtain.

18 MR. RICHLER: Sorry, so let me put it another way:
19 Today Enbridge the buyer doesn't have to post any
20 information about the contract or why it selected Union
21 over other bidders.

22 MR. CHARLESON: No, we don't have to post it, but all
23 of our gas supply costs are subject to review.

24 MR. RICHLER: All right, finally, just a quick
25 question on another topic, and it's really just to complete
26 the record and to provide some context for some of the
27 issues we've been discussing more broadly in this
28 proceeding. It is really question for Union.

1 Can you tell us what proportion of Union's regulated
2 revenues come from storage and transmission activities?

3 MR. RICHLER: We don't know that off the top of our
4 heads, but we could find out.

5 MR. RICHLER: All right. And while you are providing
6 the undertaking, would it -- if it's not too much trouble,
7 could you provide that for each year of the most recent IRM
8 term?

9 MR. RICHLER: Yes.

10 MR. KITCHEN: Yes.

11 MR. RICHLER: Thank you. We'll give that Undertaking
12 No. J3.6.

13 **UNDERTAKING NO. J3.6: TO PROVIDE THE PROPORTION OF**
14 **UNION'S REGULATED REVENUES THAT CAME FROM STORAGE AND**
15 **TRANSPORTATION IN EACH YEAR OF THE IRM TERM.**

16 MR. RICHLER: And those are all my questions for this
17 panel, thank you.

18 MS. ANDERSON: Thank you.

19 Mr. Mondrow.

20 **CROSS-EXAMINATION BY MR. MONDROW:**

21 MR. MONDROW: Thank you very much, Madam Chair.

22 And through e-mail I asked if Ms. Adams could put up
23 on the screen -- and I'm sure Mr. Kitchen, Ms. Mikhaila
24 will be familiar with this -- the decision and order of the
25 Board in EB-2013-0365, dated June 16th, 2014, so this is
26 the decision and order on the Parkway delivery obligation,
27 which I'm sure you will recall fondly.

28 And 'd like to start at PDF page 23 of this document,

1 which is Appendix B to the decision. And Appendix B is the
2 actual -- it's called the settlement framework reached
3 between Union and interested parties, which gave rise to
4 the current treatment of the Parkway delivery obligation,
5 correct, Mr. Kitchen?

6 MR. KITCHEN: That's correct.

7 MR. MONDROW: And this settlement framework was
8 accepted by the Board in the decision, the cover page for
9 which we were just looking at?

10 MR. KITCHEN: That's correct.

11 MR. MONDROW: Thank you.

12 I'd like to go to -- start just on the same page, so
13 I'm going to refer to the page numbers of this appendix for
14 ease, and on this page 1 of the appendix, point number 3 --
15 and I think you've been taken to this -- I'm not sure if it
16 was in this proceeding, probably, but certainly a number of
17 times since the date of this settlement, and just read this
18 in. It says:

19 "The ultimate objective of the modified proposal
20 is to remedy an inequity. The guiding principle
21 is to keep Union whole rather than to enhance or
22 reduce its earnings during the operation of the
23 incentive regulation mechanism to December 31st,
24 2018."

25 And I believe you gave that evidence to that effect
26 earlier today when Mr. Quinn was asking you questions about
27 this.

28 MR. KITCHEN: That's correct.

1 MR. MONDROW: Right. If we could then move on to page
2 2 of 7. I'm looking under part (b) of the settlement
3 agreement which sets out the terms of the Parkway delivery
4 obligation reduction proposal. This part of the settlement
5 excludes TransCanada Energy.

6 Just at a very high level, the settlement allowed
7 parties obligated to deliver gas to Parkway to move those
8 deliveries to Dawn; is that correct?

9 MR. KITCHEN: That's correct.

10 MR. MONDROW: But in order to manage its system, Union
11 then had to get gas to replace those moved deliveries at
12 Parkway; is that correct?

13 MR. KITCHEN: That's correct.

14 MR. MONDROW: Okay, and it's the costs associated with
15 that that are subject of the settlement agreement that I
16 just want to spend a couple of minutes and ask you about.

17 So if we look at part 1(d) on this page -- it is the
18 second page of the settlement agreement -- I'm just going
19 to read this in. It says:

20 "The annual demand costs of the currently
21 unutilized capacity..."

22 And I emphasize the word "currently":

23 "...between Dawn and Parkway to be used to
24 provide the 146 TJ per day of PDO relief and the
25 additional 18 TJ per day of capacity to be
26 realized by the turnback of M12 capacity held by
27 PDO DP customers, excluding TCE, will be
28 determined by applying the 2014 proposed M12 rate

1 for Dawn to Parkway transportation at 100 percent
2 load factor excluding fuel."

3 It then gives a unit rate and total annual demand
4 costs of about \$4.763 million.

5 And then in the next paragraph it says:

6 "Consistent with Union's evidence, the annual
7 demand costs of 4.763 million will be recovered
8 through a deferral account and thereafter in the
9 delivery rates of in-franchise customers."

10 So when we talk about PDO costs, those costs include
11 the recovery by Union of these funds on account of capacity
12 being used or notionally being used to move gas from Dawn
13 to Parkway; is that correct?

14 MR. KITCHEN: That's correct.

15 MR. MONDROW: All right. And you spoke about a
16 temporary shortfall. So just to draw out this point, I'd
17 like to go a little further down on this page 3 of the
18 settlement agreement to point number 2, which says:

19 "Between April 1st, 2014 and October 31st, 2018,
20 there will be a temporary shortfall in the Dawn
21 to Parkway capacity needed to support the PDO
22 reduction."

23 Now, Mr. Kitchen, earlier you referred to Dawn-
24 Kirkwall capacity, and my understanding of the agreement
25 was that Union agreed to use temporarily excess Dawn-
26 Kirkwall capacity resulting from Dawn-Kirkwall turnback, to
27 move that gas that it had to get from Dawn, given the
28 relief of customers, back to Parkway, or notionally do so,

1 at least, and you would recover the costs associated with
2 that capacity through this mechanism that we've been
3 talking about; that your understanding?

4 MS. MIKHAILA: Initially the cost of the temporary
5 capacity was included in rates and recovered by Union, as
6 you had mentioned, the unutilized capacity, in the previous
7 paragraph you had spoke about.

8 MR. MONDROW: Right.

9 MS. MIKHAILA: And then as Dawn to Kirkwall turnback
10 occurred over time, rather than the unutilized capacity,
11 was to replace the revenue of the turnback.

12 MR. MONDROW: Right, so -- but there is a step in
13 between, so just before you get there, if we could go to
14 page 4, and I'm looking at II, bullet number 2 at the top,
15 and this talks about what's going to happen in the interim,
16 so it said:

17 "Effective November 1st, 2015, the temporarily
18 available Dawn-Parkway capacity..."

19 So this is the Dawn-Kirkwall turnback we've been
20 talking about, correct?

21 MS. MIKHAILA: No, this is the excess capacity on the
22 Dawn-Parkway system. The temporarily available was just
23 excess capacity on the Dawn-Parkway system, it did not
24 relate to turnback.

25 MR. KITCHEN: And it was temporary because it was
26 going to be sold to other parties.

27 MR. MONDROW: But it did not relate to Dawn-Kirkwall.

28 MR. KITCHEN: That's correct.

1 MR. MONDROW: But it was Dawn-Kirkwall that was
2 earmarked to give permanent relief to --

3 MR. KITCHEN: Correct.

4 MR. MONDROW: -- (inaudible) delivery obligation.
5 Great. Thank you.

6 So:

7 "The temporarily available Dawn to Parkway
8 capacity will be used for other purposes, leaving
9 Parkway in a delivery shortfall position. The
10 demand costs associated with the temporarily
11 unavailable capacity..."

12 So that is pending the Dawn-Kirkwall turnback again;
13 is that correct?

14 MS. MIKHAILA: Well, at November 2013, as can be seen
15 in Exhibit J2.5, there was, of the 146 temporarily
16 available capacity, there was only 23 remaining as of
17 November 1st, 2015.

18 MR. MONDROW: Okay. Fair enough:

19 "The demand costs associated with the temporarily
20 unavailable capacity as described above will
21 nevertheless remain in delivery rates to be used
22 by Union to manage the Parkway delivery shortfall
23 through the acquisition of incremental resources,
24 the costs of which are not already covered by
25 base rates, Y factors, and/or deferral and
26 variance accounts, and subject to the reporting
27 and risk allocation measures described in
28 paragraph B.10(c) below."

1 Which I will go to in just a minute.

2 And then point 3 goes on:

3 "Any Dawn to Kirkwall M12 capacity turnback to
4 Union by ex-franchise shippers will be used first
5 to reduce the Parkway shortfall and secondly to
6 further reduce the PDO."

7 So this is where we see what capacity was earmarked
8 for further Parkway delivery obligation relief. It was the
9 Dawn-Kirkwall capacity that you expected to be turned back,
10 correct?

11 MR. KITCHEN: Correct.

12 MR. MONDROW: Okay.

13 And then finally if we can go down to page 5 of the
14 settlement agreement, right at the bottom of that page as
15 part of sub (c). The second paragraph there says:

16 "If the costs incurred to manage the Parkway
17 delivery shortfall component of the PDO reduction
18 in any year are less than the annual demand costs
19 related to the shortfall in that year and actual
20 fuel costs in that year for capacity equal to the
21 shortfall capacity, then the entire amount of
22 such cost savings will accrue to Union.

23 Conversely, if the actual costs in any year to
24 manage the Parkway delivery shortfall in that
25 year exceed annual demand costs and actual fuel
26 costs in that year for capacity equal to the
27 shortfall amount, then Union will be entirely
28 responsible for those excess costs."

1 And here's the important part, from my perspective:

2 "Parties further agree that ratepayers will be
3 entitled to recover from Union that portion of
4 the costs incurred by Union to manage the Parkway
5 delivery shortfall to the extent that the cost of
6 the measures used by Union to manage the
7 shortfall are already covered in base rates,
8 Y factors and/or existing deferral or variance
9 accounts."

10 So if we look at all of those passages that I've taken
11 you through together, the idea was that if Union incurs
12 costs to made good its part of the bargain, it should be
13 kept whole. But it shouldn't over-recover on account of
14 this settlement relative to its standard revenue
15 requirement cost of service. Is that a fair reading?
16 Except in -- there was agreement that you would keep that
17 amount regardless of how you managed the shortfall.

18 MR. KITCHEN: That's correct.

19 MR. MONDROW: But the idea was not to enhance your
20 recoveries nor to penalize...

21 MR. KITCHEN: Nor to penalize; it was to keep us
22 whole.

23 MR. MONDROW: Fair enough. So moving to 2018, in 2018
24 -- and Mr. Quinn took you to this before -- there was
25 excess Dawn-Parkway capacity on your system, correct?

26 MS. MIKHAILA: Yes, there was.

27 MR. MONDROW: And the costs of that excess capacity
28 were included -- are included in 2018 rates?

1 MS. MIKHAILA: Yes, they are.

2 MR. MONDROW: And we saw from -- and you referred me,
3 Ms. Mikhaila, a second ago to an undertaking response. I
4 think it is Exhibit J2.5, and Mr. Quinn had you looking at
5 this table earlier today.

6 And if we just look in the winter of '17-18 column at
7 line 7, Union is recovering a total of \$11.431 million on
8 account of PDO costs in this year?

9 MS. MIKHAILA: That's correct. And that 11.4 million
10 is related to the M12 turn back that we've experienced in
11 order to facilitate the PDO shift. So we've had a
12 reduction in our revenue because of turn back, and this is
13 to replace that revenue.

14 MR. MONDROW: Right. And are these PDO recoveries
15 reconciled in some way with your recovery of your Dawn-
16 Parkway capacity costs? Are they an offset of some sort,
17 or are you recovering both the Dawn-Kirkwall capacity costs
18 and the excess costs of the Dawn-Parkway?

19 MS. MIKHAILA: No, the Dawn to Kirkwall capacity costs
20 that were used to facilitate the products shift we are not
21 recovering, because those contracts have been turned back.
22 So we have lost that revenue.

23 MR. MONDROW: Sorry, but you're getting that revenue
24 through the PDO recoveries?

25 MS. MIKHAILA: We are getting that revenue through the
26 inclusion of these PDO shift costs in rates. It is meant
27 to be a replacement.

28 As you can see from this exhibit on line 19, it hasn't

1 been an exact replacement. But that was the intent of the
2 PDO settlement agreement, was that it would be a
3 replacement of the revenue from the M -- from the Dawn to
4 Kirkwall turnback.

5 MR. MONDROW: And you say it hasn't been an exact
6 replacement. There's been a shortfall to Union, using the
7 winter 2017-18 as an example. Is that what that
8 2.2 million is?

9 MS. MIKHAILA: Yes, that calculation reflects the
10 revenue associated with the turn back contracts, because it
11 was a Dawn to Kirkwall contract that was turned back
12 replaced with Dawn to Parkway capacity and there's some
13 equivalency differences.

14 MR. KITCHEN: Conversion factor.

15 MR. MONDROW: All right. So just to conclude then,
16 you're recovering Dawn Kirkwall capacity costs, which you
17 are using for PDO relief. And in addition, you are
18 recovering -- and I'm not suggesting there is anything
19 untoward about this. But just to be clear on the record,
20 you are recovering your full Dawn-Parkway costs, including
21 the costs of the currently excess Dawn-Parkway capacity in
22 both in-franchise and ex-franchise rates?

23 MS. MIKHAILA: No, I don't think that's a fair way of
24 putting it.

25 MR. MONDROW: Okay.

26 MS. MIKHAILA: In included in our 2013 rates was the
27 full cost of the system, and we've also built in the cost
28 of the capital pass-through project since that time.

1 In 2013, some of those costs were allocated to the
2 Dawn to Kirkwall path. So that was the recovery of -- that
3 was the recovery of those costs.

4 Since that time, we've had that turn back, so we are
5 no longer recovering those costs.

6 MR. MONDROW: Through the PDO?

7 MS. MIKHAILA: Yes. So I wouldn't say there's -- in
8 the way you've worded it, it sounded like we were
9 recovering the full cost of the system plus this cost; this
10 is a replacement.

11 MR. MONDROW: Okay. And that treatment is proposed to
12 continue in 2019, and then throughout your rate plan period
13 that you've proposed in this proceeding.

14 MS. MIKHAILA: Yes, the guiding principle of the PDO
15 was to keep Union whole, and to continue to include these
16 costs in rates will keep Union whole.

17 MR. MONDROW: And any excess Dawn-Parkway, or Dawn
18 Kirkwall capacity, for that matter -- that is resold, will
19 that be subject to continued sharing, or is that -- as
20 under your current IRM, or is that sharing coming to an
21 end? Quite apart from PDO, this is just...

22 MS. MIKHAILA: The excess Dawn to Parkway capacity to
23 the extent it's sold?

24 MR. MONDROW: Yes.

25 MS. MIKHAILA: Currently, it's subject to earnings-
26 sharing and going forward, in the first five years of the
27 deferred rebasing period there, won't be earnings-sharing.
28 But beyond that, it would be.

1 MR. MONDROW: It will be. I appreciate your
2 clarifications. Thank you very much. I hope that was
3 helpful. It will be for me, ultimately. So thank you for
4 your indulgence, Madam Chair.

5 MS. ANDERSON: Thank you. Mr. Cass, do you have
6 anything else?

7 MR. CASS: I have no re-examination, Madam Chair.
8 Thank you.

9 MS. ANDERSON: Okay. With that, I believe we are
10 concluding with panel 2, and we will take a 20 minute break
11 while we get set up for panel 3.

12 --- Recess taken at 2:58 p.m.

13 --- Upon resuming at 3:21 p.m.

14 MS. ANDERSON: Mr. Cass, would you like to introduce
15 panel 3 for us, please.

16 MR. CASS: Yes, thank you, Madam Chair. We have the
17 applicant's third panel of witnesses ready to testify.
18 This panel will be addressing, generally speaking,
19 accounting matters, rates, and deferral and variance
20 accounts.

21 As the Board Panel will see, we have three returning
22 witnesses in the middle of the panel. They've already been
23 affirmed, of course, Ms. Mikhaila, Mr. Kitchen, and Mr.
24 Culbert. We have two new witnesses whom I believe have not
25 been affirmed. Closest to me is Anton Kacicnik, from
26 Enbridge Gas Distribution. He is manager of rates at
27 Enbridge. At the other end of the panel is Greg Tetreault,
28 who is manager, regulatory accounting at Union Gas. And

1 both of them need to be affirmed.

2 Thank you.

3 **ENBRIDGE GAS DISTRIBUTION/UNION GAS - PANEL 3: DVA,**
4 **ACCOUNTING, RATE HARMONIZATION**

5 **Mark Kitchen,**

6 **Amy Mikhaila,**

7 **Kevin Culbert, Previously Affirmed;**

8 **Anton Kacicnik,**

9 **Greg Tetreault; Affirmed.**

10 Examination-In-Chief by Mr. Cass:

11 MR. CASS: And again, Madam Chair, to keep things
12 moving, I will pick on one witness to adopt the evidence on
13 behalf of the entire panel. I will ask Mr. Culbert to do
14 that.

15 Mr. Culbert, can you confirm, please, that this
16 witness panel is responsible for the applicant's evidence,
17 generally dealing with the deferral and variance accounts,
18 rate matters, and accounting matters?

19 MR. CULBERT: Yes, I can, yes.

20 MR. CASS: And was the evidence in those areas
21 prepared by the members of the panel or under your
22 direction and control?

23 MR. CULBERT: Yes, it was.

24 MR. CASS: And can you please confirm that the
25 evidence including answers given at the technical
26 conference is accurate to the best of the knowledge or
27 belief of the members of the panel?

28 MR. CULBERT: That's correct.

1 MR. CASS: Thank you, Madam Chair. That's the
2 examination-in-chief.

3 MS. ANDERSON: Thank you. I believe OEB Staff is
4 first up.

5 **CROSS-EXAMINATION BY MR. RICHLER:**

6 MR. RICHLER: Thank you, Madam Chair. Good afternoon,
7 witnesses. Just a few questions for this witness panel.
8 First, on the normalized average consumption, or NAC, in
9 the average use, or AU, deferral accounts, these are
10 accounts that came up briefly and -- with a panel --
11 witness panel 1, and as I understand, Union and Enbridge
12 each currently have an approved account which allows them
13 to true-up any variances between forecast and actual
14 consumption. Union calls it the -- Union calls it NAC and
15 Enbridge calls it AU; is that right?

16 MR. CULBERT: Yes, that's correct.

17 MR. RICHLER: You've requested continuation of these
18 accounts as part of rate-setting framework?

19 MR. CULBERT: That's correct.

20 MR. RICHLER: Am I correct that these deferral
21 accounts capture any decline in average use as a result of
22 DSM activities, and so you do not need to -- you do not
23 need to claim a separate LRAM for the general service rate
24 classes?

25 MR. CULBERT: Purely for the general service
26 categories, we don't record any amounts with respect to
27 rate 6 -- or Rate 1 or Rate 6. However, there are
28 inclusions in the LRAM for contract-related customers in

1 the lost revenue adjustment mechanism.

2 MR. RICHLER: All right. Now, we are interested in
3 teasing out the DSM impacts from any other impacts on
4 average use. If you had had a separate LRAM, what would
5 have been the estimated lost revenues for the years 2014 to
6 2018 for each of Union and Enbridge?

7 And if you aren't able to provide an estimate now, I
8 might ask for an undertaking.

9 MR. CULBERT: Let me just confer with a couple of the
10 witnesses.

11 [Witness panel confers]

12 MR. RICHLER: I'm sorry, and before you answer, I
13 think I misspoke. I said 2014 to 2018, but of course I
14 meant 2014 to 2017, since we are still in 2018.

15 MR. CULBERT: Yeah, I just was checking to see if we
16 had provided any response of that nature on the record, and
17 we haven't, so we would have to provide an undertaking to
18 provide that information.

19 MR. RICHLER: Thank you. That will be Undertaking
20 J3.7.

21 **UNDERTAKING NO. J3.7: TO PROVIDE THE ESTIMATED LOST**
22 **REVENUES FOR THE YEARS 2014-2017, FOR EACH OF UNION**
23 **AND ENBRIGE, IF THERE WAS A SEPARATE LRAM.**

24 MR. RICHLER: Still on this question of the NAC/AU,
25 could I ask you to turn to your application in EB-2017-0307
26 at Exhibit B, tab 1, page 31 of 31, which is now up on the
27 screen.

28 This is where you discuss how Amalco will address OEB

1 directions given to Union or Enbridge in prior proceedings
2 or commitments made by either utility in prior proceedings.

3 And here on the middle of the page you explain that in
4 the EB-2016-0118 proceeding Union:

5 "...greed to file a study assessing the
6 continuing appropriateness of its methodology for
7 determining the NAC. Union will continue to
8 review NAC as a part of Amalco. Changes to NAC,
9 if appropriate, will be considered as part of a
10 future rate proceeding."

11 I just want to understand what exactly you are
12 committing to here. Will Amalco file a formal study on the
13 NAC methodology, and would it be at the time of your next
14 rebasing or some time before that?

15 MR. KITCHEN: It could be some time before that. One
16 of the reasons that we're deferring this is that we think
17 it is important to look at the NAC methodology in the
18 context of Amalco and not to look at Union EGD. We want to
19 look at both, and we think we can do that better after the
20 amalgamation, so the plan is -- at this point is that we
21 will look at it and, you know, if we think a study is
22 warranted to bring forward, we will bring one forward,
23 otherwise it will be at rebasing.

24 MR. RICHLER: And I gather that in Enbridge's last
25 application concerning deferral and variance accounts, EB-
26 2017-0102, it emerged that Enbridge's AU forecast for 2016
27 turned out to be significantly off and that actual average
28 use was much lower than expected; is that right?

1 MR. CULBERT: I'm not sure about the specific. Your
2 average use is typically different than actuals versus
3 forecast, so it has been over the past number of years.
4 What we agreed to in our last settlement was to look at
5 other jurisdictions and best practices with respect to the
6 true-up side of the equation and provide information about
7 that.

8 Again, that was -- we agreed to that as part of
9 rebasing, which we're not proposing. To Mr. Kitchen's
10 point, what we're looking to do is, we think it's best
11 looked at as Amalco in terms of what average use or
12 normalized average consumption should be and perhaps what
13 the formula may need to evolve into, but we're not
14 proposing to make a change in that regard until rebasing,
15 and proposing to look at it over the interim and consult
16 with intervenors when we reach any conclusion as to things
17 we think might be better served in a different methodology
18 or a combined methodology, I'll put it that way.

19 MR. RICHLER: Final question on the NAC and AU, and
20 this is a question of principle, I suppose. Now,
21 electricity utilities in Ontario don't have this kind of
22 true-up mechanism available to them. Why should Amalco?

23 MR. CULBERT: If I can get Ms. Adams to bring up
24 response to VECC 27. Essentially in paragraph 2 of part
25 (a), you are quite correct. Our understanding is that
26 electricians don't have this type of mechanism. However, what
27 we do know is that the electric LDCs are moving towards a
28 full fixed recovery of their distribution revenues, which

1 eliminates any impact of average use changes for them, so
2 we feel it's appropriate that we continue with the average
3 use elements that's embedded in our base rates and that
4 which a price cap will inflate over the ten-year term.

5 MR. RICHLER: Next I wanted to clarify something
6 concerning the unaccounted for gas or UFG volume variance
7 accounts.

8 Both Union and Enbridge currently have such accounts,
9 and I gather that Union's is subject to a symmetrical
10 deadband of \$5 million, but Enbridge has no deadband; is
11 that right?

12 MR. TETREAULT: That's correct.

13 MR. RICHLER: In this application, you have requested
14 to continue the UFG accounts. So just so I understand, is
15 the idea that there will continue to be two separate UFG
16 accounts, one for the former Union area and one for the
17 former Enbridge area?

18 MR. TETREAULT: Yes, that's correct.

19 MR. RICHLER: And the former Union account would be
20 subject to the \$5 million deadband, but Enbridge's would
21 not?

22 MR. TETREAULT: That's correct, that's our proposal.

23 MR. RICHLER: Is that also the case for all the other
24 deferral and variance accounts that will be continued
25 during the rebasing period, that they will not be combined
26 or harmonized, that they will be subject to the same
27 treatment as they currently are or -- in other words, the
28 status quo will continue during the deferral period?

1 MR. CULBERT: We've made some proposals. I think it
2 was in response to Schools 45 with respect to how we were
3 looking to treat deferral variance accounts going forward.

4 There were a couple that we looked to -- I'll use the
5 term harmonize, for lack of a better term -- align probably
6 is a better term, during the period. One was the pension
7 account and another which escapes me. But for the most
8 part, yes, our proposal is to continue the treatment of
9 deferral and variance accounts as they are established for
10 each of the entities.

11 That's what aligns with the rate mechanism and prices
12 that will be escalated by Union. They were at a price cap
13 where they negotiated a percentage of inflation, and ours
14 was a custom IR application. So the deferral and variance
15 accounts are, in our opinion, properly aligned with those
16 rates that will be ongoing and inflated by a price cap
17 going forward.

18 MR. RICHLER: Thank you, Madam Chair, those are all
19 our questions for this witness panel.

20 MS. ANDERSON: You caught me off guard, not looking at
21 my schedule for who is next. Ah, Energy Probe.

22 DR. HIGGIN: Thank you, Madam Chair. I'll be using
23 our compendium that was filed this morning, the May 4th,
24 and we'll start at page 15 of that with panel 3 on my
25 cross-examination based on that compendium. So if you
26 could turn up to that, please, you will have that.

27 **CROSS-EXAMINATION BY DR. HIGGIN:**

28 Thank you. Good afternoon panel; Rodger Higgin for

1 Energy Probe.

2 So I'd like to turn to page 15 of the compendium and
3 ask some questions. So I'm going to go through that we
4 should understand the background to the settlement
5 agreements on normalized average use, as Mr. Richler
6 discussed with you, to understand the background to that
7 and then to go from there.

8 So first of all, this is an extract and I didn't put
9 the docket but he mentioned it. It is EB-2016-0118 -- 0018,
10 paragraph 12. And this is for, of course, Union Gas.

11 So, here is, as was discussed, the proposed settlement
12 that was agreed to and approved by the Board in that
13 proceeding. Okay? So that's the first piece.

14 The next piece on the next page has the other
15 settlement agreement and this is EB-2017-102, and it is
16 Exhibit N 1, tab 1, schedule 1, page 8, and this is
17 Enbridge Gas Distribution. And you will see down there the
18 highlighted piece for Enbridge Gas Distribution.

19 It says, "Also agrees that if it requests an average
20 use true-up mechanism in its next rebasing case...", which
21 Mr. Culbert mentioned, then they will do the study, et
22 cetera.

23 Now, because rebasing is being deferred, the position
24 of the companies is this is no longer required. That is
25 where we start from.

26 So what I would like to discuss with you is are you
27 going to make -- are you going to implement these
28 settlement agreements and how. Please clarify what will be

1 done and when for Union Gas, EGD and Amalco.

2 MR. KITCHEN: First of all, Mr. Higgin, I think in
3 your question you've suggested that because we are
4 proposing to defer rebasing, we're not going to look at
5 NAC. We are going to look at NAC and the AU calculation
6 for the Enbridge rate zone.

7 To my point earlier, we believe that it's better to
8 look at that in the context of Amalco, rather than looking
9 at it as individual companies.

10 And so what we are planning to do is to, as we said,
11 we'll look at it over the deferred rebasing term and we
12 will bring forward a study, proposal, whatever is required
13 to meet the commitment. But right now, I don't have a
14 timeline because we need to get to the point where we're
15 actually operating as Amalco, so that we can understand the
16 calculations and what methodology makes sense.

17 I think if you'll remember, at least on the Union
18 side, our commitment came out of a fairly volatile NAC
19 treatment.

20 Now, last time, we went from a large debit and we're
21 back to a credit. So that still exists and we need to
22 address that, and we will. But I can't give a time until
23 we are actually Amalco.

24 DR. HIGGIN: Does Enbridge have any response to their
25 undertaking as per the settlement?

26 MR. CULBERT: As you would you have heard in my
27 response to Mr. Richler, we are pretty much in the same
28 boat. We view this is being something that would be better

1 served once we know what the amalgamated entity looks like.

2 Our commitment was to look at best practices in terms
3 of a true-up mechanism, best practices out there in various
4 jurisdictions, and that will obviously be part of the
5 analysis that we do going forward.

6 But until we are in that amalgamated state, we are not
7 proposing to change average use or anything at this point
8 in time.

9 So to Mr. Kitchen's point, we will look to provide
10 information to the intervenor group as we move forward with
11 this, once we get into that amalgamated state. But until
12 we're there, we can't necessarily speak to the timelines.

13 Perhaps it could happen as early as year 3, but there
14 is no point in me trying to make a commitment at this point
15 in time until we know where we're at.

16 MR. KITCHEN: And, Mr. Higgin, as you know, we will be
17 filing annual deferral account disposition proceedings, at
18 which point both of these accounts will be reviewed and
19 there will be ample opportunity to discuss what potential
20 modifications might happen over the term.

21 DR. HIGGIN: So as you say, that's all because you're
22 requesting to continue the two separate true-up accounts,
23 okay.

24 Now, what are the main things that drive the balances
25 that come out into those accounts? What are the two big
26 factors? I suggest they would be weather and other
27 technology issues, such as DSM, to deal with the question
28 of the difference between your forecast and the actuals.

1 MR. TETREAULT: Just to be clear, Dr. Higgin...

2 DR. HIGGIN: Weather is actually normalized in the
3 account.

4 MR. TETREAULT: That's correct. I should clarify on
5 weather. Both utilities have weather risk.

6 The NAC deferral account for Union and the AU
7 equivalent for Enbridge do not deal with the annual weather
8 risk that we face.

9 What they do, though, in terms of determining what the
10 actual NAC is for any given year and actual AU is for any
11 year is they use the best available normalized weather for
12 that particular year.

13 So to your question on the drivers, certainly on the
14 Union side, where you have a NAC account that combines DSM
15 and the natural trends and average use DSM is a primary
16 driver, as well as I'll say customer behaviour, changes in
17 building codes, standards, those type of -- those type of
18 things.

19 DR. HIGGIN: So the fact is, though, that there is
20 also the weather risk issue, and that's integral to this
21 question of forecasting because, as you know, there has
22 been numerous debates about the weather methodologies that
23 you -- companies have used over the years, so we would
24 suggest to you that you can't disassociate the weather risk
25 from the use of the account. It all ties together, because
26 the difference between the forecast even on a, in quotes,
27 "normalized", implies that the normalized forecast is
28 correct and that there is no -- and you said you take

1 weather risk; is that correct?

2 MR. CULBERT: That's correct.

3 DR. HIGGIN: Yeah?

4 MR. KITCHEN: There is no deferral account for
5 weather.

6 DR. HIGGIN: No. On the other hand, so you forecast
7 based on your approved weather methodologies, correct?

8 MR. CULBERT: Yes, we forecast on the Board's approved
9 degree-day forecast methodology for each of the two --

10 DR. HIGGIN: And that is another set of issues that is
11 peripheral to the continue of the account and the
12 methodology of forecasting. Am I correct?

13 MR. CULBERT: There would be some link between the
14 two, but only to the extent that you are normalizing the
15 average use for normalized average consumption deferral or
16 variance accounts which, on the variance accounts, that's
17 one of the reasons we're proposing to continue those, is
18 there are items that are happening now, cap-and-trade, et
19 cetera, that we do not have the trend line for at this
20 point in time. We had discussion about that in our last
21 proceeding, as you are aware, Mr. Higgin, and we've
22 suggested that until we know better what the impacts of
23 cap-and-trade are going forward, that the variance
24 accounts, in our opinion, are appropriate for both the
25 ratepayers and the companies.

26 DR. HIGGIN: Okay, so we will leave that issue and
27 move to the next issue.

28 If you could please turn to page 20 of our -- so this

1 is an extract from a response to Board Staff, and it's to
2 do with the question of the appropriate materiality
3 threshold for Z factors, and that is an issue here.

4 So you have a response there that clearly says what
5 the status quo is as per the electric rate -- the utility
6 rate handbook, and it says "200 million for", et cetera, so
7 you outline what is in place, thank you, so you don't
8 disagree that's the status quo, that's what it says in the
9 rate book, okay? Okay.

10 So the question for this case is, well, is that
11 appropriate? So, for example, can you tell us or indicate
12 what you think are appropriate indicators of such a
13 threshold for Z factors? I think in the case here Dr.
14 Lawrie mentioned this and addressed this in his testimony.

15 So, for example, there are other places as well as
16 here. They say rate base is an indicator, revenue
17 requirement is an indicator; do you disagree with that?

18 MR. CULBERT: That other jurisdictions have different
19 determinants, allocators? No, I don't disagree with that.

20 DR. HIGGIN: Okay, so the question is, if we just use
21 that premise, that those are indicators -- just an
22 appropriate threshold, so can you tell us or you do an
23 undertaking to show how big is Amalco post and how big is
24 the biggest electric distributor in the province, Hydro One
25 Distribution? What are the thresholds then that you would
26 estimate for those? I think that's very important to
27 assist people to understand where a threshold perhaps
28 should be or not, if that's -- I would like to see -- that

1 would be, I think, useful to have on the record, a
2 comparison.

3 MR. KITCHEN: I guess, Mr. Higgin, I'm not sure what
4 that has to do with what we're asking. We are essentially
5 applying the -- what's set out in the handbook. It's a
6 very simplistic approach, I know, but Amalco is a big
7 company and we're applying that threshold. It doesn't mean
8 that there is not the other criteria that we have to go
9 through in order to get the Z factor approved.

10 So -- and quite frankly, I'm not sure what us giving
11 rate base or what-have-you in this case -- we can get the
12 rate base easy enough for Amalco. It is actually in FRPO 1
13 and a couple other places as well. We can get that, but
14 I'm not sure why going to get Hydro One's is helpful.

15 DR. HIGGIN: Okay, so if you decline that -- I had to
16 ask. We will do the math and we will provide the
17 information as part of argument. I thought it would be a
18 better way to have it on the record, Madam Chair, but if
19 they decline that's fine.

20 Okay. That's fine. So --

21 MS. ANDERSON: Yeah, and certainly the Panel
22 understands that there are normal statistical yearbooks
23 that have information on the -- both the gas and the
24 electricity sector, and so I'm trying to understand what we
25 would need the applicant to do.

26 DR. HIGGIN: What I would ask them to do is
27 straightforwardly, is to produce the two-18 and then for
28 Amalco post-amalgamation the rate base, compare it to Hydro

1 One Distribution and the revenue requirement of each,
2 because those are two criteria that are often used in
3 regulatory purposes to determine what an appropriate
4 threshold should be.

5 In fact, as an aside, this debate has gone on and is
6 going on in Quebec at the same time, so -- and I think Dr.
7 Lawrie -- I'll ask him his opinion tomorrow, just to get
8 some input as well, so that was the purpose.

9 MS. ANDERSON: Okay, I'm not understanding how having
10 them do a calculation of Hydro One's information is
11 helpful, because then it's Hydro One's information. I'm
12 not sure it is readily available to have a rate base
13 information for Hydro One or not. I don't know. We do
14 know assets, we know number of customers, we know those are
15 things all on the record.

16 DR. HIGGIN: I believe those are filed, at least
17 proposed in the EB-2017-0049, but that's another question,
18 so...

19 MS. ANDERSON: Yeah, I guess our view would be that
20 it's publicly available information in yearbooks, and
21 that --

22 DR. HIGGIN: We will put it together if we -- when we
23 make our argument regarding threshold. Thank you, that's
24 fine.

25 So I'd like to come finally to the two other areas,
26 deferral accounts. Could you please look up page 21.

27 So I couldn't file, Madam Chair, the response here to
28 our Interrogatory C.EP.25, because we asked about deferral

1 accounts and the applicants provided us a very extensive
2 ten-page review of the proposed Amalco deferral accounts,
3 so I'll leave it for parties to look at that and determine
4 whether some information -- just out to the outcome of
5 that, it ended up with 54 deferral accounts as being the
6 number for Amalco. They are mostly the existing ones
7 continued, as he said, as was said by the witnesses.

8 So I had just two questions on two specific ones of
9 these, and the -- and if you went to that exhibit, EP.25,
10 and you looked at section 4-4, capital-related, and it
11 says --

12 MS. ANDERSON: Sorry, can we get that pulled up?
13 Just, is that --

14 DR. HIGGIN: That whole -- if you wish. I thought it
15 was too onerous to start and go through that here, Madam
16 Chair.

17 And I'm looking at 4.4, section 4.4, the discussion,
18 please. I don't have it in front of me. I was going to
19 just use an extract, and was given to, subject to check,
20 that that's what it says, Madam Chair. Is that okay?

21 MS. ANDERSON: I'm trying to understand what the
22 question is.

23 DR. HIGGIN: I haven't asked the question yet, Madam
24 Chair.

25 MS. ANDERSON: Okay.

26 DR. HIGGIN: I'm trying to ask the question.

27 MS. ANDERSON: Okay, so --

28 DR. HIGGIN: I'm trying to put forward the evidence

1 reference, and I've just told everybody it's C.EP.25, and
2 it's section 4.4 of that response, which is a ten-page
3 response of -- and review of the deferral accounts. Okay?

4 All right. So I'll ask the question. It says:

5 "EGD and Union defer variances on capital
6 investments approved by the OEB for rate recovery
7 beyond what can be funded by existing rates. The
8 investment subject to deferral depends on the
9 circumstances of the utility. No changes are
10 proposed as a result of the amalgamation."

11 And it says:

12 "EGD's account will not continue at the expiry of
13 the term of the custom incentive regulation
14 period. Union's account will continue during the
15 deferred rebasing period to capture the impact of
16 changes to income tax timing differences."

17 So can you just clarify now that these accounts refer
18 to past capital projects that are completed and we would
19 have thought, you know, in-the-can sort of thing, and why
20 do we need to continue the accounts and so on.

21 That would be the question.

22 MR. CULBERT: Yes, in looking at the chart, I believe
23 what the context of the comment about EGD was with respect
24 to was two accounts that we had approved for our custom IR
25 term, which were relocation mains and replacement main
26 variance accounts.

27 The company did not come forward and seek a variance
28 account to be established by the Board in the interim

1 period, in the five-year period. Therefore, we don't need
2 the account going forward because we didn't make a request
3 for any amounts to go into that account.

4 DR. HIGGIN: That's for EGD. What about Union and its
5 large blessed investment of a billion dollars in capital
6 projects that are now completed?

7 MR. TETREAULT: For Union, Dr. Higgin, you are
8 referring to -- there's five listed here, but there's
9 actually six capital pass-through projects and deferral
10 accounts that have been approved as part of our 2014 to
11 2018 IRM. And as you noted, our intent is to continue to
12 true those up through the deferral -- the deferred rebasing
13 period.

14 We have an amount -- a cost in rates associated with
15 those projects, based on the original forecasted costs that
16 were approved in the leave to construct and section 36
17 applications for those various projects over the last
18 several years.

19 There will continue to be differences between those
20 forecasted costs in rates, which will be the 2018 costs,
21 and the actual revenue requirement associated with those
22 projects, largely due to tax timing differences, as you
23 know.

24 So in our view, it was appropriate to continue to
25 true-up the forecast cost to actual costs consistent with
26 what we did during the five-year IRM term.

27 DR. HIGGIN: So just to clarify, for the period 2019
28 to 2028, you are going to continue to do that?

1 MR. TETREAULT: That's correct.

2 DR. HIGGIN: For those accounts -- for those accounts
3 relating to those projects, as I said, are in the can
4 already.

5 MR. TETREAULT: If not in the can, they are close. I
6 think in the case of some of those projects, there may be
7 some minor spending. But yes, we're very close.

8 DR. HIGGIN: So the other question I had...

9 MS. ANDERSON: Sorry, can I just interrupt? Were -out
10 of these capital pass-throughs, were some of them under
11 spent and some overspent, or were they all overspent?

12 MR. TETREAULT: I believe, Madam Chair -- stretching
13 my memory a bit, we are about to file 17 deferrals.

14 I believe in most cases -- likely not all, but I
15 believe in most cases, we've actually under spent the
16 capital. So as you would imagine, at least at the current
17 time, that's driving fairly significant credits or payables
18 in the deferral accounts.

19 So as I mentioned, we want to continue to make sure
20 we are truing-up to actual costs, credit or debit, to
21 recognize that that was really the regulatory construct we
22 had in place for those projects and the related deferral
23 accounts for IRM.

24 MS. ANDERSON: Sorry, Mr. Higgin.

25 DR. HIGGIN: That's okay. Just as a follow-up --
26 follow-up question, will you be doing, as you have in the
27 past, in the DA proceeding, be doing the true-ups and the
28 rebates, et cetera, under the current rate plan?

1 MR. KITCHEN: Sorry, Mr. Higgin, I'm not sure -- I
2 heard part of your question.

3 DR. HIGGIN: Today, the regime is that you look at
4 your DAs as separate from the rates, and you then dispose
5 of the balances.

6 I was just asking, under the Amalco, you will continue
7 to do that and you will dispose of the balances in those
8 capital accounts. And what happens when they reach a zero
9 balance would be my second question.

10 MR. KITCHEN: Well, the answer to your first question
11 is we will be continuing with annual deferral account
12 disposition proceedings to address the balances in the
13 accounts that are dealt with in those proceedings.

14 As you know, some are dealt in DSM proceedings, some
15 are dealt with in cap-and-trade proceedings. But in terms
16 of the capital pass-through accounts, they will be dealt
17 with annually.

18 DR. HIGGIN: So for the six that we've just talked
19 about, the six or seven, Mr. Tetreault...

20 MR. TETREULT: I think there's six, Dr. Higgin.

21 DR. HIGGIN: The six that are mentioned here, how are
22 they going to be treated?

23 MR. TETREULT: In the manner that Mr. Kitchen
24 describes.

25 So as part of our annual deferral account disposition
26 proceeding that we would typically file in the spring, this
27 time of year, we would bring forward any balances in those
28 accounts for disposition, and that's consistent with past

1 practice with those deferrals.

2 DR. HIGGIN: So assuming that the account is -- the
3 balance is zero, the only thing that's going to flow
4 through that are tax related, such as the capital cost
5 allowance, et cetera. Is that what I'm hearing, if you
6 have a zero balance at the end of construction?

7 MR. TETREAULT: I have trouble visualizing that the
8 deferral account balance will be zero, because it's all
9 going to be relative to the costs that are in rates.

10 But in terms of the ongoing update required to the
11 revenue requirement, to your point, once capital spending
12 is done for those projects and the assets are fully in
13 service, the variances should largely be, I would expect,
14 limited to tax timing issues.

15 DR. HIGGIN: My last question relates to the good old
16 constant dollar salvage account...

17 MR. CULBERT: Constant dollar net salvage account.

18 DR. HIGGIN: Net salvage, very good. So would you
19 like to first give us 101 on what it is, and then we can
20 then talk about how do we deal with this going forward.

21 MR. CULBERT: Seriously?

22 DR. HIGGIN: Please.

23 MR. CULBERT: Can I not -- I can point everybody to
24 our evidence that speaks about it; that would probably be a
25 lot clearer.

26 Yes, back in our custom IR application, the company
27 hired a depreciation consultant that proposed a change to
28 methodology from traditional to constant dollar.

1 I'm looking at the panel. Are you looking at me to
2 stop giving you a summary of all this?

3 DR. HIGGIN: So the question is then -- that's here
4 before us today is that what you have a settlement proposal
5 discussed last DA account hearing, and that is supposed to
6 have a negotiation as to the disposition of that between
7 the various ratepayer classes.

8 How are you going to proceed with that in order to
9 close the account?

10 MR. CULBERT: There was an interrogatory; it escapes
11 me now. I would look to Mr. Kacicnik if he recalls it.
12 But we're proposing to clear it on the basis of how those
13 amounts were included in rates.

14 I believe for that account, it was mostly an income
15 tax-related clearance or allocator. So if that's your
16 question, how was it going to be allocated, the final
17 clearance -- is that your question?

18 DR. HIGGIN: No, that was how are you going to deal
19 with the dispute between the ratepayers as to who gets what
20 in terms of the disposition.

21 MR. CULBERT: Oh, the disposition. Well, in that
22 proceeding, we've agreed to a process with intervenors. We
23 would meet with the intervenors, convene with the
24 intervenors and look at the proposal and reach a conclusion
25 amongst parties where we can, and make a proposal to the
26 Board going forward.

27 That's what we've agreed to, and that's what the Board
28 approved in that proceeding.

1 DR. HIGGIN: And if you fail to reach that agreement,
2 what will you do with the disposition of the account going
3 forward and closure of the account? That's the question.

4 MR. CULBERT: You said if you fail to -- if we fail to
5 reach a conclusion, the parties to that proceeding, we
6 would have to go before the Board and the Board would have
7 to conclude -- reach a decision as to how it should be
8 allocated.

9 I'll say -- it doesn't sound correct. We are somewhat
10 indifferent as to how it gets cleared. I mean, every party
11 as a different perspective as to how it ought to be
12 cleared.

13 We've put forward a proposal that we believe is fair
14 and reasonable. It is how things are structured currently,
15 so it will be up to the Board Panel that -- where we had to
16 go to a Board Panel it would be up to them to reach that
17 conclusion, certainly not ourselves.

18 DR. HIGGIN: Okay. So -- thank you. Those are my
19 questions. I have one issue that came up from Mr. Cass,
20 and that was the question, Madam Chair, regarding the
21 corporate charges and the service agreements required under
22 the ARC.

23 And basically the question I have is -- I'd like an
24 opportunity, which is -- to ask a question regarding how
25 we're going to sort of deal with that going forwards under
26 the requirements of the Affiliate Relationships Code. That
27 would be a question, perhaps, that I can do it either by
28 asking for an undertaking, which I could put forward, to

1 provide those, and also to the amounts that are involved
2 currently; that is 2018, for Union and Enbridge.

3 That's one way that we could dispose of that, because
4 we think it is a very critical issue as to how much the
5 companies will pay as Amalco to Enbridge Inc. post-
6 amalgamation for those corporate services.

7 So can I suggest that I have an undertaking, but Mr.
8 Cass may want to...

9 MR. CASS: Madam Chair, I'm not sure that I know what
10 the undertaking is, because I don't know what the question
11 is.

12 DR. HIGGIN: Right. So Mr. Cass told us that the
13 service agreements were not available. Okay? So therefore
14 we have to leave that matter of whether they should be
15 because the ARC requires it, so what I'm just asking for,
16 how much -- we would like to know the amounts that Enbridge
17 and Union will be paying through -- as part of Amalco to
18 Enbridge Inc. for corporate services. That's the only --
19 the amount. So we would structure the undertaking for the
20 applicants to provide those amounts for two-17 because
21 Union became a customer of Enbridge Inc. in February two-17
22 and two-18. That's what we would like to have.

23 MR. KITCHEN: Mr. Higgin, I think those are questions
24 that we were expecting on this panel. So I'm --

25 MR. CASS: Again, Madam Chair, I don't know what the
26 undertaking is, because the questions would need to go to
27 the witnesses. We would find out whether they can answer
28 them or not --

1 DR. HIGGIN: So I'll put it as a question, Mr. Cass.
2 Simple put --

3 MS. ANDERSON: Can I clarify a second? So what you
4 are saying is at the technical conference you asked a
5 question. Is that --

6 DR. HIGGIN: Yes, we -- and we've asked
7 interrogatories about those amounts, and rather than going
8 through all of that background, I'm trying to just keep
9 things tight and ask for the undertaking.

10 MS. ANDERSON: And are you -- well, you haven't asked
11 the question of the panel yet. I think that's the point.

12 DR. HIGGIN: That's why I asked for Mr. Cass, please,
13 first.

14 MS. ANDERSON: Okay. So do you have a question for
15 the panel?

16 DR. HIGGIN: Yes, will you please provide the amounts
17 that Enbridge Gas Distribution and Union Gas Limited pay in
18 corporate charges, services, to Enbridge Inc. in two-17,
19 2017, and 2018?

20 MR. TETREAULT: Dr. Higgin, I expect we can avoid the
21 undertaking. Could we take you to -- it's Exhibit
22 C.CCC.15.

23 DR. HIGGIN: Yes, I'm very well aware of that, but
24 there is no data for two-18 in that. There is only two-17
25 for Union.

26 MR. TETREAULT: I believe for Union there is
27 information from 2013 Board-approved through to 2018, a
28 2018 budget, but I'll just -- I'll wait for it to be pulled

1 up. The Union tables are on page 4 of this particular
2 exhibit.

3 So if we could scroll down a little more we will be
4 able to see both affiliate revenues and expenses, so as I
5 expect you know, Dr. Higgin, Enbridge has an RCAM, EGD has
6 an RCAM to deal with affiliate-related costs from
7 corporate.

8 Union has operated traditionally through affiliate
9 charges, affiliate revenues, and affiliate expenses, and
10 that is a -- and that's what you see on the tables here, on
11 page 4 of this particular exhibit, so I should note as well
12 that this really reflects legacy Spectra corporate costs,
13 as well as, I'll say, Union's revenues and expenses
14 associated with its Ontario affiliates, those being market
15 hub partners, St. Clair pipelines, et cetera, so to your
16 question around the quantum, if we talk about 2017, that
17 would be column F of this particular table, and you can see
18 that we have affiliate revenues of 15.8 million. And then
19 if we move down to line 20, so kind of the second half of
20 this table, we had affiliate expenses of roughly
21 22.6 million.

22 So if you net those off, that is approximately a net
23 affiliate expense of \$6.7 million, and as it relates to
24 2018, if we do the same math, we'll see the net affiliate
25 revenues and expenses are roughly the same amount,
26 \$6.7 million.

27 It is important to note as well, with the corporate
28 cost allocation process, a few things, I guess. One is

1 that the act of incorporating Spectra, including Union,
2 into EI's corporate process is complicated, and two, I
3 would add that it continues to be ongoing, so that the
4 corporate cost allocation process is not finalized as of
5 yet.

6 You can see we've got 2018 budget or forecast numbers
7 included in this exhibit. We do expect there to be true-
8 ups relative to the numbers that are here, but you do see a
9 forecast for Union that is, I'll say, consistent with the
10 historical levels of affiliate revenues and expenses that
11 we have experienced over this IRM.

12 DR. HIGGIN: What is 19, line 19, 26.3 million?

13 MR. TETREAULT: I believe -- so now you're asking
14 about what was incorporated into that --

15 DR. HIGGIN: What is in the 26.3?

16 MR. TETREAULT: I'm sorry, sir?

17 DR. HIGGIN: What is in the 26.3 million on line 19?

18 MR. TETREAULT: The 26.3 is an adjustment that was
19 made to take our level -- our net affiliate revenues and
20 expenses back to historical levels.

21 So that was largely done for two reasons. One, there
22 was a recognition by both EI and Union management that the
23 corporate cost allocation continued to be in flux, for lack
24 of a better term, so we wanted to maintain the cost at a
25 level consistent with the past, given the level of service
26 was comparable with the past at this stage.

27 The other reason you see the 26.3 million adjustment
28 is, I'll say, an IT issue. When we were striking the 2018

1 budget, I think it's fair to say that the corporate systems
2 and Union's financial systems perhaps did not talk as well
3 as we would have liked them to.

4 As you can imagine, system integration work is
5 complicated and ongoing, so as opposed to doing individual
6 line item adjustments for all the different departments, we
7 did a bottom-line adjustment to reflect what management at
8 the company agreed to.

9 DR. HIGGIN: Okay, we have your answer, and thank you,
10 Madam Chair, for your tolerance.

11 MS. ANDERSON: Thank you.

12 Ms. Chatterjee, you had a few questions. Oh, not you?
13 Someone new?

14 **CROSS-EXAMINATION BY MR. KING:**

15 MR. KING: Thank you, Madam Chair. Good afternoon,
16 panel, my name is Richard King. I am the counsel for
17 Kitchener Utilities, and I have a handful of questions that
18 are all aimed at understanding your proposal, specifically
19 your annual rate adjustment process and the ability of that
20 process to deal with cost allocation issues.

21 And just to be transparent, my client's intervention
22 in this proceeding is really around a very discrete issue,
23 and it is based on concerns about cost allocation to the T3
24 rate class, Kitchener being the only customer in that rate
25 class, and even more specifically, about the allocation of
26 certain capital projects that the ones that have most
27 recently come into service during the current IR term.

28 And some of those concerns were brought forward in the

1 original leave-to-construct proceeding that dealt with some
2 of those larger capital additions in 2013, and the decision
3 out of that proceeding came out in January of 2014 and
4 Kitchener was told at that time that the issues it was
5 raising, the cost allocation issues, would require a
6 broader examination of the cost allocation principles and
7 that there are issues that could be brought forward at
8 Union's next cost of service proceeding, which would have
9 been 2019.

10 And so from my client's perspective, some of those
11 concerns have -- were certainly not unfounded. They have
12 seen their large -- sorry, their monthly transportation
13 demand charge roughly double, and we think that's driven
14 largely by the capital pass-throughs in the years 2015
15 through 2017, and that doubling has occurred since 2013.

16 So my client can't support a rate proposal in the
17 context of this amalgamation proceeding that would deny
18 them the opportunity to bring forward their cost allocation
19 issues, again that they thought they were going to bring
20 forward in 2019.

21 And I understand your evidence to say that you're not
22 proposing to bring -- to do a full cost allocation study
23 until 2029; is that correct?

24 MS. MIKHAILA: Yes, that's correct.

25 MR. KING: But it sounds like your annual rate
26 adjustment process would allow Amalco to bring forward
27 potential changes to cost allocation and rate design at
28 these rate applications. Am I correct?

1 MS. MIKHAILA: I'd say Amalco at this point doesn't
2 have any cost allocation proposals that its going to bring
3 forward. Other than the commitment we made to review the
4 cost allocation of the Panhandle project, we don't have a
5 significant list of items that is we need to address
6 through cost allocation. It is really limited to the
7 Panhandle project for existing costs.

8 MR. KING: So let me just let you know where I got
9 that from. In your initial evidence on page 29 of Exhibit
10 B, tab 1 -- and I'll just read it in. It says:

11 "Amalco may propose changes to..."

12 And I'm skipping a few words:

13 "...cost allocation and rate design during the
14 deferred rebasing period to address identified
15 issues, make improvements, and respond to
16 changing business needs. Any changes to approved
17 methodologies will be proposed by Amalco for
18 Board approval as part of the annual rate-setting
19 process, or as part of a separate application."

20 And then at that point, I think you picked up on when
21 you answered your response to Consumers Council No. 31,
22 that you would avail yourselves of the opportunity at these
23 annual rate applications to proposed changes to cost
24 allocation, if you felt it warranted. Correct?

25 MS. MIKHAILA: We did recognize that there could be
26 items during the deferred rebasing period that may need to
27 be addressed, and largely related to customer's needs or
28 requests.

1 Looking back at the last IRM we have had, there were
2 different items that were proposed, new services. The PDO
3 that we discussed extensively this morning was something
4 that wasn't part of the 2013 cost study, but it was
5 considered subsequently and it was really to address those
6 things in response to customer's needs or new services.

7 MR. KING: Okay, I don't think we need to bring it up,
8 but it sounded to me in your response to Consumers Council
9 31 that what you had in mind was that you may want to
10 propose unique cost allocation methodologies with respect
11 to further projects brought forward in a leave to construct
12 or as part of an ICM application.

13 Does that make sense?

14 MS. MIKHAILA: Yes, there will be items that need to
15 be -- there will be incremental items during the deferred
16 rebasing period that we will need to allocate to rate
17 classes, including the ICM projects, any changes in DSM,
18 items of that nature that are incremental to existing
19 costs.

20 MR. KING: And your proposal, to the extent that it's
21 incorporated sort of this one paragraph in your evidence
22 and the response to the interrogatory to Consumers Council
23 frames it as the ability of Amalco to bring forward these
24 cost allocation proposals.

25 Would Amalco prohibit consumers or customers from
26 bringing forward cost allocation issues in its annual rate
27 applications?

28 MS. MIKHAILA: No, I don't think we would prohibit

1 others from bringing forward concerns.

2 MR. KING: And again based on my reading of your
3 response to Consumers Council 31, it sounded like these
4 cost allocation proposals during the ten-year period would
5 largely relate to future projects.

6 Would Amalco object to consumers bringing forward cost
7 allocation proposals in these annual rate applications for
8 any past projects back to your last rebasing?

9 MR. KITCHEN: Mr. King, if I understand your question,
10 you are asking if a customer wanted to bring forward a
11 proposal to change a cost allocation method, would we
12 oppose that if it was related to a prior project.

13 I would say we would only oppose it if it was related
14 to a prior project and it was retrospective in nature. If
15 it was proposed on a prospective basis, then I don't think
16 I can object to a customer bringing forward a concern
17 about cost allocation.

18 MR. KING: And by retrospective, you mean there should
19 be an interim rate in place with respect to...

20 MR. KITCHEN: All I'm suggesting is that I would not
21 support it if it was retroactive.

22 MR. KING: Let me be very pointed. Would it -- would
23 you object to Kitchener bringing forward a cost allocation
24 evidence and a proposal with respect to the major Parkway
25 capital additions?

26 MR. KITCHEN: I'm not sure that I can say that I would
27 stop Kitchener, or oppose Kitchener doing so.

28 I don't think that we see anything unfair or wrong

1 with the cost allocation methodologies that were used.

2 That's what we brought forward; they're existing
3 Board-approved methodologies. But as I say, if the City of
4 Kitchener wishes to bring forward a proposal, then I think
5 it's up to them to do that.

6 MR. KING: And I understand we have a different view
7 as to whether the cost allocation, using the existing
8 methodology or something else, is appropriate. And it's
9 the view of Union Gas that the current methodology is
10 appropriate.

11 But I'm talking more about process. You would not
12 prohibit Kitchener or another customer from raising cost
13 allocation issues, albeit without your support, at an
14 annual rate application?

15 MR. KITCHEN: I'm not sure that Union or Amalco can
16 prohibit someone bringing forward a concern.

17 MR. KING: Well, my point really is trying to flesh
18 out your proposal. I don't want to be met with an argument
19 saying, well, that's not part of the rate-making proposal
20 that was approved by the Board at this proceeding.

21 MR. KITCHEN: I think there was actually an
22 interrogatory that I answered, and it's escaping me now. I
23 think it was an SEC interrogatory where I was asked is
24 Amalco the only party that can bring forward changes to
25 cost allocation, and I think in that response we said no,
26 it's not.

27 MR. KING: Okay. And is it restricted to projects, or
28 could a customer bring forward a cost allocation case based

1 on whatever -- significant change in the usage of the
2 system, for example? Are we talking about cost allocation
3 proposals being restricted to large projects?

4 MR. KITCHEN: I'm kind of in your hands, Mr. King, I'm
5 not sure what you are referring to.

6 Again, I'm not sure that the company can prohibit a
7 customer from bringing forward a complaint about a rate or
8 a cost allocation on any basis.

9 It would be done in the context of a rate proceeding.
10 The Board would then determine whether or not a change
11 needed to be made, recognizing that any change in cost
12 allocation has impacts on other customers as well. So I'm
13 sure that it would be at least an interesting ride, if not
14 a very contested one.

15 But again, I don't think there is anything prohibiting
16 you from bringing forward a concern on any matter.

17 MR. KING: I think my final question is: I was
18 reading the transcript in the decisions from your 2018 rate
19 case, and Panel Member Frank asked either the panel or your
20 counsel at the time, what is the barrier to just doing a
21 full cost allocation study now or in the near future? And
22 your counsel answered that that was an issue for this
23 proceeding, so I'm going to give you the opportunity to
24 answer that question here.

25 What is the barrier to doing a full cost allocation
26 study now?

27 [Witness panel confers]

28 MS. MIKHAILA: The full cost allocation study, without

1 a rebasing of rates, really, I don't think, provides much
2 value. The cost study is used to form a basis for the rate
3 design, and the rate design, under this deferred rebasing
4 period, will be a price cap and not based on costs, so I
5 don't see the benefit that a cost study will provide. In
6 addition, there is significant effort involved in preparing
7 this cost allocation study that would take probably greater
8 than a year to complete for little or no value.

9 MR. KING: Okay, but the last time you did one was
10 2011?

11 MS. MIKHAILA: Yes, that's the last time we completed
12 the one for the forecast of 2013.

13 MR. KING: So the next one would be 18 years later?

14 MS. MIKHAILA: Yes, that's in compliance with MAADs
15 policy.

16 MR. KING: I have no further questions.

17 MS. LONG: Mr. King, if I can ask a question, and you
18 may want to follow up, because I would like to better
19 understand, when you talked, Ms. Mikhaila, about, there may
20 be some cost allocation for incremental ICM projects that
21 you might bring forward on a yearly basis, what would you
22 plan to file with respect -- if you are not going to do a
23 cost allocation study until 2029, I'm not sure, what would
24 the Board see?

25 MS. MIKHAILA: I expect that be -- every year, as you
26 are aware, with the ICM policy will have incremental costs
27 to be recovered from ratepayers, and that will involve us
28 proposing an allocation methodology for those costs. I

1 think --

2 MR. KACICNIK: If I may add to her responses, if you
3 look at the MAADs policy by the Board, so we have to use
4 price cap, but we are in a deferred rebasing period.

5 In that period we will have some costs that will need
6 to be allocated to customer classes. For example, revenue
7 requirement associated with incremental capital module
8 requests.

9 So if you look at the policy, the policy instructs you
10 to make a proposal on how that revenue requirement will be
11 allocated to customer classes. So as part of annual rate
12 adjustment application, we will have to propose how ICM
13 revenue requirement will be allocated. For example, if
14 it's associated with mains it would be allocated to
15 customer classes based on peak day demand contribution of
16 which class to the total peak; if it's storage it would be
17 done on space and their ability and so forth, the same with
18 elements that are updated annually, such as DSM. We will
19 need to make a proposal to allocate that annually to
20 customer rate classes, and if we have a Z factor, again we
21 will need to make a sensible proposal on how to allocate
22 that to customer classes.

23 MS. LONG: Okay. I'm familiar with the policy, but I
24 just wanted to make sure that there would be nothing -- I
25 guess I'm having difficulty understanding how a customer
26 such as the City of Kitchener would be able to bring
27 forward information with respect to cost allocation if it
28 wasn't pertaining to an ICM project and what information

1 the Board would have to do an assessment if there was no
2 full cost allocation study, but I understand what your
3 evidence is; you're not going to be filing anything other
4 than cost allocation related to those ICM projects until
5 2029. That's -- that's the correct understanding?

6 MR. KACICNIK: Your understanding is absolutely
7 correct.

8 MS. LONG: Okay.

9 MR. KACICNIK: Union Gas's rate zone also has this
10 commitment to look at Panhandle cost allocation, but aside
11 from that your understanding is correct.

12 MS. LONG: Okay. Thank you. Mr. King, I didn't want
13 to jump in there. You're fine? Okay.

14 MS. ANDERSON: Thank you. Ms. Girvan, we have a hard
15 stop at 4:45, and we would prefer to stop earlier. Can you
16 fit in in that time? I don't want to cut you off.

17 MS. GIRVAN: Probably.

18 MS. ANDERSON: Let's see.

19 MS. GIRVAN: 4:45, okay.

20 MS. ANDERSON: Hard stop.

21 **CROSS-EXAMINATION BY MS. GIRVAN:**

22 MS. GIRVAN: Just an initial question first of all.

23 So back to the point that Mr. King was speaking to you
24 about. So you're talking about cost allocation for project
25 coming forward, so an ICM project. You will propose a cost
26 allocation study -- or cost allocation of those projects;
27 is that correct?

28 MR. KACICNIK: Yes, that's correct.

1 MS. GIRVAN: Okay, so if there's a -- let's just say
2 for an example there's a historical project that is today
3 sort of out of whack, in the sense that the costs related
4 to that project really aren't necessarily allocated
5 correctly to the rate classes, based on the cost of
6 service. There's no way of bringing that forward under
7 your plan.

8 MS. MIKHAILA: I'm not sure specifically what you are
9 referring to. I think in each annual rates application we
10 will propose an allocation of the ICM project cost in that
11 year that is consistent with the use of the asset.

12 MS. GIRVAN: Okay. So -- but if, for example, an
13 historical project, the way it's allocated isn't really
14 consistent with the use of the asset, there won't be an
15 opportunity to change that going forward.

16 MS. MIKHAILA: I think, as we've mentioned, we do
17 intend to address the allocation of the Panhandle project,
18 which is a past project, but I'm not --

19 MS. GIRVAN: So what makes the Panhandle project
20 unique?

21 MS. MIKHAILA: I would say the allocation at the 2013
22 Board-approved methodology, although maybe appropriate at
23 that time due to the magnitude of the cost, did not really
24 reflect the allocation of the use of those assets, and once
25 we added in the Panhandle cost -- Panhandle reinforcement
26 project costs, in reviewing that we realized that didn't
27 allow for incremental costs added to it.

28 MS. GIRVAN: But there might be other projects similar

1 to that?

2 MS. MIKHAILA: I think going forward, because we'll be
3 under the ICM, we will propose an allocation that does
4 reflect the use of the asset.

5 MS. GIRVAN: Only for projects going forward.

6 MR. KITCHEN: Ms. Girvan, I don't think there are
7 projects that are like Panhandle.

8 MS. GIRVAN: Okay, are there some assets or projects
9 in your underlying cost of service that have been fully
10 depreciated?

11 MR. CULBERT: We wouldn't be able to say, Ms. Girvan.
12 It's a pool concept that we are both under, so there might
13 be assets that are fully appreciated on a pool concept and
14 some that are under-appreciated, so it's kind of hard for
15 us to answer that question.

16 MR. KITCHEN: And to the extent we reinvest
17 depreciation as maintenance capital, those items are
18 continually -- things are written off, are often replaced
19 with new capital.

20 MS. GIRVAN: Thank you.

21 So Mr. Kitchen, earlier today, or I think -- it's all
22 a blur, maybe it was another day -- you had said that
23 customers are going to continue to pay rates consistent
24 with the rates they pay today. However, as time goes on --
25 this is -- that customers may not be paying rates that
26 reflect the cost to serve them, because you are moving away
27 from cost of service to IRM.

28 MR. KITCHEN: Under a price cap costs are escalated

1 annually and there are opportunities to pass through
2 capital, et cetera, but there's no cost allocation study
3 supporting the rates.

4 MS. GIRVAN: Okay, so that's your position going
5 forward.

6 Okay, we talked the other day just briefly -- I want
7 to go over this again -- we talked the other day about the
8 fact that Enbridge's work force has been reduced by about
9 266 people since 2014, and the impact of that, we found out
10 through the interrogatory response, is about \$25 million a
11 year; is that correct, Mr. Culbert?

12 MR. CULBERT: Is about what, I'm sorry, Ms. Girvan?

13 MS. GIRVAN: 25 million per year? I think your
14 estimate was 100 employees, 9- to 10 million, so I'm doing
15 the ballpark.

16 MR. CULBERT: Yeah, that answer was with respect to,
17 had the, I'll call it the restructuring, not occurred
18 relative to a baseline, so an interrogatory we provided
19 resulted in approximately ongoing \$35 million. I don't
20 recall what the interrogatory was, but it's in our response
21 to the undertaking.

22 MS. GIRVAN: Okay, and this is a cost that -- that
23 specific cost Enbridge isn't -- is no longer -- it's no
24 longer a cost for Enbridge.

25 MR. CULBERT: It is a cost that no longer resides in
26 the entity and was part of the analysis for the standalone
27 entities --

28 MS. GIRVAN: Okay. But it's still in rates, that

1 cost?

2 MR. CULBERT: Rates are exactly what the Board
3 approved for 2017 and 2018 and as I mentioned to Mr.
4 Ladanyi in this conversation, we also have capital costs
5 which have not been included in rates going forward.

6 MS. GIRVAN: But I'm just saying that specific cost is
7 still in your rates, but we will continue to pay --
8 customers will continue to pay for it throughout the term
9 of your plan?

10 MR. CULBERT: Customers will continue to pay the
11 ongoing rates that the Board has approved through the price
12 cap formula that we're proposing.

13 MS. GIRVAN: Including that \$25 million?

14 MR. CULBERT: And excluding the capital overage that
15 we don't have in rates.

16 MS. GIRVAN: I hear you. This is for Mr. Kacicnik. I
17 just wanted to ask you, from your perspective, at what
18 point is it no longer appropriate that we're moving off of
19 cost of service? So at what point are we just too far off
20 the original cost base that the rates are no longer
21 reasonable?

22 MR. KACICNIK: In my view...

23 MS. GIRVAN: I can't hear, sorry.

24 [Witness panel confers]

25 MR. KACICNIK: The mic is on. Can people hear me?

26 MS. GIRVAN: No.

27 MR. KACICNIK: It's only the Board that can make rates
28 just and reasonable. All we can do as utilities, we can

1 bring forward proposals that are sensible in our view, and
2 will support the Board making the finding that the rates
3 are just and reasonable.

4 As we all know, under the MAADs policy, price cap is
5 the only rate-setting methodology that is available to the
6 utilities, and the Board has some levers to possibly pull
7 and until price cap is in effect, that will yield in
8 appropriate and just are reasonable rates that customers
9 will pay.

10 And the longest timeframe that's available is ten
11 years and under the policy, that would make rates viable
12 and fair for the ten-year period.

13 MS. GIRVAN: Okay, but in -- would you agree with me
14 that in Union's case, it is really 18 years?

15 MR. KITCHEN: Yes, our last cost of service was for
16 2013.

17 MS. GIRVAN: Okay, thank you. And just briefly, Mr.
18 Culbert, we had a discussion --

19 MR. KITCHEN: Sorry, Ms. Girvan.

20 MS. GIRVAN: Yes?

21 MR. KITCHEN: Ms. Mikhaila just corrected me. That
22 wouldn't be 18 years; it would be 15 years.

23 MS. GIRVAN: It's 18 since you did the study, that's
24 2011.

25 MR. KITCHEN: It was a study done for 2013.

26 MS. GIRVAN: Yes, thank you. And, Mr. Culbert, the
27 other day we had talked about the \$47 million in over
28 earnings for Enbridge in 2017.

1 MR. CULBERT: Yes, 47.1 million, yes.

2 MS. GIRVAN: And you had said that you were going to
3 file your ESM proceedings soon where you will identify
4 those drivers. Have you identified those drivers yet?

5 MR. CULBERT: No, I don't have purview to all of the
6 drivers at this point in time. But that number -- in the
7 undertaking, I committed to determining whether that was
8 still the number and in the undertaking, it is still the
9 number.

10 MS. GIRVAN: So to the extent that that number is
11 related to efficiencies sustained savings, would you agree
12 that they will be sustained throughout the plan, that these
13 are related to a permanent savings?

14 MR. CULBERT: I agree that at the outset, they would
15 be at a level which hopefully we would be able to sustain.
16 That's one of the key elements of incentive regulation.

17 Of course, we will be an amalgamated entity going
18 forward, so determining, you know, our best practices,
19 total cost savings is one of the keys of these this
20 application, is to drive out further energy cost
21 reductions.

22 MS. GIRVAN: For example, back to the 266 employees, I
23 think your expectation over the term of the plan is to
24 further reduce your work force, so...

25 MR. CULBERT: Well, we will be forming a consolidated
26 entity and restructuring to the degree necessary in the
27 consolidated entity. So we haven't reached that goal.

28 MS. GIRVAN: So it's possible you will have sustained

1 savings of \$47 million going forward?

2 MR. CULBERT: Well, we keep going around in circles on
3 this, yes.

4 We are not doing a cost of service rebasing and we are
5 not including costs that were spent on things that aren't
6 in rates, and we're not excluding costs from rates because
7 we're not doing a cost of service rebasing. That's the
8 principles of MAADs application.

9 MR. KITCHEN: I don't think you can say that the
10 \$47 million is sustainable without knowing the drivers.

11 MS. GIRVAN: Exactly, but it's impossible.

12 MR. KITCHEN: And also the fact that there will be
13 changes as a result of the amalgamation, that's part of the
14 synergy savings that we're attempting to bring to
15 ratepayers.

16 MS. GIRVAN: Okay. But it's possible those could be
17 sustained savings?

18 MR. CULBERT: Until I know what the drivers of that
19 \$47 million are, I can't say what can and cannot be
20 sustained going forward.

21 MS. GIRVAN: Thank you. And I just -- I wanted to go
22 back to what Mr. King was talking about, and I guess it's
23 just unclear to me exactly what that comment in CCC 31 says
24 about standalone distinct -- standalone charges for
25 distinct cost elements.

26 And I just wanted to be clear that you are -- that's
27 largely related to ICM? Or is it -- is there -- this could
28 be sort of a quite a broad-based proposal in your rate

1 plan?

2 MS. MIKHAILA: No, I agree we have a pretty broad
3 statement in our response to that interrogatory, but we
4 don't have any intention of bringing forward cost
5 allocation changes, other than the one I mentioned --
6 sorry, cost allocation changes to existing costs other than
7 the one I mentioned, the Panhandle reinforcement project
8 cost. Otherwise, it will be incremental costs.

9 MS. GIRVAN: I shouldn't read into "to respond to
10 changing business needs"?

11 MS. MIKHAILA: No, there is no intentions there.

12 MS. GIRVAN: Okay. If you could briefly turn up --
13 it's Exhibit B, tab 1, attachment 4 -- attachment 3, sorry.

14 This sets out the list of existing deferral accounts
15 and then if you scroll down, you will see on page -- oh,
16 attachment 4, excuse me, attachment 4.

17 If you scroll down, it says "List of deferral accounts
18 to be continued during deferred rebasing," and there is a
19 huge list here. Am I correct that if I went to Energy
20 Probe 25, each of these would be identified?

21 I'm just confused about which utility these refer to,
22 because this list is just so...

23 MR. KITCHEN: The answer is yes, they're all covered
24 in those ten pages. They are grouped by different
25 categories of deferral accounts, so they're not in this
26 order, but...

27 MS. GIRVAN: Because I think it's just -- it's
28 difficult to identify from this -- this is your proposal

1 for the Board, and it's difficult to really identify which
2 specific accounts relate to which...

3 MR. KITCHEN: If you go to Energy Probe 10, you will
4 see table that compare Union to EGD, and it goes through by
5 deferral account category.

6 MS. GIRVAN: So every one of the deferral accounts
7 that you are requesting is in there?

8 MR. KITCHEN: Yes, Energy Probe 25. Sorry, I may have
9 misspoke.

10 MS. GIRVAN: One other question, Mr. Tetreault, I had
11 this question for you.

12 You were talking about deferral and variance accounts
13 that you will credit customers during the plan. Those were
14 related to some of the projects that you were doing that
15 you've said you've come in under budget or under what's
16 embedded in rates.

17 MR. TETREULT: That's correct. We were having a
18 discussion with the Chair, among others, around the capital
19 pass-through projects.

20 MS. GIRVAN: Okay. So this are those credits included
21 in the \$411 million analysis that you provided?

22 MR. TETREULT: No, they wouldn't be -- they wouldn't
23 be, Ms. Girvan. That would be over and above the 410
24 identified in our -- in the MAADs application.

25 MS. GIRVAN: Okay. But is there some other place that
26 those credits are forecast going forward in terms of your
27 analysis?

28 [Witness panel confers]

1 So they are not in standalone either?

2 MR. TETREAULT: I think I need to go back and correct
3 the record, Ms. Girvan. I had answered no to your
4 question, or I had suggested that those credits were over
5 and above what's in the 410. Just in conferring with my
6 colleagues here, I expect that they would be included in
7 that as well, because the MAADs financial model built off
8 of 2018 costs.

9 MS. GIRVAN: So they're in the standalone as well?

10 MR. TETREAULT: Yes, that's correct.

11 MS. GIRVAN: Okay. Those are my questions, thank you.

12 MS. ANDERSON: Thank you. So we have two more parties
13 plus the panel who may have questions, but we're also
14 mindful that tomorrow we have the expert panels, and we
15 want to make sure that we get through those. We understand
16 that they are only available tomorrow. So our plan is to
17 start with them first thing in the morning, 9:30, to make
18 sure we get them done, and then return to this panel after
19 that.

20 And with that, unless there is any other matters, we
21 will close for the day.

22 --- Whereupon the hearing adjourned at 4:42 p.m.

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